Minutes of the Ordinary Meeting of Council of the City of Holdfast Bay held in the Council Chamber, Glenelg Town Hall, Moseley Square, Glenelg, on Tuesday 24 June 2014 at 7:01pm.

MEMBERS PRESENT

His Worship the Mayor, AK Rollond
Deputy Mayor, S Patterson
Councillor RM Bouchée
Councillor PW Dixon
Councillor KM Donaldson
Councillor LR Fisk
Councillor JD Huckstepp
Councillor SC Lonie
Councillor TD Looker
Councillor RA Clancy
Councillor RC Patton
Councillor LJ Yates

STAFF IN ATTENDANCE

Chief Executive Officer - JP Lynch
General Manager Alwyndor – G Potter
General Manager City Assets - SG Hodge
General Manager City Services - RA Cooper
Manager Organisational Sustainability – PE Aukett

1. OPENING

His Worship the Mayor declared the meeting open at 7.01pm.

2. KAURNA ACKNOWLEDGEMENT

With the opening of the meeting His Worship the Mayor stated: We acknowledge Kaurna people as the traditional owners and custodians of this land.

We respect their spiritual relationship with country that has developed over thousands of years, and the cultural heritage and beliefs that remain important to Kaurna People today.

3. PRAYER

His Worship the Mayor requested all present to pray and read the following Prayer:

Heavenly Father, we pray for your presence and guidance at our Council Meeting.

Grant us your wisdom and protect our integrity as we carry out the powers and responsibilities entrusted to us on behalf of the community that we serve.

4. APOLOGIES

- 4.1 Apologies Received Councillor AP Roe
- 4.2 Absent Nil

5. ITEMS PRESENTED TO COUNCIL - Nil

6. DECLARATION OF INTEREST

Members were reminded to declare their interest before each item.

His Worship the Mayor sought the leave of the meeting to proceed directly to item 11 and then 17.1. Leave of the meeting was granted.

11. PUBLIC PRESENTATIONS

- 11.1 **Petitions** Nil
- 11.2 **Presentations** Nil
- 11.3 **Deputations**

Councillor Bouchee left the chamber at 7.03pm.

Councillor Bouchee rejoined the chamber at 7.04pm.

11.3.1 Kingston Park Kiosk – Mr Des DeCean

Mr Des DeCean representing the Marino Residents Association made a further deputation to Council on the Kingston Park Kiosk for 11 minutes.

17. REPORTS BY OFFICERS

17.1 Kingston Park Kiosk (Report No: 196/14)

The Kingston Park Kiosk has been the subject of many discussions in the recent past particularly the actual lack of any available facility in the area.

Council recently received a deputation from residents proposing to manage an upgraded facility in its current location with funding from Council, there have also been informal discussions at Council around the temporary use of a mobile facility on site until Council can work through all options and fund any recommended proposals.

However this report deals with a situation which has arisen in the very recent past in relation to the dilapidation of the currently vacant kiosk building.

Upon a routine inspection it was discovered that the pergola and verandah attached to the kiosk are in such a bad state of decomposition that they pose a significant Public Liability risk to Council and should be removed without delay.

Motion C240614/1138

- 1. That the pergola and attached verandah be removed as soon as possible to alleviate any possible risk to Council.
- That a formal expression of interest (EOI) be called for a mobile kiosk to be placed on site under licence from Council for a period of up to 12 months.
- 3. A further report be presented to Council on the options for a long term facility within this precinct, with consideration given to funding the project in the 2015/2016 financial year.
- 4. That Administration investigates the use of the pergola on the southern boundary in the Caravan Park or provides a suitable alternative shade structure.

Moved Councillor Looker, Seconded Councillor Lonie

Carried

Division called

A division was called:

Those voting for: Councillors Patton, Dixon, Patterson, Looker, Clancy, Donaldson, Lonie and Huckstepp (8)

Those voting against: Councillors Fisk, Bouchee and Yates (3).

His Worship the Mayor declared the motion

Carried

7. COUNCIL MEETING ADJOURNMENT – 7.55pm

Motion C240614/1139

That the Council Meeting be adjourned so that the Strategic Planning and Development Policy Committee can meet at this time.

Moved Councillor Lonie, Seconded Councillor Fisk

Carried

8. RESUMPTION OF COUNCIL MEETING – 8.14pm

Motion C240614/1140

That the Council Meeting resume.

Moved Councillor Clancy, Seconded Councillor Donaldson

Carried

9. CONFIRMATION OF STRATEGIC PLANNING & DEVELOPMENT POLICY COMMITTEE RESOLUTION

<u>Motion</u> C240614/1141

That Council adopts the recommendation of the Strategic Planning and Development Policy Committee, to:

- 1. Considers the matters raised in public and agency submissions received during public consultation located at Attachment 1 to report 170/14.
- 2. Endorses the 'Summary of Consultation and Proposed Amendments Report', located at Attachment 2 to report 170/14 for submission to the Minister.
- 3. Endorses the 'Summary and Response to Agency Submissions table, located at Attachment 3 to report 170/14.
- 4. Endorses the 'Better Development Plan (BDP) Conversion Development Plan Amendment The Amendment For Approval' located at Attachment 4 to report 170/14, subject to inclusion of the following additional Principle of Development Control within the General Section (Residential Development) of the Amendment:

"Walls associated with a dwelling located on a side boundary should be designed in accordance with the following parameters:

- (a) a height not exceeding 3 metres above natural ground level
- (b) a length not exceeding 8 metres
- (c) the wall, when its length is added to the length of any other relevant walls or structures located on that boundary:
- (i) will not result in all such relevant walls and structures exceeding a length equal to 45% of the length of the boundary
- (ii) will not be within 3 metres of any other relevant wall or structure located along the boundary, except where the side wall is located immediately abutting the wall of an existing or simultaneously constructed building on the adjoining site and is constructed to the same or to a lesser length and height."

Moved Councillor Looker, Seconded Councillor Lonie

Carried

10. CONFIRMATION OF MINUTES

Motion C240614/1142

That the minutes of the Ordinary Meeting of Council held on 10 June 2014 be taken as read and confirmed.

Moved Councillor Clancy, Seconded Councillor Yates

Carried

12. QUESTIONS BY MEMBERS

12.1 Without Notice

12.1.1 Increase in Wage Expenditure in Budget- Councillor Bouchee

Councillor Bouchee asked a question regarding the increase in wage expenditure from the 2009/2010 financial year to the 2014/2015 financial year and if the increase in wage expenditure is an ongoing trend.

His Worship the Mayor provided a response

The Chief Executive Officer, Mr J Lynch took the question on notice.

12.1.2 **Depreciation – Councillor Bouchee**

Councillor Bouchee asked a question regarding the inclusion of depreciation costs in reports on major projects.

The Chief Executive Officer, Mr J Lynch provided a response.

12.1.3 Weir Damage – Councillor Fisk

Councillor Fisk asked a question regarding if any damage had occurred in the weir area in the last few days due to the weather.

The General Manager City Assets, Mr S Hodge provided a response.

12.1.4 Storm Damage – Councillor Yates

Councillor Yates asked a question regarding the amount of storm damage the city has during the current weather event.

The General Manager City Assets, Mr S Hodge provided a response.

12.2 With Notice

12.2.1 Question on Notice – Efficiencies – Councillor Looker (Report No: 172/14)

Councillor Looker asked the following question:

"In feedback from the community regarding the budget a number of residents have raised the question as to what steps council is taking to produce efficiencies.

Will the CEO please provide an explanation as to what measures are being taken throughout the Council organisation to drive efficiencies?"

ANSWER – Corporate Planning Officer

Managing costs is a critical function and one we take very seriously. Over recent years a strong culture of cost-consciousness has been developed across the organisation. During budget development managers investigate each cost line, new programs are required to provide a business analysis and business case that must justify not only the expenditure but articulate the benefit to the community, and staff positions are constantly re-evaluated. Council is constantly required to adjust for cost increases that are generally outside its ability to control, such as new service standards imposed by legislation, energy, fuel, and water charges. Consequently, focusing on trimming cost is not the only approach utilized to ensure that resources are managed to provide the maximum benefit to the community. A holistic view is taken to improving efficiency in the short and longer term to free up resources that can be directed toward achieving improved service delivery and meeting the community's ongoing expectations.

Such measures include, but are not limited to:

- The introduction of best practice procurement processes that have resulted in a number of savings in contractors and materials costs, including a \$76,000 reduction in our road reseal contract for 2014-15.
- A review of our after hours and weekend call out services, which
 has resulted in a reduction of after- hours calls to the Depot, and
 the introduction of SMS services to receive after hours reports
 and provide reminders for dog registrations. This has reduced
 depot call out and overtime expenditures, whilst improving
 service delivery and increasing revenue.
- The introduction of block tree planting and pruning which provides for a systematic planning of tree management that reduces duplication, improves work programming and productivity.
- Implementing "Tagging of Bins" and waste audits aimed at reducing contamination of our waste streams, improving education and reducing processing and disposal costs to the Council.
- Implementing a new Customer Contact Centre at the Brighton Civic Centre, including introduction of first contact resolution for routine matters, changing the process for credit card transactions, introduction of a new telephone system. The new service centre has increased community satisfaction and reduced duplication in service delivery.

- Developing improved asset management systems including the linking of customer request and work orders, allowing improved planning of asset renewal and maintenance, reducing duplication and cost.
- Continuously, reviewing our property portfolio to ensure our assets are providing a benefit to our community. With assets of \$600M, it is prudent to regularly review these and ask if they are providing the best value they can for the community. It is therefore sensible over time to buy/sell or reposition our land and buildings portfolio to free up resources to invest in new assets that are more aligned with the community's current and future needs, whilst reducing holding and maintenance costs.
- Introducing information, communication and technology systems that improve the efficiency and effectiveness of our service delivery such as Baywatch, Ipads, and internal financial controls tracking systems.

Council has very strong external and internal audit functions and an Audit Committee which comments on strategic and operational risk management. This is done having regard for all aspects of financial and overall risk management. This provides a strong independent oversight of Council's financial management, to ensure that continues to actively focus on efficiently providing services and managing resources to provide a sustainable financial position.

12.2.2 **Question on Notice – Cost of Redevelopment of Kauri Parade** (Report No: 197/14)

Councillor Bouchee asked the following question:

"Could the CEO please advise:

- 1. Total cost to Council (excluding Government Grant) of the total redevelopment of Kauri Parade?
- 2. Total amount of depreciation budgeted for this site since 2009 which would offset this development cost?"

ANSWER - Manager Finance

1. As per Council Report No: 70/14 and resolution No C110314/1059 - Total redevelopment cost to Council is \$4,557,000.

2. Depreciation since 2009 (6 years) for this site - estimated \$185,570.

13. MEMBER'S ACTIVITY REPORTS - Nil

13.1 Australian Local Government Association – Annual Meeting

Councillor Patterson reported that he and His Worship the Mayor attended the Australian Local Government Association Annual Meeting in Canberra.

13.2 Men's Health Lunch

Councillor Dixon reported that he attended a Men's Health Lunch at Glenelg North Community Centre.

14. MOTIONS ON NOTICE

14.1 Motion on Notice – Concessions for Pensioners and Low Income Earners – Councillor Looker (Report No: 193/14)

Federal funding, under a National Partnership agreement has been cut and this raised doubts about the future of concessions for council rates currently provided to pensioners and low income earners. In a press release dated 15 June the State Treasurer has confirmed that for the 2014/2015 financial year the State will provide the concessions. Council could not have absorbed the cost and passing it on would have resulted in a significant impost on all ratepayers especially pensioners.

Motion C240614/1143

That Council write to the State Treasurer to express Council's appreciation for assuring funding for the continuation of concessions for pensioners and low income earners.

Moved Councillor Looker, Seconded Councillor Yates

Carried

Division called

A division was called:

Those voting for: Councillors Fisk, Patton, Dixon, Patterson, Looker, Clancy, Donaldson, Lonie,

Huckstepp and Yates (10)

Those voting against: Councillor Bouchee (1).

His Worship the Mayor declared the motion

Carried

14.2 Motion on Notice – Planning Policy Changes to Discourage Adult Services, etc at Glenelg – Councillor Bouchee (Report No: 195/14

As a result of concerns raised by SA Police and Neighbourhood Watch, I have asked Administration to consider opportunities to amend Council's Development Plan to include a range of land uses in Jetty Road Glenelg that may be vehicles for criminal activity or anti-social behaviour as 'non-complying' uses (e. uses related to adult services and entertainment, tattoo parlours and the like).

While Administration has undertaken some investigation into this matter, it has advised that further research and discussion with the State Government is needed to determine the feasibility of this proposal within the parameters of the Development Act 1993.

While the matter was not identified as a priority as part of Council's last Development Plan Review that was completed last year (in accordance with Section 30 of the Development Act), Council has an opportunity to consider this matter as part of its next Development Plan Review, which is likely to commence in 2015.

Motion C240614/1144

That Administration research the feasibility of including land use changes as part of Council's next Development Plan Review to prohibit development of adult services/entertainment, tattoo parlours and the like within Glenelg.

Moved Councillor Bouchee, Seconded Councillor Fisk

Carried

Division called

A division was called:

Those voting for: Councillors Fisk, Bouchee, Patton, Dixon, Patterson, Clancy and Donaldson (7) Those voting against: Councillors Looker, Lonie, Huckstepp and Yates (4).

His Worship the Mayor declared the motion

Carried

- 15. ADJOURNED MATTER Nil
- 16. REPORTS OF MANAGEMENT COMMITTEES, SUBSIDIARIES AND THE DEVELOPMENT ASSESSMENT PANEL
 - 16.1 Minutes Development Assessment Panel 28 May 2014 (Report No: 159/14)

Council's Development Assessment Panel is established under the Development Act 1993.

The minutes of the Development Assessment Panel meeting held 28 May 2014 are presented to Council for information.

Motion C240614/1145

That the minutes of the Development Assessment Panel meetings held on 28 May 2014 be received.

Moved Councillor Looker, Seconded Councillor Huckstepp

Carried

17. REPORTS BY OFFICERS

17.1 Kingston Park Kiosk (Report No: 196/14)

This item was considered earlier in the agenda.

17.2 Items in Brief (Report No: 182/14)

These items are presented for the information of Members.

After noting the report any items of interest can be discussed and, if required, further motions proposed.

<u>Motion</u> C240614/1146

That the following items:

- Planting Trees in Medians
- S 40A Small Venue Licence Extension of City Review
- Letter from Hon Warren Truss MP regarding Federal Budget
- Winter Wonderland
- Bay Discovery Centre
- Minutes of the Murray Darling Association Meeting are received and items of interest discussed.

Moved Councillor Clancy, Seconded Councillor Looker

Carried

Councillor Bouchee left the chamber at 8.45pm

Councillor Bouchee rejoined the chamber at 8.46pm

17.3 **Draft 2014-15 Annual Business Plan Consultation Outcomes Report** (Report No: 169/14)

Council has received submissions in response to its Draft 2014-15 Draft Annual Business Plan community consultation

Motion C240614/1147

- 1. That the Submissions arising from the community consultation on the Draft 2014-15 Annual Business Plan be received and noted.
- 2. That the 2014-15 Annual Business Plan be amended to:

- More clearly explain Council's use and management of its debt position.
- Provide a comparison with the 2013-14 financial year.

Councillor Yates left the chamber at 8.54pm.

Councillor Yates rejoined the chamber at 8.55pm.

Moved Councillor Looker, Seconded Councillor Patterson

Carried

17.4 **2014-15 Annual Business Plan** (Report No: 186/14)

The 2014-15 Annual Business Plan is presented for consideration and adoption by Council.

Motion C240614/1148

That Council adopts the 2014-15 Annual Business Plan including the amendments detailed in this report.

Councillor Donaldson left the chamber at 8.59pm.

Moved Councillor Looker, Seconded Councillor Yates

Carried

17.5 **2014-15 Budget Adoption** (Report No: 168/14)

The 2014/15 Budget is presented for adoption following adoption of the Annual Business Plan.

Motion C240614/1149

That in respect of the financial year ended 30 June 2015:

- That the fees and charges incorporated in the Annual Business Plan and contained as Attachment 1 be adopted and that the relevant policies be updated accordingly.
- 2. That the 2014/15 Budget which consists of:
 - (a) the Budgeted Income Statement; and
 - (b) the Budgeted Balance Sheet; and
 - (c) the Budgeted Statement of Changes in Equity; and
 - (d) the Budgeted Statement of Cash Flow; and
 - (e) the Budgeted Uniform Presentation of Finances; and
 - (f) the Budgeted Financial Indicators

Be adopted subject to the following amendments:

That any budget changes arising from Council's consideration of the 2014/15 Annual Business Plan be included in the budgeted financial statements and relevant documents.

Moved Councillor Looker, Seconded Councillor Huckstepp

Carried

Division called

A division was called:

Those voting for: Councillors Patton, Dixon, Patterson, Looker, Clancy, Lonie, Huckstepp and Yates (8) Those voting against: Councillors Fisk and Bouchee (2).

His Worship the Mayor declared the motion

Carried

17.6 Information Report – Southern Region Waste Resource Authority – 2 June 2014 (Report No: 184/14)

Southern Region Waste Resource Authority (SRWRA) is a regional subsidiary established by the Cities of Onkaparinga, Marion and Holdfast Bay (the "constituent councils"), pursuant to Section 43 of the Local Government Act, 1999.

Under its charter, SRWRA is responsible for providing and operating waste management services on behalf of the constituent councils and ensuring that a long term waste management strategy exists in the southern region of Adelaide.

<u>Motion</u> C240614/1150

That the information report of the Southern Region Waste Resource Authority for its meeting held 2 June 2014 be received and noted.

Councillor Donaldson rejoined the chamber at 9.02pm

Councillor Patterson left the chamber at 9.02pm

Moved Councillor Huckstepp, Seconded Councillor Yates

Carried

17.7 **Re-Appointment of Southern Region Waste Resource Authority Chair** (Report No: 179/14)

The term of the Chair of the Southern Region Waste Resource Authority (SRWRA) expires on 14 September 2014. The current Chair, Mr Mark Booth, is eligible for reappointment and has the unanimous support of the SRWRA Board.

Motion C240614/1151

That Council endorses the re-appointment of Mr Mark Booth as Chair of the Southern Region Waste Resource Authority board for a term of 3 years to 14 September 2017.

Moved Councillor Huckstepp, Seconded Councillor Lonie

Carried

17.8 **Monthly Financial Report – May 2014** (Report No: 190/14)

Attached are financial reports as at 31 May 2014. They comprise a Funds Statement and a Capital Expenditure Report for Council's municipal activities and Alwyndor Aged Care. Advice has been received that the prepayment arrangement of the Financial Assistance Grant will cease in 2013-14 and this will affect the 2013-14 operating result.

<u>Motion</u> C240614/1152

That Council receives the financial reports to 31 May 2014 and notes that there has been no change to the budget and notes the anticipated budget variances identified within this report.

1. Municipal Activities

- a projected operating deficit for 2013/14 of \$654k
- a projected capital expenditure for 2013/14 of \$16.6 million
- a projected funding requirement for 2013/14 of \$4.2 million

2. Alwyndor Aged Care

- a projected operating surplus for 2013/14 of \$369k
- a projected capital expenditure for 2013/14 of \$3.0 million
- a projected funding requirement for 2013/14 of \$2.1 million

Moved Councillor Looker, Seconded Councillor Clancy

Carried

17.9 Miscellaneous Debtors – Bad Write-Offs (Report No: 181/14)

The Local Government Act specifies the conditions under which bad debts can be written off. A review has been conducted of outstanding miscellaneous debts. This report identifies those debts over \$1,000 that are considered to be irrecoverable.

Motion C240614/1153

That Council writes off \$30,220.74 in miscellaneous debts as detailed in this report.

Moved Councillor Clancy, Seconded Councillor Donaldson

Carried

17.10 Street Tree Removal – 640 Brighton Road, Seacliff Park (Report No: 187/14)

Council is requested to consider removal of one regulated street tree at 640 Brighton Road Seacliff Park (in Aboyne Avenue). This site is the subject of a current development application and the tree impedes a proposed driveway. The mature *Eucalyptus torquata* (Coral Gum) is structurally sound and in good health and as such in line with Council's Policy should be retained. The tree is a council asset and it is important to ensure the life of the tree is preserved in an aim to benefit the amenity of the local area.

Motion C240614/1154

That as the street tree at 640 Brighton Road Seacliff Park (in Aboyne Avenue) being sound and healthy should be retained.

Councillor Patterson rejoined the chamber at 9.07pm

Councillor Looker left the chamber at 9.07pm

Moved Councillor Donaldson, Seconded Councillor Yates

Carried

17.11 Review of Items Held in Confidence (Report No: 189/14)

Council's practice is to review documents held in confidence every 12 months and this practice has continued with a formal review occurring in June 2014.

This report recommends 56 items be released from confidence.

Motion C240614/1155

- 1. That the Confidential Items presented at Attachment 1 to Report No: 189/14 be released from Confidence.
- 2. That the Confidential Items presented at Attachment 2 to Report No: 189/14 be retained in confidence until 30 June 2015 and a further review conducted.

Moved Councillor Clancy, Seconded Councillor Yates

Carried

17.12 Redevelopment of Alandale Unit – Alwyndor Aged Care Facility (Report No: 194/14)

In 2010 and 2011 Council approved major capital redevelopments of the Alwyndor Aged Care facility at a combined cost of \$19.663 million. The three stage project

was completed on the 13 December 2013 within budget and in accordance with the program timeframe.

As the new accommodation became available to the community, it created issues in take up by potential residents of the sole remaining aged building (Alandale – a 12 bed secure dementia ward constructed in 1976). As such and as part of future strategic planning, the Alwyndor Management Committee (AMC) determined that the organisation's immediate priority would be to complete the capital renewal initiative for the entire site.

At its meeting held on 12 November 2013, Council gave "in principle approval for the redevelopment of Alandale as proposed by the AMC (Resolution No C121113/1060), inclusive of an upper financial approval of \$1.36m to be funded from the consolidated reserves of Alwyndor, subject to:

 the AMC tabling and receiving further Council endorsement of the Construction Contract (including confirmed costs), arising from a competitive tender process, prior to Contract execution.

The competitive tender phase concluded on 30 May 2014. Seven compliant tenders were received by the closing date, with a Tender Review and Evaluation Panel convened on 10 June 2014.

Combined with previous evaluations conducted during the EOI "short-listing" phase, the Panel recommended that Romaldi Constructions be awarded the contract for the construction / refurbishment of Alandale on the basis that they were:

- compliant with all building specifications and construction deliverables
- compliant in both the commencement date and timeframe for completion criteria, and
- tendered the lowest construction price of \$ 1,495,000 (inclusive of a \$100,000 contingency reserve).

In accordance with the previous Council Resolution in relation to this matter, the AMC is now seeking Council's approval of the Construction Contract (AS 4000), to deliver the Alandale redevelopment project, inclusive of a revised financial approval ceiling of \$ 1.66m, to accommodate the additional project costs arising from an escalation in the previous construction cost forecast since November 2013, architectural, project management and furniture, fixtures and equipment procurement costs.

Motion C240614/1156

The Alwyndor Management Committee upon receipt of the Tender Review and Evaluation Panel's report and recommendation in relation to the Alwyndor Aged Care Alandale Redevelopment Project:

- Recommends to Council the engagement of Romaldi Constructions as the preferred tenderer for the redevelopment of Alandale, at the tendered price of \$1,495,000 and with an agreed commencement date of 1 July 2014
- Seeks Council approval of the recommended appointment, inclusive of an additional financial approval of \$300,000 (\$1,660,000 in total), to meet the variance between the November 2013 forecast and the confirmed construction cost (+ \$135k), architectural and project management support (+ \$78k) and furniture, fixtures and equipment procurement (+ \$87k) and upon receipt of that determination requests
- 3. Council to formalise the contractual agreement through the signing (and affixing of the Council Seal), to the AS 4000 Construction Contract.

Councillor Looker rejoined the chamber at 9.10pm

Moved Councillor Clancy, Seconded Councillor Lonie

Carried

- 15. RESOLUTIONS SUBJECT TO FORMAL MOTIONS Nil
- 16. URGENT BUSINESS SUBJECT TO THE LEAVE OF THE MEETING Nil
- 17. ITEMS IN CONFIDENCE Nil

CLOSURE

The Meeting closed at 9.16pm.

CONFIRMED 8 July 2014

MAYOR