REPORT NUMBER: 188/20

TO: COUNCIL ASSESSMENT PANEL

DATE: **22 JULY 2020**

SUBJECT: COUNCIL ASSESSMENT REPORT

AUTHOR: DEAN SPASIC

DEVELOPMENT OFFICER PLANNING

ATTACHMENTS: 1. LOCALITY PLAN

2. PROPOSED PLANS

3. STATEMENTS OF REPRESENTATIONS

4. APPLICANT'S REPLY TO REPRESENTATIONS

HEARING OF REPRESENTORS: **NOT APPLICABLE**HEARING OF APPLICANT: **NOT APPLICABLE**

DA NO. : 110/00324/20

APPLICANT : BRADFORD HOMES

LOCATION : 29 WARATAH STREET, SEACLIFF
DEVELOPMENT PLAN : CONSOLIDATED 2 JUNE 2016

ZONE AND POLICY AREA : RESIDENTIAL CHARACTER ZONE POLICY AREA 12

NATURE OF DEVELOPMENT: MERIT

PROPOSAL : SINGLE STOREY DETACHED DWELLING

EXISTING USE : RESIDENTIAL

CATEGORY : <u>TWO</u> REPRESENTATIONS : ONE

RECOMMENDATION : DEVELOPMENT PLAN CONSENT SUBJECT TO CONDITIONS

1. Site and Locality

The subject site is located in Policy Area 12, which anticipates single storey built form. The surrounding locality is characterised by a predominance of older single storey detached dwellings on allotments in the range of 500 square metres.

2. Proposed Development

The proposal comprises the construction of a single storey detached dwelling to replace an existing single storey detached dwelling.

3. Public Consultation

The development was subject to a Category two public notification.

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One statement of representation from Dane and Edie Noble of 31 Waratah Street, Seacliff was received and is summarised as follows:

- Setback of the boundary wall should align with the carport of 31 Waratah Street, to avoid overshadowing of the front porch;
- Air conditioning unit and water pump too close to bedroom window of 31 Waratah Street.

Applicant's reply to statement of representations

- The front setback of the building satisfies General Section, Residential Development, Principle of Development Control 19;
- The boundary wall is within the guidelines for boundary development;
- The air conditioning unit will be relocated to the northern side of the house;
- The water pump will remain in its proposed location, as it generates little noise and only operates when the toilet is flushed.

4. Development Assessment

HOLDFAST BAY (CITY) DEVELOPMENT PLAN CONSOLIDATED 2 JUNE 2016

GENERAL SECTION – DESIGN AND APPEARANCE	
OBJECTIVES	Assessment
1 Development of a high design standard and appearance that responds to and reinforces positive aspects	Complies
of the local environment and built form.	
PRINCIPLES OF DEVELOPMENT CONTROL	Assessment
1 Buildings should reflect the desired character of the locality while incorporating contemporary designs	Complies
that have regard to the following:	
(a) building height, mass and proportion	
(b) external materials, patterns, colours and decorative elements	
(c) roof form and pitch	
(d) façade articulation and detailing	
(e) verandahs, eaves, parapets and window screens.	
2 Where a building is sited on or close to a side boundary, the side boundary wall should be sited and	Complies
limited in length and height to minimise:	
(a) the visual impact of the building as viewed from adjoining properties	
(b) overshadowing of adjoining properties and allow adequate sun light to neighbouring buildings.	
3 The external walls and roofs of buildings should not incorporate highly reflective materials which will	Complies
result in glare to neighbouring properties or drivers.	
4 Structures located on the roofs of buildings to house plant and equipment should form an integral part of	Complies -
the building design in relation to external finishes, shaping and colours.	(condition of consent)
10 The design and location of buildings should enable direct winter sunlight into adjacent dwellings and	Complies
private open space and minimise the overshadowing of:	
(a) windows of habitable rooms	
(b) upper-level private balconies that provide the primary open space area for a dwelling	
(c) solar collectors (such as solar hot water systems and photovoltaic cells).	

GENERAL SECTION – DESIGN AND APPEARANCE		
OBJECTIVES (Cont)	Assessment	
11 Development should minimise direct overlooking of habitable rooms and private open spaces of	Complies	
dwellings through measures such as:		
(a) off-setting the location of balconies and windows of habitable rooms with those of other buildings so		
that views are oblique rather than direct		
(b) building setbacks from boundaries (including building boundary to boundary where appropriate) that		
interrupt views or that provide a spatial separation between balconies or windows of habitable rooms		
(c) screening devices (including fencing, obscure glazing, screens, external ventilation blinds, window hoods		
and shutters) that are integrated into the building design and have minimal negative effect on residents' or		
neighbours' amenity.		
13 Buildings (other than ancillary buildings or group dwellings) should be designed so that their main	Complies	
façade faces the primary street frontage of the land on which they are situated.		
GENERAL SECTION – RESIDENTIAL DEVELOPMENT		
OBJECTIVES	Assessment	
1 Safe, convenient, pleasant and healthy-living environments that meet the full range of needs and	Complies	
preferences of the community.		
2 A diverse range of dwelling types and sizes available to cater for changing demographics, particularly	Complies	
smaller household sizes and supported accommodation.		
3 Medium and high density residential development in areas close to activity centres, public and	Complies	
community transport and public open spaces.		
4 The revitalisation of residential areas to support the viability of community services and infrastructure.	Complies	
PRINCIPLES OF DEVELOPMENT CONTROL	Assessment	
1 Residential allotments and sites should maximise solar orientation and have the area and dimensions to	Complies	
accommodate:		
(a) the siting and construction of a dwelling and associated ancillary outbuildings		
(b) the provision of landscaping and private open space		
(c) convenient and safe vehicle, pedestrian and cycling access and parking		
(d) water sensitive design systems that enable the storage, treatment and reuse of stormwater.		
4 Dwellings and accommodation at ground floor level should contribute to the character of the locality and	Complies	
create active, safe streets by incorporating one or more of the following:		
(a) front landscaping or terraces that contribute to the spatial and visual structure of the street while		
maintaining adequate privacy for occupants		
(b) individual entries for ground floor accommodation		
(c) opportunities to overlook adjacent public space.		
5 Residential development should be designed to ensure living rooms have an external outlook.	Complies	
6 Entries to dwellings should be clearly visible from the streets that they front to enable visitors to identify	Complies	
a specific dwelling easily.		
10 The design and location of buildings should ensure that direct winter sunlight is available to adjacent	Complies	
dwellings, with particular consideration given to:		
(a) windows of habitable rooms (all rooms excluding bathrooms, laundries and hallways),		
particularly living areas		
(b) ground-level private open space		
(c) upper-level private balconies that provide the primary open space area for any dwelling		
(d) access to solar energy.		
11 Development should ensure that north-facing windows to habitable rooms (all rooms excluding	Complies	
bathrooms, laundries and hallways) of existing dwelling(s) on the same allotment, and on adjacent		
allotments, receive at least 3 hours of direct sunlight over a portion of their surface between 9am and 5pm		
on 21 June.		

GENERAL SECTION – RESIDENTIAL DEVELO	PMENT	
PRINCIPLES OF DEVELOPMENT CONTROL (•	Assessment
12 Development should ensure that ground for a minimum of two hours between 9 am (a) half of the existing ground-level o	Complies	
(b) 35 square metres of the existing `dimensions measuring 2.5 metres		
overshadowing already exceeds these requi		
that complement the associated dwelling.	ld have a roof form and pitch, building materials and detailing	
accordance with the following: (a) have a maximum total width of gath dwelling frontage width, whichever the located at least 0.5 metres belowed to the primary road frontage and incomplete the primary	nind the main face of the associated dwelling used double carport or garage, be setback at least 8 metres from corporate one of the following: the a distance of not less than 300 millimetres between them with moulded door panels having a maximum width of no more untegrate with those of the associated dwelling, or pre-coloured	Complies
	ne, policy area or precinct or Residential High Density Zone , ck from the primary road frontage in accordance with the . Setback of new building	Complies
the same primary street Up to 2 metres	The same setback as one of the adjacent buildings, as illustrated below:	
	a = 8m b = 8m	
Greater than 2 metres	When b - at 2, setback of new dwelling = a or b At least the average setback of the adjacent buildings.	
20 Dwelling setbacks from side and rear both building increases to: (a) minimise the visual impact of buil (b) minimise the overshadowing of account of the set of	• • • •	Complies

RINCIPLES OF DEVELOPMENT CONTROL (Cont)	Assessment	
1 Residential development (other than where located on a l		Does not comply
ear boundaries in accordance with the following parameters Parameter	Value	
Side walls with a height up to (and including) 3 metres at any point above the natural ground level	1 metre	
Side walls with a height exceeding 3 metres and up to (and including) 6 metres at any point above the natural ground	1.5 metres plus an additional 500 millimetres for every metre in height above 4 metres	
Side walls greater than 6 metres at any point above the natural ground level	2.5 metres plus the increase in wall height above 6 metres	
Rear boundary setback for single storey buildings with a wall height 3 metres or less above natural ground level	4 metres	
Rear boundary setback for a building of two or more storeys with a wall height more than 3 metres above natural ground level	6 metres	
3 Side boundary walls in residential areas should be limited (a) minimise their visual impact on adjoining propertie (b) minimise the overshadowing of adjoining propertie	es	Complies
4 Walls associated with a dwelling located on a side boundar ollowing parameters: (a) a height not exceeding 3 metres above natural grounds (b) a length not exceeding 8 metres (c) the wall, when its length is added to the length of a on that boundary: (i) will not result in all such relevant walls and standard of the length of the boundary (ii) will not be within 3 metres of any other relevant walls; and standard, except where the side wall is located.	any should be designed in accordance with the und level any other relevant walls or structures located tructures exceeding a length equal to 45 per vant wall or structure located along the ted immediately abutting the wall of an ng on the adjoining site and is constructed to	Complies
welling, garage, carport, verandas and outbuildings but excludings) should not exceed the following values: Site Coverage 28 Site coverage (the proportion of a site covered by ground floor dwelling, garage, carport, verandas and outbuildings but excludings) should not exceed the following values:	luding unroofed pergolas and unroofed by level buildings and structures including	compiles
Parameter	Value	
Site with an area less than or equal to 300 square metres	60 per cent	
<u> </u>	<u> </u>	
Site with an area greater than 300 square metres 9 Site coverage should ensure sufficient space is provided for (a) pedestrian and vehicle access and vehicle parking (b) domestic storage (c) outdoor clothes drying (d) rainwater tanks	50 per cent or:	Complies

GENERAL SECTION – RES	IDENTIAL DEVELOP	MENT	
PRINCIPLES OF DEVELOP	MENT CONTROL (C	ont)	Assessment
for each dwelling (includ (a) to be accessed (b) to be generally a dwelling and (c) to take advanta (d) to minimise ov (e) to achieve sepa (f) to have a north (g) to not be signif (h) to be shaded ir (i) to minimise no activities within (j) to have sufficie	ing a dwelling within directly from the har at ground level (oth screened for privacy age of, but not adve erlooking from adjacy aration from bedroomerly aspect to provificantly shaded during summer ise and air quality in the locality	rsely affect, natural features of the site cent buildings m windows on adjoining sites de for comfortable year-round use ag winter by the associated dwelling or adjacent development inpacts that may arise from traffic, industry or other business to be functional, taking into consideration the location of the	Complies
32 Dwellings and residen to the requirements iden	itial flat buildings at	ground level should include private open space that conforms	Complies
Site area of dwelling	Minimum area of private open space	Provisions	
250 square metres or greater	20 per cent of site area	Balconies, roof patios, decks and the like, can comprise part of this area provided the area of each is 10 square metres or greater.	
		One part of the space should be directly accessible from a kitchen, lounge room, dining room or living room (excluding a bedroom) and have an area equal to or greater than 10 per cent of the site area with a minimum dimension of 5 metres and a maximum gradient of 1-in-10.	
has no frontage to a pub	lic road and the priv oin storage, sites for	veways, front yards (except where it is a group dwelling that ate open space is screened from adjacent dwellings), effluent rainwater tanks and other utility areas and common areas pace.	Complies
34 Private open space at area of natural ground w permeable paved areas) (a) assist with ease (b) allow for effect	ground level should hich excludes areas to: e of drainage tive deep planting	be designed to provide a consolidated area of deep soil (an where there is a structure underneath, pools and non-	Complies
40 Except for buildings or windows, balconies, terra dwellings should maximis	f 3 or more storeys i aces and decks that se visual privacy thro	on the Minda Incorporated Brighton Campus, upper level overlook habitable room windows or private open space of bugh the use of measures such as sill heights of not less than eight of 1.7 metres above finished floor level.	Complies

GENERAL SECTION – RESIDENTIAL DEVELOPMENT	
PRINCIPLES OF DEVELOPMENT CONTROL (Cont)	Assessment
41 Where development is greater than single storey (excluding the Minda Incorporated Brighton Campus):	Complies
(a) any upper storey window that directly overlooks the private open space of an adjoining	
residential property that is within 30 metres from the vertical centre line of the overlooking	
window and beyond a 45 degree angle from the plane of the wall containing the overlooking	
window (as illustrated by the figure below) should be glazed in fixed obscure glass or have	
window sills a minimum of 1.7 metres above the upper floor level:	
(b) any upper storey window that directly overlooks habitable rooms (all rooms excluding bathrooms, laundries and hallways) of residential buildings that are within 15 metres from the vertical centre line of the overlooking window and beyond a 45 degree angle from the plane of	
the wall containing the overlooking window (as illustrated by the figure below) should be glazed in fixed obscure glass or have window sills a minimum of 1.7 metres above the upper floor level: existing dwelling arrange 45° 45° 45° 45° 45° 45° 45° 45°	
(c) any upper storey balcony should be located and/or designed to avoid directly overlooking the private open space of adjoining residential properties and into habitable rooms (all rooms excluding bathrooms, laundries and hallways) of other dwellings.	
ZONE SECTION – RESIDENTIAL CHARACTER – SEACLIFF POLICY AREA 12	
OBJECTIVES	Assessment
1 Development that contributes to the desired character of the policy area.	Complies
DESIRED CHARACTER	Joniphes
The policy area includes the area between Young Street and Pine Avenue, and extends from the allotments behind the Esplanade eastwards to Brighton Road. The railway line is a significant feature within the policy area, creating a significant north-south movement and landscape corridor but restricting east-west access and movement.	
The policy area has unique characteristics, having been subdivided and first settled earlier than the	
adjoining precincts. It is characterised by a sloping landform overlaid with a rectilinear 19th Century	
pattern of roads resulting in smaller allotment sizes, narrow streets, reduced setbacks, limited street trees	
and limited stormwater infrastructure. While there is a diversity of architectural eras and styles evident,	
the policy area is characterised by small to medium scale detached dwellings constructed in the 1880s to	
1920s west of the railway line, and a similar development scale constructed during the later 1930s to 1960s	
east of the railway line. These dwelling forms typically vary between one and two storeys in height	
throughout the policy area.	
Further infill development will be limited in response to the constraints of the existing road and	
stormwater infrastructure, and the need to preserve public coastal views and open space.	

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GENERAL SECTION – RESIDENTIAL DEVELOPMENT	
PRINCIPLES OF DEVELOPMENT CONTROL (Cont)	Assessment
Development will reinforce the existing historic street pattern, urban form and have regard to the slope of	
the land. With respect to the sloping topography of the policy area, buildings will be designed and sited to	
limit extensive cut and fill and be sited (and of a form and scale) to protect significant views and vistas.	
Development will also include landscape buffers and noise attenuation features for development on sites	
that abut the railway line.	
Development will incorporate side, front and rear building setbacks that provide landscaping opportunities,	
on-site stormwater retention/detention, complement the predominant setbacks within the locality and	
limit overlooking into neighbouring property. Notwithstanding, development may achieve coastal views	
through the utilisation of the sloping topography and may require horizontal views over (but not	
necessarily into) lower sites. Likewise, site topography may allow for overlooking into neighbouring	
properties more than normally tolerated in other zones and policy areas.	
ZONE SECTION – RESIDENTIAL ZONE	
PRINCIPLES OF DEVELOPMENT CONTROL	Assessment
1 The following forms of development are envisaged in the policy area:	Complies
domestic outbuilding in association with a dwelling	
domestic structure	
• dwelling	
dwelling addition	
residential flat building.	
2 Development should not be undertaken unless it is consistent with the desired character for the policy	Complies
area.	
5 Development should be limited to single storey and in any case the vertical wall height at any point,	Complies
excluding gables, should not exceed 3.5 metres above natural ground level.	

5. Summary of Assessment

Zone and Land use

The proposed building will replace an existing single storey detached dwelling, and comprise a modest scale, hipped roof and architecture that is compatible with the built form found within the locality.

Boundary Setbacks

The building is proposed to be setback 5 to 5.6 metres from the primary street boundary, which is consistent with the setbacks of the two adjacent buildings (4.8 and 5.3 metres). Residential Development Principle of Development Control 19 anticipates buildings being setback in-line with the setback of adjacent buildings, hence a distance that is complementary to existing adjacent building setbacks.

The garage wall is located on the southern side boundary, with a height of 2.9 metres over a length of 6.6 metres. Residential Development Principle of Development Control 24 anticipates building walls on side boundaries, up to 3 metres in height over a maximum length of 8 metres.

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Solar Access

The garage wall is located on the southern side boundary, adjacent to the carport of the southern adjacent property, but not protruding forward of the building line of the southern adjacent property.

The building wall is setback 3 metres from the neighbours front porch, hence there is negligible impacts associated with overshadowing. In any case, the southern adjacent porch will have access to sunlight during the winter solstice, from 12pm onwards.

When considering as of right development, the proposed garage wall is within the parameters associated with the construction of a garage wall, under Schedule 1A of the Development Regulations 2008.

6. Conclusion

The proposed development satisfies all relevant provisions of the Development Plan and is therefore considered to warrant planning consent.

7. RECOMMENDATION

- 1. The proposed development is NOT seriously at variance with the policies in the Development Plan.
- Following a detailed assessment of the proposal against the provisions of the Holdfast Bay (City) Development Plan, the Council Assessment Panel resolves to grant <u>Development Plan Consent</u> to Development Application 110/00324/20 comprising a single storey detached dwelling at 29 Waratah Street, Seacliff.

PLANNING CONDITIONS

- The proposal shall be implemented as shown on the plans prepared by Bradford Homes, Job No. 80180, Sheets 1 to 3, unless varied by any subsequent conditions imposed herein.
- 2. Stormwater shall be managed in accordance with Stormwater Management Plans (Project No. SA190062, CO1, CO2, CO3 Issue A) prepared by Sagero dated 13 February 2020.
- 3. Landscaping shall be established within the front and rear yards, and comprise trees, shrubs and grasses that are established prior to occupation and maintained to the reasonable satisfaction of Council.

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4. That stormwater from each dwelling shall be collected and connected to a 1000 litre (minimum) rainwater tank with a sealed system over flow connection to the street water table. Final details of the location and size of the tank(s) shall be submitted to Council for approval prior to the issue of full Development Approval. Furthermore, all stormwater from the dwelling and the site shall be collected and disposed of in a manner that does not adversely affect any properties adjoining the site or the stability of any building on adjacent sites.

NOTE: Stormwater shall not be disposed of over a vehicle crossing place and any connection to the street water table, including remedial works to footpaths, verges or other Council infrastructure, is subject to any necessary approvals from Council and will be at the applicant's cost.

- 5. That construction shall take place between 7am and 7pm Monday to Saturday and not on Sundays or public holidays. All such work shall be undertaken in such a manner so as not to, in the reasonable opinion of Council, cause any nuisance or annoyance to any of the occupiers of buildings within the locality. Any work outside of these hours requires the written approval of Council.
- 6. That dust emissions from the site shall be controlled by a dust suppressant or by watering (subject to any relevant water restrictions) regularly to the reasonable satisfaction of Council.
- 7. That the builder shall at all times provide and maintain a waste receptacle to the reasonable satisfaction of Council on the site in which and at all times all builder's waste shall be contained for the duration of the construction period and the receptacle shall be emptied as required.
- 8. That all hard building materials, waste and litter on site be stored in a manner that secures it on site during the construction works.
- 9. That no solid or liquid trade wastes be discharged to the stormwater system.