

## Council Agenda

### NOTICE OF MEETING

Notice is hereby given that an ordinary meeting of Council will be held in the

**Council Chamber – Glenelg Town Hall  
Moseley Square, Glenelg**

**Tuesday 11 April 2023 at 7.00pm**

**Roberto Bria  
CHIEF EXECUTIVE OFFICER**

## Ordinary Council Meeting Agenda

### 1. OPENING

*The Mayor will declare the meeting open at 7:00pm.*

### 2. KAURNA ACKNOWLEDGEMENT

*We acknowledge Kurna people as the traditional owners and custodians of this land.*

*We respect their spiritual relationship with country that has developed over thousands of years, and the cultural heritage and beliefs that remain important to Kurna People today.*

### 3. SERVICE TO COUNTRY ACKNOWLEDGEMENT

*The City of Holdfast Bay would like to acknowledge all personnel who have served in the Australian forces and services, including volunteers, for our country.*

### 4. PRAYER

*Heavenly Father, we pray for your presence and guidance at our Council Meeting. Grant us your wisdom and protect our integrity as we carry out the powers and responsibilities entrusted to us on behalf of the community that we serve.*

### 5. APOLOGIES

5.1 Apologies Received

5.2 Absent

### 6. ITEMS PRESENTED TO COUNCIL

### 7. DECLARATION OF INTEREST

*If a Council Member has an interest (within the terms of the Local Government Act 1999) in a matter before the Council they are asked to disclose the interest to the Council and provide full and accurate details of the relevant interest. Members are reminded to declare their interest before each item.*

### 8. CONFIRMATION OF MINUTES

**That the minutes of the Ordinary Meeting of Council held on 28 March 2023 be taken as read and confirmed.**

### 9. PUBLIC PRESENTATIONS

9.1 Petitions - Nil

9.2 Presentations - Nil

9.3 Deputations - Nil



**10. QUESTIONS BY MEMBERS****10.1 Without Notice****10.2 On Notice**

10.2.1 Partridge House Trees – Councillor Miller (Report No: 117/23)

10.2.2 Myrtle Road and Waratah Street Traffic Calming/Urban Greening  
– Councillor Lindop (Report No: 124/23)

**11. MEMBER'S ACTIVITY REPORTS - Nil****12. MOTIONS ON NOTICE - Nil****13. ADJOURNED MATTERS**

13.1 Adjourned Report – Confidential – Motion on Notice – Order of Australia  
Nomination – Councillor Lindop (Report No: 126/23)  
*Refer Item 18.1 under Items in Confidence*

**14. REPORTS OF MANAGEMENT COMMITTEES AND SUBSIDIARIES**

14.1 Information Report – Southern Region Waste Resource Authority Board  
Meeting – 27 March 2023 (Report No: 127/23)

**15. REPORTS BY OFFICERS**

15.1 Items in Brief (Report No: 109/23)

15.2 2023 Glenelg Ice Cream Festival Report (Report No: 114/23)

15.3 Events Planning: 2023/24 (Report No: 123/23)

15.4 Appointment to the Community Donations Assessment Panel  
(Report No: 115/23)

15.5 Local Government Association Ordinary General Meeting – 14 April 2023  
(Report No: 107/23)

**16. RESOLUTIONS SUBJECT TO FORMAL MOTIONS**

*Presented for the information of Members is a listing of resolutions subject to formal resolutions, for Council and all Standing Committees, to adjourn or lay on the table items of Council business, for the current term of Council.*

**17. URGENT BUSINESS – Subject to the Leave of the Meeting****18. ITEMS IN CONFIDENCE**

18.1 Adjourned Report – Motion on Notice – Order of Australia Nomination –  
Councillor Lindop (Report No: 126/23)

Pursuant to Section 83(5) of the *Local Government Act 1999* the report attached to this agenda and the accompanying documentation is delivered to the Council Members upon the basis that the Council consider the report and the documents in confidence under Part 3 of the Act, specifically on the basis that Council will receive, discuss or consider:

- a. information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of a person or persons (living or dead).
- o. information relating to a proposed award recipient before the presentation of the award.

18.2 Shared E-Bike Trial (Report No: 108/23)

Pursuant to Section 83(5) of the *Local Government Act 1999* the Report attached to this agenda and the accompanying documentation is delivered to the Council Members upon the basis that the Council consider the Report and the documents in confidence under Part 3 of the Act, specifically on the basis that Council will receive, discuss or consider:

- d. commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and would, on balance, be contrary to the public interest.

19. CLOSURE



ROBERTO BRIA  
CHIEF EXECUTIVE OFFICER



Item No: 10.2.1

Subject: **QUESTION ON NOTICE – PARTRIDGE HOUSE TREES – COUNCILLOR MILLER**

Date: 11 April 2023

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## **QUESTION**

Councillor Miller asked the following questions:

Can Administration advise:

1. How many trees have been removed within Partridge House grounds since 2018; and
2. How many trees have been planted within Partridge House grounds since 2018?

## **Background**

The issue of tree retention in the grounds has been raised by residents over the past few years as many mature trees have been removed due to ill health, age, and storm damage. It would be useful to know how much remediation has taken place as increased tree canopy cover remains a vital goal of Council.

## **ANSWER – General Manager, Assets and Delivery**

There have been 14 new trees planted since 2018 (and 65 since 2014). These trees are:

- 5 x Native Frangipani
- 8 x Crepe Myrtle
- 1 x English Oak

During the 2023 planting season, there will be one advanced Acer negundo 'Sensation'(Maple) being planted.

Since 2018, there has been four trees removed and are listed below:

- Regulated Corymbia ficifolia (Red Flowering Gum)
- Significant multi-stemmed Pittosporum undulatum (Sweet Pittosporum)
- Pittosporum undulatum (Sweet Pittosporum)
- Fraxinus oxycarpa (Desert Ash)

Two trees were removed due to poor health and subsequent safety risk and amenity loss. Two trees were removed because of storm damage, one of which was also in poor health.

This summary does not include juvenile trees that did not survive and were replaced.

Item No: 10.2.2

Subject: **QUESTION ON NOTICE – MYRTLE ROAD AND WARATAH STREET  
TRAFFIC CALMING/URBAN GREENING – COUNCILLOR LINDOP**

Date: 11 April 2023

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## **QUESTION**

Councillor Lindop asked the following question:

“Could Council Administration please advise when residents of Myrtle Road and Waratah Street will receive information and details about the Traffic Calming/Urban Greening design which has been put forward, and now requires their consideration?”

## **Background**

This question is to find out when local residents can expect to have community consultation regarding any proposal on their streets, so that they can be fully informed and give us their feedback.

It is important to get the community consultation to enable Council Elected Members to get the information we need to make a decision in the chamber to potentially action this Traffic Calming/Urban Greening design initiative.

This community consultation is per the below Motion which was carried unanimously at Council meeting 26/07/2022.

Motion C260722/2685

1. That Administration prepare a preliminary design and detailed costing for single lane slow points on both Waratah Street and Myrtle Road; and that this preliminary design is taken to the residents of Waratah Street and Myrtle Avenue for Community Consultation; and
2. That Administration brings back a report to Council with the preliminary design, the detailed costings, and the results of the Community Consultation prior to being considered in a list of projects seeking New Initiative funding in the 2023/24 financial year.

## **ANSWER – General Manager Assets and Delivery**

A letter, frequently asked questions and concept plan have been prepared and will be provided to all residents on the roads as well as property owners. This will be hand delivered and posted the week commencing 11 April 2023 for a response by 28 April 2023. A street meeting during the consultation period will also be arranged for residents to provide feedback, ask questions and seek more information.

Item No: 14.1

Subject: **INFORMATION REPORT – SOUTHERN REGION WASTE RESOURCE  
AUTHORITY BOARD MEETING – 27 MARCH 2023**

Date: 11 April 2023

Written By: Chief Executive Officer

Chief Executive Officer: Mr R Bria

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## **SUMMARY**

The information report of the Southern Region Waste Resource Authority (SRWRA) Board meeting held on 27 March 2023 is attached and provided for information.

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## **RECOMMENDATION**

**That Council notes the Information Report of the Southern Region Waste Resource Authority Board meeting held on 27 March 2023.**

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## **STRATEGIC PLAN**

A city, economy and community that is resilient and sustainable.

## **COUNCIL POLICY**

Not applicable

## **STATUTORY PROVISIONS**

Not applicable

## **BACKGROUND**

Southern Region Waste Resource Authority (SRWRA) is a regional subsidiary established by the Cities of Onkaparinga, Marion and Holdfast Bay (the "Constituent Councils"), pursuant to Section 43 of the *Local Government Act 1999*. The functions of SRWRA include providing and operating waste management services on behalf of the Constituent Councils.

In accordance with Section 4.5.2 of the SRWRA Charter - 2022, there shall be at least six ordinary meetings of the Board held in each financial year.

Furthermore, Section 4.5.11 states that prior to the conclusion of each meeting of the Board, the Board must identify which agenda items considered by the Board at that meeting will be the subject of an information report to the Constituent Councils.



In accordance with the above, the Information Report from the Board Meeting held on 27 March 2023 is provided for Members' information.

*Refer Attachment 1*

**BUDGET**

Not applicable

**LIFE CYCLE COSTS**

Not applicable

# Attachment 1



# Constituent Council Information Report

**PUBLIC**

**Board Meeting Date: 27 March 2023**

**Report By: Chief Executive Officer**

In accordance with Section 4.5.11 of the *Southern Region Waste Resource Authority Regional Subsidiary Charter - 2022*, the SRWRA Board identified the following Agenda Items to be the subject of a Public Information Report to the Constituent Councils (Cities of Onkaparinga, Marion and Holdfast Bay).

Report Name	Report Summary
<b>Budget Review 2 – FY23</b>	<p>The second budget review for the current financial year was presented, with the forecast based on results to January 2023.</p> <p>During the first half of the year, SRWRA received higher waste volumes than budgeted increasing forecast revenue, this was partly offset by corresponding additional expenditure and a revised forecast surplus of \$686k has been adopted for the current financial year.</p>
<b>Draft Internal Audit Plan</b>	<p>SRWRA will implement an internal audit program in the 2024 financial year; an internal audit policy and draft, risk-based work program has been developed, with this service to be provided by an external organisation.</p> <p>Initial areas planned for audit in the 2024 financial year are, procurement, IT and Data Security and Asset Management.</p> <p>The internal auditor will report to SRWRA via our Audit and Risk Committee and provide independent assurance that our risk management, governance, and internal control processes are operating effectively.</p>
<b>Plant and Asset Management Plan</b>	<p>As part of the annual budgeting process, SRWRA's Plant &amp; Asset Management Plan has been reviewed and updated. This review covers plant hours, running costs and scheduled replacement timeframes, and provides an opportunity to review equipment efficiencies and needs going forward. Findings from this review will be incorporated into the financial year 2024 draft budget, which will be circulated for constituent council feedback in May, prior to adoption in late June 2023.</p>
<b>Tender Report Stage 10 Liner</b>	<p>SRWRA conducted a select tender process, due to the specialised nature of the work, for the construction and lining of the next stage landfill cell. This tender was awarded to WSP Golder, with design work to commence in the current financial year.</p>



## Constituent Council Information Report – Public

Report Name	Report Summary
Chief Executive Officer's Report	<p>The CEO summarised key activities during the first few months of the year.</p> <ul style="list-style-type: none"><li>• Glass sand produced by our SMRF plant has been used by Fulton Hogan as part of the Victor Harbor Road upgrade project, a great example of local circular economy principles in action.</li><li>• Other SMRF products have been impacted by a drop in demand for some commodities and subsequent reduction in price, with limited short term onshore options for some types of plastics, (particularly PET Clear).</li><li>• Media and public Interest in the process of recycling continues, with filming for an upcoming episode of the War on Waste series taking place at the SMRF in February.</li><li>• The Southern Recycling Centre resumed acceptance of general waste from the public in late December, with the opening of the new covered trailer drop off area.</li><li>• SRWRA has received confirmation from the Department of Infrastructure and Transport (DIT), that a signalised intersection will not be installed at the intersection of Bakewell Drive, as part of the current upgrade work on Main South Road. DIT advised that there will be no right hand turn for vehicles entering Victor Harbor Road from Ostrich Farm Road or entering Main South Road from Bakewell Drive, with the installation of a deceleration lane to support trucks entering Victor Harbor Road via a left turn from Ostrich Farm Road the only traffic control provided to assist with the significant volume of truck movements generated by the SRWRA site, this decision will force all north bound trucks to exit via Ostrich Farm Road which will require significant upgrade to support these transport movements.</li><li>• SRWRA is currently developing a communication and education strategy to address the ongoing demand for facility tours, information on our services and interest in the waste and recycling sector generally. Initial feedback has been sought from key stakeholders, with the next stage in this process feedback from our Constituent Councils.</li><li>• SRWRA offers regular Board member development opportunities, and these include attendance at the 2023 Waste Conference and Technology Expo in May and the 2023 Australian Landfill and Transfer Stations Conference in June; these are opportunities for Board members to engage with other members of the waste industry and increase their knowledge of all things waste.</li></ul>
Next Meeting	The next scheduled meeting date for the SRWRA Board is Monday, 15 May 2023.

Item No: 15.1

Subject: **ITEMS IN BRIEF**

Date: 11 April 2023

Written By: Executive Officer and Assistant to the Mayor

Chief Executive Officer: Mr R Bria

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## **SUMMARY**

These items are presented for the information of Members.

After noting the report any items of interest can be discussed and, if required, further motions proposed.

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## **RECOMMENDATION**

**That the following items be noted and items of interest discussed:**

1. **Somerton Bowling Club Loan Re-Payment**
  2. **SA State Emergency Service – Wear Orange Wednesday (WOW) – 17 May 2023**
  3. **Accessible Beach Days at Glenelg**
  4. **Dover Square Tennis Club Upgrade**
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## **REPORT**

### **1. Somerton Bowling Club Loan Re-Payment**

Council received notification from Robert B Crabbe, President Somerton Bowling Club on 22 March 2023 advising that the club would make a lump sum payment of \$20,000 off the debenture loan by end of March, leaving a balance of approximately \$14,000 and is hoping to make zero in the next 12 months. The President reiterated that the club takes their role and responsibility in the community seriously and views their relationship with Council as one of mutual support.

### **2. SA State Emergency Services – Wear Orange Wednesday (WOW) – 17 May 2023**

Council received correspondence from John Merriman, Media and Public Relations Officer of the South Australian State Emergency Service inviting the City of Holdfast Bay to light up landmarks in orange for Wear Orange Wednesday or 'WOW' Day. WOW Day recognises the SES volunteers who generously give their time to help communities during flood and storm emergencies.

Council participated last year and will again join in the national campaign by illuminating Michael Herbert Bridge and Chapel Plaza on 17 May 2023.

### **3. Accessible Beach Days at Glenelg**

The City of Holdfast Bay is working towards making access to our beaches an inclusive experience for people of all abilities, every day.

For one in five in our community, access and inclusion at the beach poses significant difficulties. Accessible Beach Days are designed to support people with disabilities and others with mobility challenges to access our beaches safely. The Accessible Beach Days occurred at Glenelg on the 19 February 2023 and 26 March 2023. These events were coordinated in partnership with PQSA, the Rotary Club of Glenelg and Rotary Club of Holdfast Bay. Beach matting provided access to the water's edge and marquees provided shade on the beach, with two Floating Beach Wheelchairs and Sand Wheelchairs available for bookings. Eight volunteers were on hand to provide information to attendees and support to access the equipment and the water.

The promotion of this event recorded the highest activity seen on the City of Holdfast Bay's Facebook post for the February event. Council also shared photos and videos on our Instagram stories and in the Holdfast News e-newsletter.

The City of Holdfast Bay is working with partnering agencies to increase access to Holdfast Bay beaches for people of all abilities into the future. Volunteers are now being sought to help make our beaches accessible to the whole community, with construction of the DDA-compliant (Disability Discrimination Act) ramp just north of Glenelg Jetty scheduled to begin in May 2023. This is an important step in making Glenelg Beach accessible to the community. Following the positive impact of the Glenelg Accessible Beach Days, Somerton Park Surf Lifesaving Club have contacted Council to partner to provide Accessible Beach Days at Somerton Park beach next summer.

### **4. Dover Square Tennis Club Upgrade**

The Dover Square Tennis Club's new lighting and renewal of courts 3 and 4 is now complete. The \$470,000 project was a collaborative partnership made possible by joint commitments between Council, Federal and State Governments and the Dover Square Tennis Club. The official opening ceremony was held on 26 February 2023, with attendance from all funding partners including Ms Louise Miller Frost MP, Federal Member for Boothby; The Hon. Katrine Hildyard MP, Minister for Recreation, Sport and Racing; and Paul Hodgson, President, Dover Square Tennis Club. Also in attendance was The Hon. Heidi Girolamo MLC, representing the Leader of the Opposition, the Hon. David Speirs MP, Member for Black, along with many of the Club's members and past players.

The upgrades will help the Club grow membership numbers through increased availability of courts with lights enabling night use, leading to long-term club sustainability.



Item No: 15.2

Subject: **2023 GLENELG ICE CREAM FESTIVAL REPORT**

Date: 11 April 2023

Written By: Manager, City Activation

General Manager: Community and Business, Ms M Lock

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## **SUMMARY**

The Glenelg Ice Cream Festival was a street party activation jointly funded by Council and the Jetty Road Mainstreet Committee (JRMCC). The purpose of the event was to use ice cream as an anchor to position Glenelg as a key summer destination, as well as driving economic development through a significant January event. An estimated 30,000 people attended the event held on the afternoon/evening of Saturday 14 January 2023.

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## **RECOMMENDATION**

**That Council notes this report.**

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## **STRATEGIC PLAN**

Innovation: entrepreneurialism for lifelong growth, economic and social vibrancy

## **COUNCIL POLICY**

City of Holdfast Bay Events Strategy 2021-2025

## **STATUTORY PROVISIONS**

Not applicable

## **BACKGROUND**

The first Glenelg Ice Cream Festival was held in October 2021 on Jetty Road, Glenelg; and was the first major event to be held in the City of Holdfast Bay following the onset of the Covid-19 pandemic. The event was delivered under a Covid Management Plan approved by SA Health.

As the Sea to Shore: Glenelg Seafood Festival event was scheduled for the spring timeslot in 2022, and the Santos Tour Down Under Men's race stage start moved to Brighton in January 2023, a gap was created in the summer events calendar for Glenelg. Feedback from the Jetty Road Mainstreet Committee (JRMCC) was that a significant summer activation was an important economic driver for the street, with hospitality businesses in particular depending on the increased trade associated with the January Street Party historically associated with the Tour Down Under.

The Glenelg Ice Cream Festival was added to the 2022/23 events calendar as an event jointly funded by Council and the JRM. When the Women's Tour Down Under race stage start was announced for Glenelg, the date of the event was set for the night before so that the costs of road closures could be shared across both events.

## REPORT

The Glenelg Ice Cream Festival was held on 14 January 2023 from 4.00pm to 11.00pm, with Jetty Road closed from Gordon/Partridge Streets to accommodate the event. Road closures were extended through to the following morning to host the Ziptrak® Stage 1 Women's Tour Down Under race start.

A number of pop-up bars, retail activations and an ice cream zone were distributed along Jetty Road. Fashion parades accompanied by a DJ were held at 6.00pm and 7.00pm, interspersed with live music and additional DJ sets. Some elements of the Saturday activation needed to be modified on the day due to weather conditions (high winds and a declared fire ban).

An extensive marketing campaign was undertaken to drive both visitation and brand awareness, with the overarching strategy being to position Glenelg top of mind as Adelaide's key summer and ice cream destination. As well as promotion via Council and Jetty Road, Glenelg's social media and online channels, Tram Stop and Bus Stop advertising was positioned in strategic locations within the City of Holdfast Bay as well as in the Adelaide CBD.

As the result of a PR campaign, the event received significant media attention in the lead up, including coverage in The Advertiser, Channel 7 and a number of print and online outlets.

Attendance is estimated at 30,000 people to the Ice Cream Festival, with a further 5,000 people lining Jetty Road the following morning to watch the Tour Down Under race start.

Research conducted by McGregor Tan on the day showed that the event attracted a high proportion of families (59%), with attendees spending an average of three hours and \$100 in the precinct. Respondents showed high intention to return (79%) and very high intention to recommend the event to others (91%).

Spendmapp data for Glenelg demonstrated a significant increase in spend coinciding with the date of the Ice Cream festival when compared to the previous and following Saturdays. This is evident in the Dining and Entertainment, Specialised Food Retail and Department Stores/Clothing categories as shown below:

Spend Category	Sat 7 Jan	Sat 14 Jan	Sat 21 Jan
<b>Dining and Entertainment</b>			
Total Local Spend	\$669k	<b>\$865k</b>	\$720k
Visitor Local Spend	\$569k	<b>\$756k</b>	\$603k
<b>Specialised Food Retailing</b>			
Total Local Spend	\$148k	<b>\$164k</b>	\$154k
Visitor Local Spend	\$93.4k	<b>\$103k</b>	\$95.6k
<b>Department Stores and Clothing</b>			
Total Local Spend	\$76.5k	<b>\$115k</b>	\$77.5k
Visitor Local Spend	\$63.9k	<b>\$93.8k</b>	\$65.9k

The increase in visitor local spend in these categories demonstrates that there was a significant increase in spend by people from outside the area.

### **BUDGET**

An allocation of \$40,000 in the Council's events budget for a Glenelg Street Party was used to fund this event. The Jetty Road Mainstreet Committee elected to co-fund the event, contributing a total of \$50,000. This includes a \$40,000 contribution towards direct event costs, and \$10,000 towards the extra staff resourcing required to deliver an additional event during the peak season.

The net event cost was approximately \$84,000. A modest amount of income was generated through site hire fees from traders external to the Jetty Road precinct.

### **LIFE CYCLE COSTS**

Not applicable



Item No: 15.3

Subject: **EVENTS PLANNING: 2023/24**

Date: 11 April 2023

Written By: Manager, City Activation

General Manager: Community and Business, Ms M Lock

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## **SUMMARY**

Events form an integral part of the City's local and business communities, attracting more than 500,000 visitors and generating nearly \$50 million into the local economy each year. Council Administration partners with local businesses, external event providers and community groups to deliver a vibrant and varied events calendar each year, in alignment with the *City of Holdfast Bay Events Strategy 2021-2025*. A proposed event budget is presented for consideration.

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## **RECOMMENDATION**

**That Council endorses that the 2023/24 events budget of \$1,026,662 be included in the draft 2023/24 Annual Business Plan budget.**

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## **STRATEGIC PLAN**

Innovation: economic and social vibrancy and a thriving environment

## **COUNCIL POLICY**

City of Holdfast Bay Events Strategy 2021-2025

## **STATUTORY PROVISIONS**

Not applicable

## **BACKGROUND**

One of Holdfast Bay's greatest strengths is its impressive calendar of public events. Events form an integral part of the City's local and business communities. More than 350 public events and festivals are staged throughout the year, attracting more than 500,000 event-specific visitors and generating \$49 million to the local economy. The *City of Holdfast Bay Events Strategy 2021-2025* identifies four key priority areas for events:

- Economic value: Attracting visitation, investment and spend in the City of Holdfast Bay;
- Destination awareness: Positioning Holdfast Bay as a leading events destination and Adelaide's premier seaside destination, via positive media attention and word of mouth;
- Lifestyle and legacy: Bringing the community together, activating public spaces and embracing our cultural heritage; and
- Sustainability: Financial and environmental sustainability.

Council Administration plays a number of different roles in event delivery, ranging from in-house design and delivery to attracting and supporting events organised by third parties. Revenue generated from commercial hire of Council spaces contributes to the cost of delivering community events, in line with the Events Strategy.

*Refer Attachment 1*

## **REPORT**

The 2022/23 event season saw the return of a number of events that had not taken place since before the Covid-19 pandemic. This included the Glenelg Christmas Pageant, City to Bay Fun Run, New Year's Eve celebrations and the Tour Down Under. The Tour Down Under expanded in 2023 to include a men's and women's race stage start at Brighton and Glenelg respectively. The Sea to Shore: Glenelg Seafood Festival was a significant new addition to the events calendar, taking place in October 2022. With external event bookings also rebounding post Covid, the total number of events held in 2022/23 is expected to exceed 400, exceeding the record of 380 events set in 2021/22.

In the last financial year many major events were resumed, costs have increased significantly in areas such as staffing/security, audio visual/staging and power generation. Administration is monitoring these increases, which are reflective of broader market trends and inflationary pressures, to ensure that costs are managed where practicable, or budgets are adjusted to reflect genuine changes to market rates. In addition, business models and fee structures associated with external and supported events are being reviewed so that they reflect the full cost of supporting event delivery. This includes identifying opportunities to transition events that have received financial support from Council to a self-funding model through collection of stallholder fees, etc. Additional support for events through sponsorship is also being actively pursued.

Three events, the Winter Activation, the Glenelg Ice Cream Festival and Sea to Shore: Glenelg Seafood Festival are jointly funded by the Jetty Road Mainstreet Committee (JRMCM). The direct economic impact of these events, combined with their contribution to Glenelg's overall destination image are recognised as being of critical importance to the precinct. JRMCM is also a significant supporter of the Glenelg Christmas Pageant and has budget allocated to support other smaller events over the course of the year. The proposed contributions by JRMCM to the 2023/24 events calendar are shown in the proposed budget scenarios. This represents the cash contribution by JRMCM, which is supplemented by the considerable input of the Jetty Road Development staff in the planning, promotion and delivery of these events.

The baseline budget scenario is built on the 2022/23 events calendar totalling \$965,862, taking into account some inflationary increases and mapping of the staff resources required to deliver the events. This budget does not include Sea to Shore: Glenelg Seafood Festival as this was funded by a carry forward in 2022/23. It also excludes additional events which have been proposed for consideration in the 2023/24 events calendar, in particular the Glenelg Film Festival, the return of State Opera South Australia to Glenelg Beach and an activation to support the 2023 Australian Masters Games coming to Adelaide in October 2023.

At a net cost of \$239,000 to Council, the New Year's Eve celebrations represent approximately one quarter of the total events budget. More than \$100,000 of this expenditure is used on public safety measures such as increased security, lighting and portable toilets. A small proportion of these costs are offset by a State Government Grant of \$25,000 received in 2022/2023. While expenditure on public safety measures is essential given the large crowds that are known to converge on the area, there is the opportunity to scale back the spend on entertainment in order to create a more balanced overall events budget (fireworks and accompanying music/DJ would remain). This is presented in the proposed budget below; proposed changes compared to the baseline are highlighted. Reducing the New Year's Eve budget allows a greater variety of events to be supported with a relatively modest increase in overall cost.

The proposed events budget for 2023/24 is \$1,026,662. The following table is a summary of the events currently proposed for the upcoming season.

Event	Event Strategy reference (Key priority area)	Cost	Comments
Australia Day	Lifestyle and Legacy	\$16,000	Assumes minimum \$10k grant support from Australia Day Council
Citizenship Ceremonies	Lifestyle and Legacy	\$9,000	
Civic Receptions	Lifestyle and Legacy	\$3,000	
Proclamation Day	Lifestyle and Legacy	\$28,300	
The Local	Lifestyle and Legacy	\$30,000	(New initiative)
*Glenelg Street Party (Ice Cream Festival)	Economic Value	\$40,000	
Brighton Street Parties	Lifestyle and Legacy	\$35,500	Two events with winter event focused on evening hours
*Christmas Pageant	Lifestyle and Legacy	\$70,200	Includes \$16k allocation for live streaming and beach activation
Christmas Decorations (storage and install)	Lifestyle and Legacy	\$21,000	
*Winter Activation	Destination Awareness / Economic Value	\$75,000	
New Year's Eve	Destination Awareness	\$150,000	Reduce entertainment to fireworks, keep public safety elements. Assumes minimum \$25k grant from SA Government.
Bay Sports Festival	Lifestyle and Legacy	\$6,850	
Beach Volleyball	Lifestyle and Legacy	\$10,300	
Brighton Jetty Swim Classic	Lifestyle and Legacy	\$17,000	
Tour Down Under	Destination Awareness	\$53,500	

Event	Event Strategy reference (Key priority area)	Cost	Comments
ANZAC Day (Brighton and Glenelg)	Lifestyle and Legacy	\$7,300	
Fork on the Road	Lifestyle and Legacy	\$3,500	Step transition to self-funding. Could be replaced by a sustainability market.
City to Bay	Destination Awareness	\$13,800	
Bay Sheffield	Destination Awareness / Lifestyle and Legacy	\$39,500	
Play Streets	Lifestyle and Legacy	\$9,500	
Artisan Markets	Lifestyle and Legacy	\$2,500	Step transition to self-funding
*Glenelg Seafood Festival	Economic Value / Destination Awareness	\$50,000	
*Masters Games Moseley Sq Activation	Economic Value	\$10,000	
*Glenelg Film Festival	Lifestyle and Legacy	\$10,000	
Opera on the Beach	Lifestyle and Legacy	\$25,000	
3x3 Hustle	Destination Awareness	\$15,000	Based on contribution to 2022 event. Could be allocated to alternative sporting activation.
Staff salaries and contractors		\$381,912	
Net income from Commercial activities		-\$107,000	
<b>TOTAL</b>		<b>\$1,026,662</b>	

Note: Events marked with an asterisk (\*) are co-funded or receive contribution from the Jetty Road Mainstreet Committee.

## BUDGET

The events allocation will be included in the 2023/24 annual budget as part of the Annual Business Planning process.

## LIFE CYCLE COSTS

Not applicable

# Attachment 1





# EVENTS STRATEGY 2021-2025

*I WANT  
TO STAY*





### Acknowledgement of Country

The City of Holdfast Bay acknowledges the Kaurna People as the traditional owners and custodians of the land. We respect the spiritual relationship with Country that has developed over thousands of years, and the cultural heritage and beliefs that remain important to the Kaurna People today.





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# OVERVIEW

Vibrant community events play a vital role in increasing visitation and economic development. One of Holdfast Bay's greatest strengths is its impressive calendar of public events. More than 250 public events and festivals are staged throughout the year, attracting more than 500,000 event-specific visitors and generating \$49 million to the local economy and reaching an audience of 53.9 million people.

With 11km of beautiful beaches and thanks to its close proximity to the SA Aquatic and Leisure Centre, sporting fields and golf courses, the City of Holdfast Bay provides a variety of accommodation options for people attending many large sporting events that take place in Adelaide including the Australian Women's Golf Open, Pacific School Games, Australian Swimming Championships and Lifesaving Championships, each with more than 4,000 competitors.

The City of Holdfast Bay Events Strategy provides a clear framework and direction for the development, management and investment in events in a creative, sustainable and economically responsible way for the next five years. It explains why and how Council supports and assesses

events, key priority areas and an outline of Council's role. It also establishes a clear pathway for Council to maximise outcomes and optimise its resources, while outlining the activities associated with identifying, attracting and supporting events in Holdfast Bay.

Council's aspiration is for Holdfast Bay to be a must visit destination with a vibrant events calendar that connect people and place. For this to occur, Holdfast Bay must be a place alive with festivity and offer our community and visitors a combination of significant major events, as well as a range of community events that tell our story and celebrate our unique attributes.







# INTRODUCTION

## STRATEGIC CONTEXT

The City of Holdfast Bay's Event Strategy aligns to Council's Strategic Plan *Our Holdfast 2050+* which encompasses three strategic focus areas which outlines objectives and aspirations to effectively build for our future;

- **Wellbeing** – Foster an inclusive, healthy, creative and connected community that supports economic prosperity and develops a built and natural environment that supports living well.
- **Sustainability** – Encourage socially responsible, sustainable and innovative economic development by supporting local, inclusive, Aboriginal, green businesses and innovators.
- **Innovation** – Apply creativity in all aspects of thought and action to build an economy and community that are inclusive, diverse, sustainable and resilient.

The Events Strategy also aligns to the Tourism Recovery Plan 2023, a post COVID-19 rebuilding strategy, together with the Economic Activation Plan 2023, to restimulate tourism in our region.

## VALUE OF EVENTS

Events are an integral part of the City of Holdfast Bay local and business communities. Council, business and community recognises events play an important role in connecting community and to creating stronger sense of place. They act to bring people together, foster creativity and provide opportunities for new experiences and understanding. In doing so, events encourage greater participation, important indicators of community wellbeing and quality of life.

Events also provide economic benefits of;

- Showcasing the destination and attracting visitors from outside the city
- Injection of new spend in the city
- Stimulating multiple industries – tourism, accommodation, retail, dining, transport
- Opportunity for local business to develop partnerships
- Employment opportunities for the local community
- Catalyst for infrastructure improvements and commercial investment

Hosting events strengthens the city's reputation and brand as a regional, national and international visitor and events destination.

## EVENT CAPACITY



30 commercial accommodation properties offering 1500 rooms



15 conference and function venues



7 outdoor bookable event spaces including foreshore reserves, Moseley Square, beaches, Chapel Plaza



Regional hub sporting facilities including Glenelg Oval, Brighton Sporting Complex, Kauri Community Sports Centre and 4 surf clubs.

## COUNCIL'S ROLE

To realise the event vision, a collective partnership between event organisers, the tourism industry, private enterprise and all levels of government and the community will be required. The event roles and responsibilities of the City of Holdfast Bay are outlined below.

<b>Leader and Provider</b>	<p>Provide a framework for the growth and development of events for economic and community benefit.</p> <p>Provide approval, advice and guidance for events to ensure safe and successful events that minimise impacts on the environment.</p> <p>Activate potential venues and open spaces.</p> <p>Provide advice and information to event organisations to assist in event development and delivery.</p>
<b>Facilitator</b>	<p>Collaborate and foster partnerships between key stakeholders, organisers and businesses.</p> <p>Provide access to event planning resources and other opportunities that help build capacity and enhance event sustainability.</p> <p>Facilitating event monitoring and post evaluation of the economic and social impact of events.</p>
<b>Creative Designer and Attractor</b>	<p>Curate an annual events calendar to showcase the diversity and quality of events dispersed throughout the city.</p> <p>Develop events that connect people and place providing community, social, cultural or economic benefit.</p> <p>Attract, bid and sustain events that attracts visitation from outside the city, increasing spend and length of stay.</p>
<b>Promotor and Supporter</b>	<p>Evaluate opportunities to invest as an in kind and/or cash sponsor for events that align with the key priority areas and event vision.</p> <p>Provide administrative support and mentoring for event applications and bookings.</p> <p>Develop a marketing plan to effectively promote events to the community, local businesses and visitors.</p>

# OUR VISION

Events are a key driver of positive economic, social wellbeing and quality of life. A vibrant, diverse and inclusive calendar of events across Holdfast Bay creates community pride and economic prosperity.

## OBJECTIVES

- Utilising events to create reasons to visit Holdfast Bay across the whole year and strengthen the quieter seasons
- To increase economic activity, community pride and participation and add to the cultural fabric of the City of Holdfast Bay
- Align with and attract those desired target markets to achieve the best return on investment for the community
- Enhance the appeal of Holdfast Bay as a great place to live, visit and do business
- Identify, attract and support new events to drive the visitor economy
- Support the sustainability and development of existing events through individuals, community groups, businesses and organisations to deliver quality events
- Continue to build partnerships with government, private sector, not-for-profit, community and sporting groups



## KEY PRIORITY AREAS

Events are reviewed periodically to ensure a well-balanced calendar of activities across the city throughout the year which deliver community and economic benefit. The key priority areas below form the framework for assessing council support for events, such as providing in-kind assistance and/or funding, in line with the event vision and objectives.

<b>1. Economic Value</b>	<ul style="list-style-type: none"> <li>Attracts visitation from outside the city, increasing spend and length-of-stay.</li> <li>Attract target audiences from regional areas, interstate and internationally.</li> <li>Generates new investment and business.</li> <li>Increases visitation to local mainstreets and surrounding retail businesses.</li> <li>Sponsorship opportunities.</li> </ul>
<b>2. Destination Awareness</b>	<ul style="list-style-type: none"> <li>Promotes our image and reputation as Adelaide's premier seaside destination.</li> <li>Build Holdfast Bay's profile as a leading events destination.</li> <li>Opportunities to showcase Holdfast Bay to new markets and encourage travel to the region.</li> <li>Achieves a high level of positive awareness and engagement.</li> <li>Attracting positive media attention and word of mouth recommendations.</li> </ul>
<b>3. Lifestyle and Legacy</b>	<ul style="list-style-type: none"> <li>Brings people and communities together to create a sense of identity and activates public spaces.</li> <li>Encourages community support and participation and/or involvement.</li> <li>Embraces cultural heritage.</li> <li>Creates an event legacy with return visitation.</li> </ul>
<b>4. Sustainability</b>	<ul style="list-style-type: none"> <li>Demonstrates financial sustainability and a commitment to safety and risk management.</li> <li>Demonstrates partnering with local businesses to stimulate local activity and/or employment.</li> <li>Contributes to off-peak and shoulder seasons.</li> <li>Zero or negligible negative impact on the environment and incorporates 'green' initiatives.</li> <li>Attendance and resources can be effectively measured.</li> </ul>





# EVENTS PORTFOLIO

The City of Holdfast Bay has an established portfolio of events from local to major events incorporating a range of requirements and types such as sports, entertainment and cultural events. Council has identified a gap of food and wine events which market research has shown would encourage more visitation from South Australians and visitors.

The events matrix outlines the different types of events, their characteristics and examples to maintain a well-balanced calendar of events. Destination events are events of international significance that will attract international and interstate visitors and provide a substantial economic benefit to the host region and state. Major events are those

that strongly identify with the spirit of a city or region and gain recognition and awareness. They will attract visitors from interstate and will provide a significant local economic impact. Local and community events predominantly attract visitors from within and surrounding the host region which benefit the local community.

## EVENTS MATRIX

TYPE OF EVENT	CHARACTERISTICS	EXAMPLES
<b>Destination Events</b>	<ul style="list-style-type: none"> <li>• Internationally recognised event</li> <li>• Attracting people from intrastate, interstate and internationally</li> <li>• Significant Events Team input, coordination and involvement</li> <li>• Significant Council Sponsorship or hosting (this can be either/or money or in kind support)</li> <li>• High value economically and brand promotion</li> <li>• Depot and facilities support: labour, asset management, infrastructure and equipment</li> <li>• Road closures/traffic management</li> <li>• Focus on ensuring safety and security</li> <li>• Additional permits/licensing (food permits, vehicle permits, stall holders, amusements, liquor licensing)</li> <li>• Emergency Services involvement, i.e. SAPOL with preplanning</li> <li>• High risk potential</li> </ul>	Tour Down Under Lifesaving World Championships Australian Masters Games
<b>Major Events (managed and sponsored)</b>	<ul style="list-style-type: none"> <li>• Unique to the region</li> <li>• Attract people from intrastate and interstate</li> <li>• Significant Events Team management or input, mentoring and involvement</li> <li>• Enhancement of the destination image encouraging repeat visitation and positive word of mouth</li> <li>• Council sponsorship (money or in kind support)</li> <li>• Depot and facilities support – bins, cleaning, irrigation, infrastructure and equipment</li> <li>• Additional permits/licensing (food permits, vehicle permits, stall holders, amusements, liquor licensing)</li> <li>• Emergency Services involvement, i.e. SAPOL with preplanning</li> <li>• High risk potential</li> </ul>	New Years Eve Christmas at the Bay Street Parties Brighton Jetty Sculptures Beach Music Concerts

TYPE OF EVENT	CHARACTERISTICS	EXAMPLES
<b>Sporting Events, Competitions and Carnivals</b>	<ul style="list-style-type: none"> <li>• Supports local sporting organisations</li> <li>• Attracts participants + accompanying visitors</li> <li>• Encourages day trip and overnight visitation</li> <li>• Events team to facilitate application requirements</li> <li>• Large sporting events will require depot support</li> </ul>	City to Bay Bay Sheffield Brighton Jetty Classic Volleyball Competitions Surf Lifesaving Carnivals Triathlons
<b>Local and Community Events</b>	<ul style="list-style-type: none"> <li>• Attract locals and people from surrounding LGA's and Regional SA</li> <li>• Events Team manage the operations, regulatory compliance or facilitate event application</li> <li>• Engagement of local community groups</li> <li>• Offers community interest or benefit</li> <li>• Broad participation</li> <li>• Short term use of Council assets</li> <li>• Located in a position not impacting on local businesses but can drive trade to local retail precincts</li> <li>• Car shows promote overnight visitation</li> <li>• Low investment and risk</li> </ul>	Winter Activation Meet the Machines School Holiday Activation Markets Car Shows Charity Walks
<b>Civic and Cultural Events</b>	<ul style="list-style-type: none"> <li>• Open and accessible events that provide a social benefit of arts, culture, tradition or community life</li> </ul>	Proclamation Day Australia Day NAIDOC week Reconciliation week
<b>Promotional and Commercial Activations</b>	<ul style="list-style-type: none"> <li>• Offers community interest or benefit</li> <li>• Short term use to attract attention to produce, service or experience</li> <li>• Attracts new target markets</li> <li>• Good media exposure</li> <li>• Filming activities help promote the area</li> <li>• Located in a position not impacting on local businesses</li> <li>• Approved on a commercial rental basis</li> </ul>	Giant Ferris Wheel Moseley Beach Club Moseley Igloos
<b>Business Events</b>	<ul style="list-style-type: none"> <li>• Introduces first time visitors to the city</li> <li>• Attracts 2 to 3 nights overnight visitation</li> <li>• Represent high yield per delegate spend and create midweek bookings</li> <li>• Use of local suppliers</li> <li>• Activates existing venues</li> </ul>	Meetings Conferences Incentives Exhibitions



# ACTION PLAN

The Action Plan outlines the actions that will achieve the event objectives aligned to the key priority areas;

1. Economic Value
2. Destination Awareness
3. Lifestyle and Legacy
4. Sustainability

## ECONOMIC VALUE

REF	STRATEGY	ACTION	TIMEFRAME	TEAMS
1.1	<b>Encourage events that offer the best opportunity for economic growth and add value to residents wellbeing and the local business community</b>	<p>Define and categorise events</p> <p>Review calendar of events – timing and locations</p> <p>Develop a communication database with other event organisers, stakeholders and operators, performers, stallholders and musicians</p> <p>Continue strong partnership with Jetty Rd Coordinator to ensure the local business community is engaged in events that will increase visitor spending</p> <p>Creatively produce a diverse selection of events that encourage community participation</p> <p>Create a Neighbourhood Street Gathering initiative to build a community spirit (tie in with Christmas at the Bay and Cultural programs)</p> <p>Develop and/or partner with unique and bespoke events that attract niche markets (prestige car shows, artisan events, live music)</p>	<p>On going</p> <p>September 2021</p>	<p>Events Team</p> <p>Jetty Rd Team</p> <p>Event Coordinator</p>
1.2	<b>Ensure council event sponsorship and funding is achieving the maximum return on investment</b>	<p>Review sponsorship process and documents to ensure they align with this strategy – criteria, funding, measuring outcomes, acquittal process and council reports</p>	July 2021	Team Leader Events
1.3	<b>Events, Promotional Activities, Commercial Activation Applications</b>	<p>Review online event toolkit useability</p> <p>Continue to curate a regular program of events and festivals that activate our outdoor, public and natural environment, while protecting natural assets and managing expectations and concerns of residents</p>	<p>July 2021</p> <p>Ongoing</p>	<p>Event Coordinator</p> <p>Events Team</p>

## DESTINATION AWARENESS

REF	STRATEGY	ACTION	TIMEFRAME	TEAMS
2.1	<b>Promote a higher profile of Holdfast Bay through unique events that showcase the destination and local experiences</b>	Identify, attract, and develop key events that generates destination awareness with potential to attract significant long-term tourism and economic benefits in particular around food and wine	April 2022	Events Team Tourism Development Coordinator Jetty Rd Coordinator Communications Team
		Actively seek funding sources and sponsorship for major and significant events by developing a sponsorship prospectuses for iconic events	Ongoing	External agency Team Leader Events
2.2	<b>Increase length of stay of event attendees</b>	Develop communications and marketing plan to promote events to visitors, businesses and residents	Ongoing	Tourism Development Coordinator, Communications Team, Events Team Tourism operators
		Develop packaging around events and pre and post touring options by initially targeting national sporting events, music festivals and winter activation		
2.3	<b>Event Branding and positioning</b>	Improve awareness of the City of Holdfast Bay's events in order to attract new market segments by incorporating contemporary marketing and promotional actions that are aligned with the character of the event	Ongoing	Events Team Communication Team
		Increase social media reach and engagement at City of Holdfast Bay managed events	2021-2022	
		Develop event branding guidelines		



## LIFESTYLE AND LEGACY

REF	STRATEGY	ACTION	TIMEFRAME	TEAMS
3.1	<b>Build the capacity of local event organisers and industry</b>  <b>Promote and create opportunities for local musicians and performers</b>	Create and implement evaluation program for events and festivals for economic as well as social, infrastructure and environmental pressures/opportunities that were created because of the event	October 2021	Events Team
		Ensure openness and continuous improvement through grant programs, expressions of interest for the delivery of events	Ongoing	
		Undertake qualitative and quantitative market research of residents and visitors to establish satisfaction, needs, expectations and opportunities (including council managed events and external event)	Ongoing	Hire external company
		Stage 'The Local' live music event annually		
		Engage local musicians at City of Holdfast Bay promoted events, such as Street Parties, New Year's Eve, and Winter Solstice	Ongoing	Events Team
3.2	<b>Facilitate investment in event infrastructure, open spaces and precincts across the city</b>	Undertake an audit of event infrastructure	August 2021	Events Team and Depot
		Undertake a gap analysis to identify potential areas for infrastructure investment i.e. lighting or power upgrades, installation of seating, staging or shade infrastructure, permanent toilet facilities, storage for external events	On going	
3.3	<b>Facilitate continual improvement of event development and servicing</b>	Benchmarking against other councils – fees, restrictions, processes	On going	Events Team
		Provide assistance to community groups in providing successful events by reviewing the event toolkit and grant programs	Ongoing	
		Review existing processes, guidelines and regulations and focusing on making the process easier and faster	Ongoing	
3.4	<b>Review staff capabilities and plan a comprehensive development program to build the capabilities needed to achieve the outcomes in this Event Strategy</b>	Review position description's, processes and event timing	December 2021	Team Leader Events People and Culture Manager City Activation
		Review event team structure and align position description's with event strategy		



## SUSTAINABILITY

REF	STRATEGY	ACTION	TIMEFRAME	TEAMS
4.1	<b>Encourage events with sound environmental and sustainable practices</b>	Embrace sustainable environmental practices into our planning and programming events and festivals in line with the Environmental Strategy 2020 - 2025	On going	Events Team
		Provide educational information for event organisers in the toolkit and encourage sustainable events	October 2021	Event Coordinator
		Establish guidelines and targets for improving the sustainable managed of local events (both external and internal)	Ongoing	Events Team
		Protecting natural assets	Ongoing	Events and Environment Teams
		Create a 3 bin system at all events and use the wider volunteer program to educate event attendees on create waste procedures and signage	June 2022	Events Team and Environment Team
4.2	<b>Stakeholder Engagement</b>	Work with key internal and external stakeholders to maximise event design and delivery and ensure longevity by creating a preferred supplier database	Ongoing	Events Team
4.3	<b>Ensure statutory compliance with council policies, Federal and State legislation and regulations</b>	Review and update existing plans according to current legislation	Ongoing	Events Team
		Accessibility at events	Ongoing	Events Team



# REFERENCES

- City of Holdfast Bay, **Our Holdfast Strategic Plan 2050+**
- City of Holdfast Bay, **Economic Activation Plan 2018 – 2023**
- City of Holdfast Bay, **Open Space and Public Realm Strategy 2019-2030**
- City of Holdfast Bay, **Arts and Culture Strategy 2019 - 2024**
- City of Holdfast Bay, **Environment Strategy 2020-2025**
- City of Holdfast Bay, **Disability Access and Inclusion Plan 2020-2024**
- South Australian Tourism Commission, **State Tourism Plan 2030**
- Tourism Industry Council South Australia, **Strategic Plan 2019 – 2022**
- UniSA, **Value of Events: Beyond the Short-term Economic Impact Report 2021**
- McGregor Tan Research, 2019, ***Tourism Project for City of Holdfast Bay, Group Discussions, Quantitative and Qualitative Surveys – Resident, Daytrippers, Interstate Domestic & International***
- McGregor Tan Research, 2020, ***COVID-19 Effect on the South Australian Community - Consumer Sentiment***
- Intuito Market Research, 2013 & 2016, ***Tourism Project for City of Holdfast Bay, Group Discussions, Quantitative and Qualitative Surveys – Resident, Daytrippers, Interstate Domestic & International***









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Item No: 15.4

Subject: **APPOINTMENT TO THE COMMUNITY DONATIONS ASSESSMENT PANELS 2023/2024**

Date: 11 April 2023

Written By: Community Development Coordinator

General Manager: Community and Business, Ms M Lock

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## **SUMMARY**

This report seeks endorsement for nominations from the Elected Members for the Community Donations Program Assessment Panels. There are two panels, each overseeing the assessment of the Community Recreation and Wellbeing Donations, Events and Festivals Donations and Arts and Cultural Donations. The panels consist of Council employees, interested stakeholders with a level of expertise in a grant category and an Elected Member.

---

## **RECOMMENDATION**

**That Council nominates:**

- **Councillor \_\_\_\_\_ to assess the distribution of Community Recreation and Wellbeing Donations Funds; and**
  - **Councillor \_\_\_\_\_ to assess the distribution of Events and Festivals Donations Funds, and Arts and Cultural Donations Funds.**
- 

## **STRATEGIC PLAN**

The Community Grants and Donations Program crosses over all the objectives and aspirations from Our Holdfast 2050+ Strategic Plan:

- **Wellbeing:** Good health and economic success in an environment and a community that supports wellbeing;
- **Sustainability:** A city, economy and community that is resilient and sustainable;
- **Innovation:** A thriving economy and community that values life-long education, research, creativity and entrepreneurialism.

## **COUNCIL POLICY**

Local Heritage Grants Policy

Social Development Policy

## **STATUTORY PROVISIONS**

*Local Government Act 1999*

*Public Finance and Audit Act 1987*

*Independent Commission Against Corruption Act 2012*

## **BACKGROUND**

Council provides annual financial support through the Community Donations Program to support local clubs, groups, individuals and organisations in a range of areas including sport, recreation, environment, events, community development, arts and culture. The program is designed to support and encourage community initiatives and projects within the City of Holdfast Bay, which will positively influence the community and that meet an identified need.

In previous years, there were two grant assessment panels overseeing three programs within the Community Donations Program which are Community Recreation and Wellbeing, Events and Festivals, and Arts and Cultural Donations.

## **REPORT**

Each year, Administration seeks endorsement for nominations from Elected Members for the Community Donations Program Assessment Panels. Local Government elections were held in 2022, with Council Administration spending much of the latter half of 2022 in caretaker mode. This reduced the time available for grant applications and delivery of funding for projects.

The Community Donations Program opened in January 2023 through to early March 2023. Applications received were only within the Community Recreation and Wellbeing category. While many projects for the Events and Festivals and Arts and Cultural categories were discussed with potential applicants, decisions were made to apply in the next financial year, giving more time to deliver on their projects.

The endorsement of Assessment Panel Members will be for the 2022/23 and 2023/24 financial years.

The Assessment Panels will oversee the assessment of the Community Donations Programs.

The Panels will consist of Council employees from relevant departments, interested stakeholders with a level of expertise in the grant category and an Elected Member.

Applications for grant funding will be assessed according to:

- Overall quality of the application;
- Benefit to the community;
- Adherence to COVID19 measures (if required);
- Strategic link to the Our Place 2050+ Strategic Plan;

- Previous donations received from Council;
- Innovative nature of the project;
- Building capacity in inclusion and access;
- Capacity for self-funding and/or other funding source opportunities; and
- Council's own budgetary constraints.

Applications are ranked within their categories as per Assessment Panel scoring and feedback. Successful projects are then recommended for funding by Council.

### **BUDGET**

The budget allocated in 2022/23 and 2023/24 for the Community Donations Program is \$30,000.

The annual Community Grants and Donations Program is \$50,000 per annum and is allocated as outlined below:

- \$30,000 for the Community Donations Component; and
- \$20,000 for the Community Grants Component which is available as a 'pool' for Community Chest and Youth Sponsorship, allocating small grants of between \$125 per applicant for Youth Sponsorship to a maximum of \$1,000 per applicant for Community Chest.

### **LIFE CYCLE COSTS**

\$50,000 per annum

Item No: 15.5

Subject: **LOCAL GOVERNMENT ASSOCIATION ORDINARY GENERAL MEETING - 14 APRIL 2023**

Date: 11 April 2023

Written By: Manager, Strategy and Governance

General Manager: Strategy and Corporate, Ms P Jackson

---

### **SUMMARY**

The Local Government Association SA (LGA) Ordinary General Meeting (OGM) will be held on Friday 14 April 2023.

Council is required to select a delegate and consider the items on the OGM agenda in order to provide guidance to Council's voting delegate on how to vote for each item. Suggested positions are provided for consideration by Council.

Council's voting delegate to LGA meetings has historically been the Mayor.

---

### **RECOMMENDATION**

**That for the LGA Ordinary General Meeting, to be held on Friday 14 April 2023, Council:**

- 1. endorses the Mayor's attendance as the voting delegate on behalf of the City of Holdfast Bay; and**
  - 2. agrees to the proposed voting positions as detailed in attachment 2 to this report.**
- 

### **STRATEGIC PLAN**

Taking the proposed positions contributes to achieving the Strategic Plan aspiration to lead the way in open government.

### **COUNCIL POLICY**

Not applicable

### **STATUTORY PROVISIONS**

Not applicable

## **BACKGROUND**

The Local Government Association SA (LGA) Ordinary General Meeting (OGM) will be held on Friday 14 April 2023 at the Adelaide Convention Centre. The Agenda and Reports are detailed in Attachment 1.

*Refer Attachment 1*

Council's voting delegate to LGA meetings has historically been the Mayor.

## **REPORT**

The Agenda includes a number of updates for noting, including:

- LGA Member Services
- LGA Advocacy
- Local Government Reform
- LGA Mutual Services
- LGA Procurement
- LGA Climate Commitment Action Plan

Recommendation Reports from the Greater Adelaide Region Organisation of Councils (GAROC) Committee and LGA Board of Directors are also included in the Agenda papers.

Council is required to consider the items on the LGA AGM agenda and provide guidance to Council's voting delegate on how to vote for each of the Recommendation Reports. Suggested positions are provided as to whether Council should support or not support each recommendation with brief commentary.

*Refer Attachment 2*

Two motions are supported, while one is supported subject to a suggested amendment. The suggested amendment relates to a motion about the First Nations Voice to Parliament. The LGA does not have a policy position on this matter, however, it is recommended that the LGA takes a position consistent with Council's motion (C140323/7379, 14 March 2023) to the Australian Local Government Association National General Assembly, which expresses the "local government sector's respectful support for the wishes of Aboriginal and Torres Strait Islanders in relation to the Voice to Parliament" and encourages all councils to engage in dialogue with Aboriginal and Torres Strait Islander communities within their areas and amplify their voices and wishes.

## **BUDGET**

Attendance at the LGA OGM will be funded from the operating budget. There are no known cost implications for Council associated with any of the recommendations.

## **LIFE CYCLE COSTS**

There are no full life cycle costs that can be itemised or evaluated at this time.

# Attachment 1



# Notice of Meeting

**Notice is hereby given that the LGA Ordinary General Meeting will be held on**

**Friday 14 April 2023 at 9.45am**

**In the Central Building, Hall F, Adelaide Convention Centre  
North Terrace, Adelaide**



Clinton Jury  
**Chief Executive Officer**

10 March 2023



# Agenda

Item	Page
<b>1. Acknowledgment of Country, Open &amp; Welcome</b>	
<b>2. Apologies</b>	
<b>3. Notice &amp; Arrangements</b>	
<b>4. President's Address</b>	
<b>5. Minutes of Previous Meeting</b>	
5.1 Minutes of the meeting held on 28 October 2022	3
5.2 Resolutions and Actions from the AGM of 28 October 2022	14
<b>6. LGA Business</b>	
6.1 LGA Member Services Update	25
6.2 LGA Advocacy Update	30
6.3 LGA Mutual Services Update	34
6.4 LGA Procurement Update	36
6.5 LGA Climate Commitment Action Plan Update	38
<b>7. Recommendation Reports from the SAROC Committee</b>	
Nil	
<b>8. Recommendation Reports from the GAROC Committee</b>	
8.1 Environmentally Sustainable Development (City of Unley)	46
8.2 State of Climate Emergency (City of Mitcham)	51
<b>9. Recommendation Reports from the LGA Board of Directors</b>	
9.1 First Nations Voice to Parliament (LGA Secretariat)	57
<b>10. Next Meeting</b>	
The LGA Annual General Meeting will be held on a date yet to be confirmed.	
<b>12. Close</b>	

## 5.1 Minutes of the Annual General Meeting held on 28 October 2022

### Minutes of Previous Meeting

From: Kianna Al Jaber, Executive Assistant  
Meeting: Ordinary General Meeting 14 April 2023  
ECM: 789289 Attachment: 783986

---

### Recommendation

**That the Ordinary General Meeting confirms the minutes of the Annual General Meeting held on 28 October 2022 as a true and accurate record of the proceedings held.**

### Discussion

The Annual General Meeting of the membership was held on 28 October 2022. The draft minutes are attached for confirmation as to their accuracy.

Draft

## Draft Minutes of the LGA Annual General Meeting held on Friday 28 October 2022 at 2pm at Adelaide Oval, War Memorial Drive, North Adelaide SA

### 1. Open & Welcome

The President opened the meeting at 2:06pm and welcomed members and staff.

#### Present:

President	Mayor Angela Evans
Chief Executive Officer	Clinton Jury
Executive Director Member Services	Nathan Petrus
Executive Assistant (minutes)	Kianna Al Jaber
Executive Assistant to the CEO & President (E-voting)	Ashlea Lyall
Executive Assistant and Administration Coordinator (E-voting)	Sarah Ryan

#### *Member Councils (voting delegates):*

City of Adelaide	City of Charles Sturt
Adelaide Hills Council	District Council of Cleve
Adelaide Plains Council	Coorong District Council
Alexandrina Council	Copper Coast Council
The Barossa Council	District Council of Elliston
Barunga West Council	The Flinders Ranges Council
Berri Barmerra Council	City of Port Adelaide Enfield
Campbelltown City Council	Port Augusta City Council
District Council of Franklin Harbour	City of Port Lincoln
Town of Gawler	Port Pirie Regional Council
Regional Council of Goyder	City of Prospect
District Council of Grant	Renmark Paringa Council
City of Holdfast Bay	District Council of Robe
District Council of Karoonda East Murray	City of Salisbury
District Council of Kimba	City of Onkaparinga



# Draft

Kingston District Council  
 Light Regional Council  
 District Council of Lower Eyre Peninsula  
 District Council of Loxton Waikerie  
 City of Marion  
 Mid Murray Council  
 City of Mitcham  
 Mount Barker District Council  
 City of Playford  
 City of Mount Gambier  
 District Council of Mount Remarkable  
 Rural City of Murray Bridge  
 Naracoorte Lucindale Council  
 Northern Areas Council  
 City of Norwood Payneham & St Peters  
 District Council of Orroroo/Carrieton

Tatiara District Council  
 City of Tea Tree Gully  
 District Council of Tumby Bay  
 City of Unley  
 City of Victor Harbor  
 Wakefield Regional Council  
 Town of Walkerville  
 Wattle Range Council  
 City of West Torrens  
 City of Whyalla  
 Wudinna District Council  
 District Council of Yankalilla  
 Yorke Peninsula Council

## 2. Apologies

City of Burnside  
 District Council of Ceduna  
 District Council of Coober Pedy  
 Clare & Gilbert Valleys Council  
 Kangaroo Island Council  
 District Council of Peterborough  
 Municipal Council of Roxby Downs  
 Southern Mallee District Council  
 District Council of Streaky Bay

## 3. Notices & Arrangements

The Chief Executive Officer Clinton Jury outlined the notices and arrangements for the meeting.

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#### 4. President's Address

The President provided a verbal report. A copy of the report is attached to these minutes.

#### 5. Minutes of Previous Meeting

##### 5.1 Minutes of the meeting held 8 April 2022

Moved Victor Harbor Seconded Berri Barmera that the Annual General Meeting confirms the minutes of the Ordinary General meeting held on 8 April 2022 as a true and accurate record of the proceedings held.

Carried

##### 5.2 Resolutions and Actions from Previous Meetings

Moved Mount Barker Seconded Mid Murray that the Annual General Meeting notes progress with resolutions resulting from the Ordinary General Meeting of 8 April 2022 and outstanding resolutions from earlier general meetings.

Carried

#### 6. LGA Business

##### 6.1 LGA Annual Report 2021/22

Moved Naracoorte Lucindale Seconded Loxton Waikerie that the Annual General Meeting receives and adopts the Local Government Association of South Australia's Annual Report for the year 2021-22.

Carried

##### 6.2 LGA Financial Statements 2021/22

Moved Kimba Seconded Unley that the Annual General Meeting receives and adopts the LGA of SA and controlled entities Financial Statements for the year 2021/22.

Carried

##### 6.3 Annual Reports for the LGA Committees

Moved Light Regional Seconded Wakefield Regional that the That the Annual General Meeting notes the Annual Reports for the year 2021-22 of the following Committees established under the LGA Constitution:

- a) Greater Adelaide Regional Organisation of Councils (GAROC)
- b) South Australian Regional Organisation of Councils (SAROC)
- c) CEO Advisory Group
- d) Audit and Risk Committee

Carried

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**6.4 LGASA Mutual Annual Report 2021-2022**

Moved Tumby Bay Seconded Kingston that the Annual General Meeting receives and notes the LGASA Mutual Annual Report for the year 2021-2022.

**Carried**

Renmark Paringa left the meeting – 2:47pm and did not return.

**6.5 LGA Procurement Annual Report 2021/2022**

Moved Lower Eyre Peninsula Seconded Campbelltown that the Annual General Meeting receives and notes the LGA Procurement Annual Report for the year 2021-2022.

**Carried****6.6 Local Government Research and Development Scheme**

Moved Berri Barmera Seconded Adelaide Plains that the Annual General Meeting notes the report.

**Carried****6.7 Special Local Roads Program**

Moved Alexandrina Seconded Yankalilla that the Annual General Meeting notes the report.

**Carried****6.8 LGA Advocacy Update**

Moved Grant Seconded Charles Sturt that the Annual General Meeting notes the report.

**Carried****6.9 LGA Member Services Update**

Moved Adelaide Seconded Tea Tree Gully that the Annual General Meeting notes the report.

**Carried****6.10 Local Government Financial Indicators 2022**

Moved Mount Barker Seconded Mount Gambier that the Annual General Meeting notes the report regarding Local Government Financial Indicators.

**Carried****6.11 SAROC and GAROC Terms of Reference**

Moved Lower Eyre Peninsula Seconded Charles Sturt that the Annual General Meeting ratifies the LGA SAROC Terms of Reference (effective 8 January 2022) and LGA GAROC Terms of Reference (effective 23 July 2020).

**Carried**

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## **7. Recommendation Reports from the SAROC Committee**

### **7.1 Landscapes Board Levy (City of Victor Harbor)**

Moved Alexandrina Seconded Gawler that the Annual General Meeting requests the Local Government Association to request the State Government review the manner which they collect the Landscape levy from local communities. With the desired outcome being one in which Revenue SA collect the levy directly in alignment with the Emergency Services levy.

**Carried**

### **7.2 EPA Solid Waste Levy (City of Mount Gambier)**

Moved Mount Gambier Seconded Holdfast Bay that the Annual General Meeting requests the LGA to call for the Deputy Premier the Hon Susan Close, as Minister for Climate, Environment and Water, to provide the LGA with a detailed explanation of how the Solid Waste Levy funds collected by waste depot licence holders are allocated both in terms of general revenue and the Green Industry Fund and calls for an equitable distribution of funds between regional and metropolitan councils.

**Carried**

### **7.3 Energy Positive and Carbon Neutral Development (City of Victor Harbor)**

Moved Victor Harbor Seconded Yankalilla that the Annual General Meeting request the LGA to write to the Expert Panel on Planning and to the Minister for Planning seeking an amendment to the Planning, Development and Infrastructure Act 2016 which would enable the State Planning Commission and/or Councils to amend the Planning and Design Code to enable more energy efficient and sustainable development.

**Carried**



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## 8. Recommendation Reports from the GAROC Committee

### 8.1 Mental Health and Wellbeing (Town of Gawler)

Moved Gawler Seconded Salisbury that the Annual General Meeting requests that:

1. the LGA support and actively advocate that the State Government addresses the lack of mental health outcomes and suicide prevention through providing information, connecting people with improved support agencies, and undertaking studies and further research to inform advocacy on related service needs in South Australia; and
2. notes that if the item of business is approved by the LGA members at the Annual General meeting the LGA Secretariat will undertake the following actions:
  - a) write to the Minister for Health and Wellbeing, and the Shadow Minister for Health and Wellbeing, outlining this advocacy position and requesting increased funding opportunities for local government, noting that improved collaboration is required with Local Health Networks including in regional public health planning;
  - b) write to the CEOs of each Local Health Network, expressing a need for stronger collaboration with local government in the regional public health planning process, particularly around wellbeing as a primary prevention strategy to address mental health and suicide prevention activities/services;
  - c) write to the CEOs of the Country Primary Health Network and the Adelaide Primary Health Network, expressing a need for stronger collaboration with local government in the regional public health planning process, particularly regarding wellbeing as a primary prevention strategy to address mental health and suicide prevention activities/services; and
  - d) liaise with the Australian Local Government Association (ALGA) to ensure that there is consistent messaging from the sector on this issue.

**Carried**





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## 8.2 Responding to the Climate Emergency (Town of Gawler)

Moved Gawler Seconded Light Regional that the Annual General Meeting:

1. requests the LGA to:
  - a) update its Climate Policy Statements to acknowledge the State Government's declaration of a Climate Emergency;
  - b) commit to supporting the State Government in responding to the Climate Emergency; and
  - c) commit to engaging with the State Government on developing a collaborative reform agenda towards:
    - i. Enabling councils and their communities to better access renewable energy, carbon offsets and technologies to reduce emissions (mitigation); and
    - ii. Improving disaster resilience and climate adaptation planning and response to extreme events (adaptation); and
2. notes that if the Item of Business is approved by LGA members at the Annual General Meeting,
  - a) Part a) of the item to recognise the State Government's declaration of a Climate Emergency will be enacted through an amendment to the Climate Change statements in the LGA Policy Manual; and
  - b) Parts b) and c) of the item will see the LGA continuing to support and engage with the State Government on climate change issues, with the current level of resourcing available and directed from the LGA Secretariat.

**Carried**

## 9. Recommendation Reports from the LGA Board of Directors

### 9.1 LGA Policy Manual on Climate Change Endorsement (LGA secretariat)

Moved Alexandrina Seconded Adelaide that the Annual General Meeting:

1. notes the report on a review of the LGA Policy Manual on Climate Change;
2. endorses the revised LGA Policy Manual statements on Climate Change to take effect from 28 October 2022 as follows:
  - '4.4 Managing the Risks of Climate Change: Local government acknowledges that human-induced climate change is occurring and that urgent, ambitious, and immediate action is required at all levels of government to address the climate crisis by reducing emissions, and adapting to the impacts that are now unavoidable.

The LGA supports the State Government's ambition to achieve a 50% reduction in emissions by 2030 and net zero emissions by 2050.

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The LGA supports its member councils to take the meaningful and immediate actions required, and calls for strong leadership and coordination at all levels of government for ongoing, effective and adequately funded Commonwealth and State Government climate change policies and programs.’;

‘4.4.1 Partnerships: Local government accepts that negative impacts from climate change are inevitable, and recognises that building resilience to these impacts is a responsibility shared by everyone. Councils shall continue to be key partners in delivering a strategic response to climate risks.’;

‘4.4.2 Funding and Strategic Investment; Building resilience to climate impacts will require significant funding and investment, both now and into the future. Councils shall continue to provide equitable levels of funding and investment, recognising it is incumbent on federal and state governments to subsidise the majority of expenditure required’;

‘4.4.3 Embedding Climate Change Considerations: Climate risk and vulnerability assessments are vital in identifying climate impacts and determining appropriate actions. Councils shall ensure assessments are conducted with full consideration of available relevant information as part of all council strategic and operational planning processes across all functions and services.’;

‘4.4.4 Decision Making: Local government understands that decisions made by councils must take account of all currently available climate data. Local government supports improved availability and regionally relevant data to be provided through state government, so that councils can expand their knowledge base (such as sustainable development, tree management, coastal management, bushfire management, flood mitigation and other climate hazards) to ensure they are ‘best informed to make well rounded decisions.’ (LGMLS);

‘4.4.5 Consultation and Engagement; Tackling the impacts of climate change will require community involvement and effort, in partnership with government-led policy and services. Councils should not solely rely on expert input, science and data when making decisions relating to climate change, but should also consider the outcomes of stakeholder and public consultation for better informed decision making and to raise awareness within the community.’;

‘4.4.6 Energy Reduction and Storage; Local government provides leadership in the community through proactive actions to reduce energy use and associated greenhouse gas emissions. Continual improvement in technologies mean that councils should undertake regular audits of facilities and practices that are energy intensive, seek to reduce energy usage as far as practicable through installation



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of energy reduction and storage technologies, and contribute to associated policy development and reform where appropriate.’;

‘4.4.7 Greenhouse Gas Reduction Mechanisms; Local government supports that voluntary carbon markets, including renewable energy, carbon offsets, and other low carbon products and services, be supported through clarified carbon accounting and legislation to ensure zero carbon outcomes are cost effective.’;

‘4.4.8 Integrity; Local government supports the Glasgow Climate Pact (2021), the Paris Agreement (2016), and the Kyoto Protocol (2005) for the reduction of global greenhouse gas emissions and shall contribute towards the commitments made by the Federal Government to achieve national carbon emission reduction targets, and Net Zero Carbon by 2050.’; and

‘4.4.9 Zero or Low-emission Vehicles; Local government recognises the need for widespread transition to zero emission transport and the role of emerging technologies to facilitate this and reduce negative impacts such as toxic emissions, engine noise and greenhouse gas emissions. Therefore, as road authorities, infrastructure providers, fleet managers and representatives of their local communities, councils should support and encourage the use of zero or low emission vehicles through their planning, policies, investment and procurement activities.’

**Carried**

## **9.2 Housing Supply, Affordability and Homelessness (LGA Secretariat)**

Moved Victor Harbor Seconded Mount Barker that the Annual General Meeting requests that the LGA calls on the State Government to:

1. acknowledge the statewide housing crisis in South Australia;
2. establish a Regional Housing Crisis Taskforce, which features suitable representation from State Government agencies and the local government sector, to develop a roadmap for increasing regional housing supply;
3. host a South Australian housing summit to inform the development a whole-of government response to the statewide housing supply, affordability and homelessness issues, including:
  - a) supply of worker housing in regional South Australia;
  - b) support community driven efforts to identify people experiencing homelessness by name;
  - c) investigate how homelessness support services can be most effectively and sustainably coordinated; and



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- d) increase funding to expand the stock of social and community housing;
- 4. support local government's calls, made at ALGA's 2022 National General Assembly, that the Australian Government:
  - a) host a national affordable housing summit to identify the regional, state, and national issues to be addressed to deliver housing solutions to communities through local, state, and federal government in a whole-of government response to be tailored for respective community needs;
  - b) fund further national housing research, specific to understanding housing affordability, housing supply and demand, and housing accessibility across rural and regional Australia;
  - c) develop and implement a collaborative program, involving all levels of government, to address housing concerns in rural and regional Australia; and
  - d) commit to implementing a funding stream, specific to rural and regional local governments, allowing them to undertake LGA-specific housing research; and to prepare and implement LGA-specific housing plans (aligning to the relevant State Housing and Homelessness Strategies prepared under the NHHA); and Local Government Association of South Australia
- 5. delivers its election commitment to hold quarterly cabinet meetings with the local government sector and use this important engagement to discuss these housing challenges and opportunities with the Local Government Association of South Australia.

**Carried**

## 10. Next Meeting

The LGA Ordinary General Meeting will be held on a date yet to be confirmed.

## 11. Close

The meeting was declared closed at 3:23pm.

### Minutes confirmed

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Chairperson

Date .....

## 5.2 Resolutions and Actions from Previous Meetings

### Minutes of Previous Meeting

Meeting	Ordinary General Meeting	14 April 2023
ECM:	789147	

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### Recommendation

**That the Ordinary General Meeting notes progress with resolutions resulting from the Ordinary General Meeting of 28 October 2022 and outstanding resolutions from earlier general meetings.**

### Discussion


The attached report outlines progress of resolutions from previous general meetings of the LGA.

Proposing items of business for an LGA Ordinary or Annual General Meeting is one of the important ways that LGA member councils participate in policy development and influence the advocacy agenda for local government. The LGA uses best endeavours to achieve the outcomes sought by member councils.


Following each General Meeting the LGA Secretariat provides a report to the LGA Board of Directors outlining a proposed course of action to progress each resolution. The actions endorsed by the LGA Board of Directors are then be incorporated into the LGA's work plan and communicated to the Mayor and Chief Executive Officer of the council that submitted the original item of business.

In addition to any engagement with the submitting council administration in order to adequately progress the issue, the LGA also writes to this council to provide a progress update prior to each General Meeting until the matter is closed.

All member councils continue to receive updates at General Meetings via this *Resolutions and Actions from Previous Meetings* report.


 = Completed/No further action required

Resolutions from the Ordinary General Meeting – 28 October 2022	Action Taken / Progress
<p><b>7.1 Landscapes Board Levy (City of Victor Harbor)</b> (781945, AL)</p> <p>That the Annual General Meeting requests the Local Government Association to request the State Government review the manner which they collect the Landscape levy from local communities. With the desired outcome being one in which Revenue SA collect the levy directly in alignment with the Emergency Services levy.</p>	<p>The LGA is raising these issues at upcoming scheduled meeting with Environment Minister, Dr Susan Close. The matter is also under discussion with officers at the Department of Environment and Water (DEW).</p> <p>DEW has also foreshadowed that there will be a review of the Landscapes Act in the second half of 2023, which the LGA intends to play a constructive role.</p>
<p><b>7.2 EPA Solid Waste Levy (City of Mount Gambier)</b> (782380, BM)</p> <p>That the Annual General Meeting requests the LGA to call for the Deputy Premier the Hon Susan Close, as Minister for Climate, Environment and Water, to provide the LGA with a detailed explanation of how the Solid Waste Levy funds collected by waste depot licence holders are allocated both in terms of general revenue and the Green Industry Fund and calls for an equitable distribution of funds between regional and metropolitan councils.</p>	<p>Discussion and advocacy to the State Government on this issue is ongoing and will remain a priority for the LGA Secretariat.</p> <p>The LGA has raised this issue to executives of relevant State Government agencies through strategic working groups and taskforces of which it is a member.</p> <p>The LGA Secretariat will progress this issue as outlined below with consideration of the advocacy landscape to ensure a strategic approach is undertaken.</p> <p>The LGA intends to raise this issue with the new Chief Executive of the South Australian Environment Protection Authority upon their appointment (expected mid-2023).</p> <p>This issue has been foreshadowed as a future issue that will be raised formally in writing to the Deputy Premier the Hon Susan Close, Minister for Climate, Environment and Water for inclusion on a future agenda item for the meetings between the Minister and the LGA President.</p>
<p><b>7.3 Energy Positive and Carbon Neutral Development (City of Victor Harbor)</b> (781047, SPS)</p>	<p>This matter was included in the LGA Submission to the Expert Panel. A copy of the LGA Submission can be found at <a href="#">LGA submissions   LGA South Australia</a></p>

 = Completed/No further action required


<p>That the Annual General Meeting request the LGA to write to the Expert Panel on Planning and to the Minister for Planning seeking an amendment to the Planning, Development and Infrastructure Act 2016 which would enable the State Planning Commission and/or Councils to amend the Planning and Design Code to enable more energy efficient and sustainable development.</p>	
<p><b>8.1 Mental Health and Wellbeing (Town of Gawler) (782527, BT)</b></p> <p>That the Annual General Meeting requests that:</p> <ol style="list-style-type: none"> <li>1. the LGA support and actively advocate that the State Government addresses the lack of mental health outcomes and suicide prevention through providing information, connecting people with improved support agencies, and undertaking studies and further research to inform advocacy on related service needs in South Australia; and</li> <li>2. notes that if the item of business is approved by the LGA members at the Annual General meeting the LGA Secretariat will undertake the following actions: <ol style="list-style-type: none"> <li>a) write to the Minister for Health and Wellbeing, and the Shadow Minister for Health and Wellbeing, outlining this advocacy position and requesting increased funding opportunities for local government, noting that improved collaboration is required with Local Health Networks including in regional public health planning;</li> <li>b) write to the CEOs of each Local Health Network, expressing a need for stronger collaboration with local government in the regional public health planning process, particularly around wellbeing as a primary prevention strategy to address mental health and suicide prevention activities/services;</li> <li>c) write to the CEOs of the Country Primary Health Network and the Adelaide Primary Health Network, expressing a need for stronger</li> </ol> </li> </ol>	<p>The LGA Secretariat meet with the Executive Director, Mental Health and Wellbeing at Wellbeing SA to inform content for the letter to the Minister.</p> <p>A letter to Minister for Health and Wellbeing and to the Shadow Minister for Health and Shadow Minister for Mental Health and Suicide Prevention has been sent.</p> <p>Letters to the CEOs of the LHNs and PHNs have been prepared.</p> <p>The LGA secretariat have also had conversations with ALGA Secretariat to inform the response and align messaging.</p>




 = Completed/No further action required

<p>collaboration with local government in the regional public health planning process, particularly regarding wellbeing as a primary prevention strategy to address mental health and suicide prevention activities/services; and</p> <p>d) liaise with the Australian Local Government Association (ALGA) to ensure that there is consistent messaging from the sector on this issue.</p>	
<p><b>8.2 Responding to the Climate Emergency (Town of Gawler) (782268, KR)</b></p> <p>That the Annual General Meeting:</p> <p>1. requests the LGA to:</p> <ul style="list-style-type: none"> <li>a) update its Climate Policy Statements to acknowledge the State Government's declaration of a Climate Emergency;</li> <li>b) commit to supporting the State Government in responding to the Climate Emergency; and</li> <li>c) commit to engaging with the State Government on developing a collaborative reform agenda towards: <ul style="list-style-type: none"> <li>i. Enabling councils and their communities to better access renewable energy, carbon offsets and technologies to reduce emissions (mitigation); and</li> <li>ii. Improving disaster resilience and climate adaptation planning and response to extreme events (adaptation); and</li> </ul> </li> </ul> <p>2. notes that if the Item of Business is approved by LGA members at the Annual General Meeting,</p>	<p>The Climate Policy Statements have been updated. The LGA will continue to support the State Government on developing a collaborative reform agenda within current resources.</p>



 = Completed/No further action required

<p>a) Part a) of the item to recognise the State Government's declaration of a Climate Emergency will be enacted through an amendment to the Climate Change statements in the LGA Policy Manual; and</p> <p>b) Parts b) and c) of the item will see the LGA continuing to support and engage with the State Government on climate change issues, with the current level of resourcing available and directed from the LGA Secretariat.</p>	
<p><b>9.1 LGA Policy Manual on Climate Change Endorsement (LGA secretariat) That the Annual General Meeting: (782384, KR)</b></p> <p>1. notes the report on a review of the LGA Policy Manual on Climate Change;</p> <p>2. endorses the revised LGA Policy Manual statements on Climate Change to take effect from 28 October 2022 as follows:</p> <p>'4.4 Managing the Risks of Climate Change: Local government acknowledges that human-induced climate change is occurring and that urgent, ambitious, and immediate action is required at all levels of government to address the climate crisis by reducing emissions, and adapting to the impacts that are now unavoidable. The LGA supports the State Government's ambition to achieve a 50% reduction in emissions by 2030 and net zero emissions by 2050.</p> <p>The LGA supports its member councils to take the meaningful and immediate actions required, and calls for strong leadership and coordination at all levels of government for ongoing, effective and adequately funded Commonwealth and State Government climate change policies and programs.';</p>	<p>These changes are now reflected in the LGA Policy Manual.</p>

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'4.4.1Partnerships: Local government accepts that negative impacts from climate change are inevitable, and recognises that building resilience to these impacts is a responsibility shared by everyone. Councils shall continue to be key partners in delivering a strategic response to climate risks.';

'4.4.2Funding and Strategic Investment; Building resilience to climate impacts will require significant funding and investment, both now and into the future. Councils shall continue to provide equitable levels of funding and investment, recognising it is incumbent on federal and state governments to subsidise the majority of expenditure required';

'4.4.3Embedding Climate Change Considerations: Climate risk and vulnerability assessments are vital in identifying climate impacts and determining appropriate actions. Councils shall ensure assessments are conducted with full consideration of available relevant information as part of all council strategic and operational planning processes across all functions and services.';

'4.4.4Decision Making: Local government understands that decisions made by councils must take account of all currently available climate data. Local government supports improved availability and regionally relevant data to be provided through state government, so that councils can expand their knowledge base (such as sustainable development, tree management, coastal management, bushfire management, flood mitigation and other climate hazards) to ensure they are 'best informed to make well rounded decisions.' (LGMLS);

'4.4.5Consultation and Engagement; Tackling the impacts of climate change will require community involvement and effort, in partnership with government-led policy and services. Councils

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should not solely rely on expert input, science and data when making decisions relating to climate change, but should also consider the outcomes of stakeholder and public consultation for better informed decision making and to raise awareness within the community.’;

‘4.4.6Energy Reduction and Storage; Local government provides leadership in the community through proactive actions to reduce energy use and associated greenhouse gas emissions. Continual improvement in technologies mean that councils should undertake regular audits of facilities and practices that are energy intensive, seek to reduce energy usage as far as practicable through installation of energy reduction and storage technologies, and contribute to associated policy development and reform where appropriate.’;


‘4.4.7Greenhouse Gas Reduction Mechanisms; Local government supports that voluntary carbon markets, including renewable energy, carbon offsets, and other low carbon products and services, be supported through clarified carbon accounting and legislation to ensure zero carbon outcomes are cost effective.’;

‘4.4.8Integrity; Local government supports the Glasgow Climate Pact (2021), the Paris Agreement (2016), and the Kyoto Protocol (2005) for the reduction of global greenhouse gas emissions and shall contribute towards the commitments made by the Federal Government to achieve national carbon emission reduction targets, and Net Zero Carbon by 2050.’; and

‘4.4.9Zero or Low-emission Vehicles; Local government recognises the need for widespread transition to zero emission transport and the role of emerging technologies to facilitate this and reduce negative impacts such as toxic emissions, engine noise and greenhouse gas emissions. Therefore, as road authorities, infrastructure providers,


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<p>fleet managers and representatives of their local communities, councils should support and encourage the use of zero or low emission vehicles through their planning, policies, investment and procurement activities.'</p>	
<p><b>9.2 Housing Supply, Affordability and Homelessness (LGA Secretariat)</b></p> <p>(782364, TC)</p> <p>That the Annual General Meeting requests that the LGA calls on the State Government to:</p> <ol style="list-style-type: none"> <li>1. acknowledge the statewide housing crisis in South Australia;</li> <li>2. establish a Regional Housing Crisis Taskforce, which features suitable representation from State Government agencies and the local government sector, to develop a roadmap for increasing regional housing supply;</li> <li>3. host a South Australian housing summit to inform the development a whole-of government response to the statewide housing supply, affordability and homelessness issues, including: <ol style="list-style-type: none"> <li>a) supply of worker housing in regional South Australia;</li> <li>b) support community driven efforts to identify people experiencing homelessness by name;</li> <li>c) investigate how homelessness support services can be most effectively and sustainably coordinated; and</li> <li>d) increase funding to expand the stock of social and community housing;</li> </ol> </li> <li>4. support local government's calls, made at ALGA's 2022 National General Assembly, that the Australian Government:</li> </ol>	<p>(Part 1) No action required.</p> <p>(Part 2) The LGA is working with the newly established Office for Regional Housing (Renewal SA) and regional council staff to clarify and provide advice on how regional councils can best collate and present evidence of regional housing shortages (i.e., supply and demand analyses). Advice will be provided through an online LGA resource and will likely be of use to regional and metropolitan councils. The collation and presentation of this evidence will likely be of use in future LGA housing advocacy initiatives.</p> <p>(Part 3, 4 &amp; 5) The LGA's regional housing advocacy culminated in a presentation to State Cabinet on 21 November 2022, which explored opportunities to partner with the South Australian Government to alleviate regional housing shortages including through:</p> <ul style="list-style-type: none"> <li>• ensuring regional SA receives its fair share of infrastructure funding through the Australian Government's \$1 billion National Housing Infrastructure Facility;</li> <li>• ensuring appropriate investor incentives are in place at the national level; and</li> <li>• expanding Renewal SA's role to lead regional case management, identifying projects, partners and delivery models to complement their remit in affordable housing.</li> </ul> <p>The State Government's February 2023 announcement of the establishment of the Office for Regional Housing (Renewal SA) delivers on the latter advocacy point. The office will administer a Regional Key Worker Housing Scheme, an assessment pathway will be established for regional housing proposals of strategic and economic importance (including from councils), and the office will</p>


 = Completed/No further action required

<p>a) host a national affordable housing summit to identify the regional, state, and national issues to be addressed to deliver housing solutions to communities through local, state, and federal government in a whole-of government response to be tailored for respective community needs;</p> <p>b) fund further national housing research, specific to understanding housing affordability, housing supply and demand, and housing accessibility across rural and regional Australia;</p> <p>c) develop and implement a collaborative program, involving all levels of government, to address housing concerns in rural and regional Australia; and</p> <p>d) commit to implementing a funding stream, specific to rural and regional local governments, allowing them to undertake LGA specific housing research; and to prepare and implement LGA specific housing plans (aligning to the relevant State Housing and Homelessness Strategies prepared under the NHHA); and Local Government Association of South Australia</p> <p>5. delivers its election commitment to hold quarterly cabinet meetings with the local government sector and use this important engagement to discuss these housing challenges and opportunities with the Local Government Association of South Australia.</p>	<p>provide a “one-stop-shop” to access State Government information and coordination.</p> <p>Regarding homelessness initiatives, the LGA Secretariat is establishing a Local Government Homelessness Network – inaugural meeting held on 12 December 2022. This network will focus on two primary opportunities:</p> <ol style="list-style-type: none"> <li>1. Informing the development of Assoc. Prof. Selina Tually’s (Flinders University) LGR&amp;DS funded project: ‘Ending homelessness: a toolkit for local government’.</li> <li>2. Sharing lessons on how councils are collaborating with the South Australian Housing Authority’s (SAHA) homelessness alliance of service providers to alleviate homelessness in their area/region.</li> </ol> <p>This work will inform the LGA’s collaborative work with the South Australian Alliance to End Homelessness (SAAEH), which is exploring how the Advance to Zero methodology – including the establishment and maintenance of a By-Name List – can be sustainably expanded beyond the Adelaide CBD to eliminate rough sleeping homelessness in the Adelaide metropolitan area.</p>
Resolutions from the Ordinary General Meeting – 30 April 2021	Action Taken / Progress
<p><b>8.4 Seeking a comprehensive State Government review of mandatory statutory rebates and exemptions from payment of local government rates (Adelaide) (LB 734189)</b></p> <p>That the Ordinary General Meeting:</p>	<p>Both GAROC and SAROC have included advocacy seeking a review of mandatory statutory rebates and discounts in their Annual Business Plans.</p> <p>GAROC has allocated \$35,000 in its budget to support the development of an issues paper and economic analysis report that investigates the financial and economic impact of mandatory rate rebates and recommends appropriate legislative changes that promote a more equitable approach for all ratepayers.</p>



 = Completed/No further action required

<ol style="list-style-type: none"> <li>calls for the State Government to undertake a comprehensive review of statutory rate rebates and exemptions;</li> <li>requests that the LGA urgently progresses the key action in the LGA Advocacy Plan for 2019-2023 (Financial Sustainability theme) that the LGA work with interested councils to undertake analysis and prepare an issues paper to inform and advocate for a review of the mandatory rate rebates that councils are compelled to provide; and</li> <li>requests that following preparation of the issues paper and consultation with interested councils, the LGA seeks to engage an appropriate economic advisory consultant to prepare a report for government advocating for changes to statutory rate rebates and exemptions in SA.</li> </ol>	<p>As part of preparing the Issues Paper, the LGA has begun collecting and analysing data to ascertain the quantum of revenue the local government sector is compelled to sacrifice as mandatory rate rebates.</p> <p>After ascertaining the impact across the sector, the LGA will work with selected (interested) councils to document the impact in detail in their respective local government areas.</p> <p>The LGA will proceed to engage an appropriate economic advisory consultant once the Issues Paper is finalised.</p> <p>The LGA continues to pursue advocacy on this matter and most recently made a case through its submission to the Department of Energy and Mining's Proposed Hydrogen and Renewable Energy Act.</p>
Resolutions from the Ordinary General Meeting – 12 April 2019	Action Taken / Progress
<p><b>7.3 Jetties (Tumby Bay) (KR 670924)</b></p> <p>that the Ordinary General Meeting requests that the LGA immediately begin negotiations with the current State Government to draft a lease or other agreement with local government collectively (for those councils that currently hold an existing lease agreement) to safeguard the future of jetties in South Australia without creating a financial burden on ratepayers, especially in rural and regional areas.</p>	<p>Negotiation with the State Government is ongoing.</p> <p>The LGA included this issue in its 2022 Local Voices for a Resilient South Australia election campaign. There was media interest in this issue throughout the election.</p> <p>The LGA President wrote to the Treasurer, Hon Stephen Mullighan MP, to highlight the need for funding for jetties as an immediate and practical issue whereby an injection of State funding would make a significant impact on the prosperity of local communities. The LGA's post-budget media release also expressed disappointment that the \$10 million for priority jetty maintenance work was not included in the Budget.</p> <p>The LGA President and CEO met with Minister for Infrastructure and Transport, Hon Tom Koutsantonis MP, urging that the Jetties Strategic Plan be</p>

 = Completed/No further action required

	finalised and released to identify a sustainable approach to the future management and prioritisation of investment for SA jetties.
<b>Resolutions from the Annual General Meeting -- 16 November 2017</b>	
<b>8.1 Community Land Management Plans (Charles Sturt) (KR 655308)</b>  That the Annual General Meeting requests the LGA to undertake a comprehensive review of their Community Land – Classification and Management Plans Guidelines to ensure that these guidelines take into consideration the decision handed down by Justice Malcolm Blue in the Supreme Court.	Complete

## 6.1 LGA Member Services Update

### LGA Updates

From:	Nathan Petrus, Executive Director Member Services	
Strategy:	2 - Assist	
Outcome:	2.2 Councils draw upon our resources, services and advice in order to save time and money and reduce risk.	
Meeting:	Ordinary General Meeting	14 April 2023
ECM:	788959	

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### Recommendation

**That the Ordinary General Meeting notes the report.**

### Discussion

The following discussion provides an update on the activities of the LGA's Member Services team.

#### ***Governance support***

The LGA's Governance Team provides assistance to councils through the promotion of best practice standards of governance, research, analysis and development of policies, guidance materials and procedures. This includes the provision of telephone/email assistance to council officers and council members on operational and legislative compliance matters. The Team continues to be primarily focused on preparing and delivering information to member councils to support their implementation of the Local Government Reforms, with a further tranche of commencements occurring on 17 November 2022, in conjunction with the 2022 council elections. This work has included:

- 65 explanatory text items on the LG Reform webpage in relation to each provision that commenced on 17 November 2023
- Model Behavioural Management Policy, supported by transitional regulations which deemed the LGA model policy as applicable to all councils for a 12 month period (or until such time as councils adopted its own policy)
- Council Members' Allowances and Benefits: Model Policy and Model Register
- Primary and Ordinary Return Guidelines and forms for both Council Members and Council Officers
- Updated CEO Checklist – for reference following the conclusion of the periodic election
- Model Council Member mandatory training register
- Support to councils following the commencement of the Strategic Management Plan Oversight Scheme (more detail on this work is provided in the Advocacy Update), including the coordination of a Community of Practice for first tranche councils
- Model Employee Behavioural Standards

The Governance Team has also delivered the following outcomes to members:

- Supported the establishment of the Behavioural Standards Panel, which commenced operation from 17 November 2022
- Continued support to first tranche councils in the Strategic Management Plan Oversight Scheme, including the coordination of a Community of Practice for those councils and initiation of this process for second tranche councils
- Liaison with the Office of Local Government to ensure council/sector wide perspectives are used to inform legislative/policy processes, including input to necessary transitional regulations to support reform commencements in November 2022 and development of regulations to support council meetings conducted via electronic means for councils impacted by flooding
- Facilitation of the LGA Board/SAROC/GAROC election processes, including supplementary elections to address casual vacancies following the 2022 council elections
- Support to councils requiring supplementary elections following the 2022 council elections
- Liaison with the Remuneration Tribunal SA in relation to the Council Member Allowance Determination process (which took effect from the commencement of the new council term) and continuing liaison in relation to the CEO Remuneration Determination, being undertaken by the Tribunal for the first time.
- Support to LGA Advocacy in relation to the *Automated External Defibrillators (Public Access) Bill 2022*
- Provision of support to LGA Advocacy and councils in relation to casual vacancies arising from non-lodgement of campaign donation returns.
- Ongoing maintenance of the Delegations Framework
- Continuing liaison/advocacy with the Legislative Review Committee in relation to council by-laws
- Support to the Nominations Committee, particularly in relation to the appointment of members to:
  - LGR&DS Advisory Committee
  - SA Boating Facility Advisory Committee
  - State Bushfire Coordination Committee
  - Native Vegetation Council
  - State Records Council
  - Local Government Finance Authority

## ***Emergency Support***

The LGA continues to provide support to the sector through the Local Government Function Support Group (LGFSG) as part of the State Emergency Management Plan (SEMP). The LGA and LGFSG has been heavily involved in several emergencies over the past 12 months, including; response and recovery with ex-cyclone Tiffany, food and mouth and lumpy skin disease planning in support of local government and PIRSA, River Murray 2022-23 floods impacting councils along the length of the River Murray corridor and lower lakes, severe storm impacts through the Southern and Eastern Hills areas, black systems event following severe weather and damage to electrical infrastructure and various fires.

Key emergency support activities include, participating in State Emergency Centre briefings/activations and providing local government liaison to the State Command Centre 24/7, liaising through various channels with Local Government sector to identify resources (plant, equipment, materials, and skills) and mobilising resources as required, participating in several state government emergency management processes (ie working and planning groups, round tables and lesson management processes). A key function of the LGFSG is connecting broader local government communication networks to promote state agency key messages, contact points, providing briefings and advocating on behalf of impacted councils regarding issues including Disaster Funding Arrangements and Development.

Work has commenced in review of the LGFSG Plan with extensive stakeholder engagement in 2022. This resulted in several key recommendations and will inform a revised LGFSG Plan. To support the new LGFSG Plan, the LGA has also reviewed the support service to deliver on the LGFSG Plan. An Emergency Support Team will now facilitate coordination and preparedness activities with and for the local government sector before, during and after emergencies. The team provides a critical link between state government emergency management agencies/organisations and the local government sector, and aims to strengthen the capability of our member councils in emergency management.

### ***LGA Training and Events***

LGA Training and Events, in partnership with LG Professional SA have delivered a substantive program of training pre and post the 2022 Election and delivered LGA key events for the 2022-23.

Since the beginning of the financial year, LGA Training have delivered over 86 courses with a total of 66 councils participating (including 20 x metropolitan and 46 x regional councils). The average rating by participants of the value of LGA Training has been 4.5 (out of 5).

The LGA and LG Professionals SA worked closely on the program design and delivery of the LGA Conference and Annual General Meeting in October 2022. Keynote speaker, Allison Holloway of CEO, SGS Economics & Planning presented on the outcomes of the local government productivity report and the 2022 Excellence in Public Health Awards were specific highlights.

The 2022 LGA Roads and Works Conference received positive feedback. Of the 43% of delegates who provided survey responses, 94% rated the conference experience as 'Good' or 'Very Good'. 90% of respondents found the conference technical program as 'mostly information or 'very informative'. The Roads and Works Committee has commenced planning for the 2023 Roads and Works Conference to be held in Port Lincoln in the new financial year.

The LGA led a significant review of the LGA Training Standard for Council Members, the mandatory training requirements for all council members. The revised LGA Training Standards meets the new legislative requirement and aims to build the leadership capability in the sector. The revised LGA Training Standards were endorsed by the Minister for Local Government in early October 2022 and commenced in November 2022. LGA Training have worked closely with the LGA's legal partner and other providers to deliver a quality training program for councils to meet the new Standard.

The LGA and LG Professionals SA are committed to continuous improvement in the delivery of LGA Training and Events for the sector. The learnings gained from the first year of the partnership will inform the 2023-2024 Annual Business Plan and Budget in continuing to build sector capability.

### ***People and Culture Pilot Program***

The LGA continues to provide people and culture support, through Bespoke HR, to the following five regional councils:

- City of Port Lincoln
- District Council of Robe
- Coorong District Council
- Yorke Peninsula District Council
- Loxton-Waikerie

The support program has been tailored to meet the diverse needs of the councils, and has assisted them through services such as:

- People and Culture Audit (self-assessment and report debrief)
- Employee Surveys
- LG Monthly Coaching Calls

A supporting HR Library service, which was developed by LGA's legal partners Norman Waterhouse Lawyers, was also released in January 2023 and provides councils with a comprehensive suite of HR template policies and procedures.

Please contact the LGA if your council is interested in these services.

### ***Public lighting Working Group***

The LGA continues to facilitate the Public Lighting Working Group, which brings together Councils, SA Power Networks and DIT, to share information and find ways of effectively working together on public lighting activities.

The focus of the Public Lighting Working Group in the past six months has been:

- advocating to the State Government for the transfer of main road lights from Councils to the State Government, where they are provided primarily for safety reasons. The working group is currently working with DIT on a strategy to implement this.
- preparing for the 2025 SAPN regulatory reset, particularly on public lighting service levels and the associated guaranteed service level scheme.

The PLWG continues to meet quarterly.

### ***Policy Team***

The Regional Climate Partnerships Central Coordinator was instrumental in establishing a project for Carbon Offsetting Feasibility Study with seven councils and three Regional Climate partnerships contributing to the project which the City of Adelaide will now manage with significant potential benefits across the sector.

A successful application bringing \$3.7M into the sector to support for coastal adaptation, to be known as the Climate Ready Coasts project, was developed with funding partners Department for Environment and Water and the Coast Protection Board. The program is now being refined and will work with and benefit coastal councils by providing a sound basis for decision-making.



The Senior Policy Officer Wellbeing has been instrumental in supporting councils in their wellbeing activities with Wellbeing SA, supporting resources, information-sharing and capacity building.

The Early Childhood Community Innovation Grants have successfully leveraged funding from the department for Education's Office of the early Years to support councils in their activities to promote use of and response to the Australian Early Development Census data.

The LGA is now hosting the Adelaide Coastal Councils Network (formerly the Metropolitan Seaside Councils Committee) providing support for the work of these councils through appointment of an executive officer.

## 6.2 LGA Advocacy Update

### LGA Updates

From:	Andrew Lamb, Director Advocacy	
Strategy:	K.I 1 Leadership and advocacy	
Outcome:	1A Listen to, and represent members	
Meeting:	Ordinary General Meeting	14 April 2023
ECM:	788960	

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### Recommendation

**That the Ordinary General Meeting notes the report.**

### Discussion

This report provides a brief update, for the period since the October LGA AGM, on the key activities being undertaken by the LGA to advocate on behalf of members councils.

#### State Cabinet

The LGA's first presentation to the State Cabinet was in November 2022; this was on regional housing. The State Government made announcements in February 2023, essentially agreeing to the LGA submissions. In particular, Renewal SA has expanded its role by establishing a new 'Office for Regional Housing', which will administer a Regional Key Worker Housing Scheme as well as an assessment pathway for regional housing proposals of strategic and economic importance (including from councils). The office will also provide a "one-stop-shop" to access State Government information and coordination. This is an open pathway to State Government resourcing and expertise that was not previously available and was requested by the LGA.

The next LGA presentation to State Cabinet will be on Climate Change issues.

#### Local Government (Casual Vacancies) Amendment Bill 2023

As a result of issues with submitting campaign returns, over 40 elected members lost their positions on councils. Dealing with this issues would have resulted in legal costs for the members involved, costs to ratepayers in running supplementary elections and a frustration of the intentions of voters as expressed at the November 2022 periodic elections.

LGA advocacy to the Local Government Minister, Premier, Opposition and Cross-benchers resulted in cross party support for a Bill to declare that the impacted members did not lose their position and to require returns to be submitted at a later date.

Longer-term changes to these provisions will be debated by the sector, as part of a review of the *Local Government (Elections) Act 1999*, expected over the coming year.

#### Economic Partnership Forum

The LGA is working closely with the Premier's Office and Local Government Minister's staff on the Economic Partnership Forum on 23 March 2023. Mayors, elected members and CEOs will be invited.

The forum is an excellent opportunity for state and local tiers of government to explore ways of working together, for the betterment of SA communities.

### **Coastal Management Partnership**

The LGA has engaged Will Lawler to facilitate sector input into the allocation of the \$3.7m in grants the sector have secured for coastal management. As well as supporting the Adelaide Coastal Councils Network, Will will additionally provide leadership and support to councils, facilitate collaboration between coastal councils and the State Government and will pursue policy and research opportunities.

### **Local Government Minister**

The LGA meets at least bi-monthly with Local Government Minister, Geoff Brock MP. A significant amount of ground is covered at each meeting, providing a valuable opportunity to work constructively through issues. Significant topics covered during the reporting period include:

- Development of and preparation for the Premier's Economic Forum.
- The ESCOSA Strategic Management Advice Scheme.
- Floods and recovery.
- LGA presentations to State Cabinet.
- Community Wastewater Management Schemes.
- Remuneration Tribunal of SA costs.
- Libraries funding.
- City of Mt Gambier/District Council of Grant Plebiscite.
- Regional housing.
- Local government elections.
- Electronic council meetings.

The LGA also engages regularly and constructively with Shadow Local Government Minister, Sam Telfer MP and other Members of Parliament.

### **Other Ministerial meetings**

Productive meetings were held with:

- Deputy Premier Susan Close in her capacity as Environment Minister. Topic canvassed included:
  - Managing the River Murray flood emergency and the recovery phase.
  - Proposed changes to the container deposit scheme.
  - The climate emergency.
  - Proposed changes to local nuisance and litter laws (including light nuisance, shopping trolleys and air-conditioner noise).
    - The LGA has consulted with membership on this EPA review since it's commencement in 2018. The LGA's most recent response to the EPA in relation to this review was finalised and provided to the EPA in February 2023.

- Infrastructure, Transport and Energy Minister, Tom Koutsantonis. Topics included:
  - His proposed Hydrogen and Renewable Energy Bill.
  - Fair council rates for electricity generators.
  - Library funding.
  - Possible new Federal laws enabling telecommunications companies to install 'Multi-function poles' in streetscapes, in a manner that overrides planning laws.

## Submissions

Submissions were made:

- On proposed changes to animal welfare laws. The LGA supported the long-standing demarcation between the *Dog and Cat Management Act* (which councils largely enforce) and the *Animal Welfare Act* (which is enforced by the RSPCA).
- To the Environment Resource and Development Committee of Parliament on Urban Trees.
- In response to SA's First Autism Strategy Discussion Paper
- In response to the proposed amendments to the *Local Nuisance and Litter Control Act 2016* and regulations.
- To the proposed *Hydrogen and Renewable Energy Act*.
- To the Commonwealth Government on a new program for in-home aged care
- On modernising SA's renting laws – and the review of the *Residential Tenancies Act 1995*.

Ongoing advocacy has taken place on:

- Flood recovery
- Community Engagement requirements.
- Changes to the Container Deposit Scheme (national expansion of scope).
- The EPA's review of the *Environment Protection (Waste to Resources) Policy 2010*
- Single-use plastics legislation
- Increasing hypothecation of the Solid Waste Levy to councils
- Increasing council access to Australian Carbon Credit Units
- National kerbside harmonisation
- Calling on the State Government to review and reform the *Supported Residential Facilities Act 1992* to remove local government's role in the administration of the Act.
- Supporting councils navigate the Aged Care reforms and expressing councils' concerns to the relevant Ministers.
- Supporting councils with the delivery of their Immunisation Programs by undertaking an Immunisation Costing Project to provide an evidence base for advocacy.
- A review of library funding

## **LGA Advocacy Plan**

The LGA Advocacy Plan 2019-23<sup>1</sup> guides decision making about the prioritisation of resources, assists in identifying partnership opportunities with key stakeholders and enhances our accountability to our members.

The Secretariat have been working through the current Advocacy Plan:

- To update it; and
- To make it a more flexible document, giving the Secretariat greater operational flexibility to devote resources to the particular priorities of the LGA Board, from time to time.

## **Recent advocacy 'snapshot'**

Review of the Thirty-Year Plan for Greater Adelaide.

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<sup>1</sup> [https://www.lga.sa.gov.au/\\_data/assets/pdf\\_file/0039/859188/ECM\\_713038\\_v11\\_LGA-Advocacy-Plan-2019-23-revised-July-2020.pdf](https://www.lga.sa.gov.au/_data/assets/pdf_file/0039/859188/ECM_713038_v11_LGA-Advocacy-Plan-2019-23-revised-July-2020.pdf)

## 6.3 LGA Mutual Services Update

### LGA Updates

From:	Andrew Johnson, Chief Executive Officer - LGASA Mutual	
Strategy:	2 - Assist	
Outcome:	2.2 Councils draw upon our resources, services and advice in order to save time and money, and reduce risk	
Meeting:	Ordinary General Meeting	14 April 2023
ECM:	788957	

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### Recommendation

**That the Ordinary General Meeting notes the report.**

### Discussion

The half year results for both the LGA Workers Compensation Scheme and LGA Mutual Liability Scheme were positive compared to budget, despite a very challenging environment. The results were assisted by higher interest rates and stable claim numbers.

The Board was pleased to have its self-insurance workers-compensation licence renewed for another four years in September 2022. This follows one of the most comprehensive evaluations by the regulator, Return to Work SA, that the scheme has been involved in. This is a fantastic result for the sector and endorses all the excellent work councils have undertaken to improve their WHS practices. The Board wishes to thank all the councils who participated in this evaluation.

As part of the evaluation the LGA Workers Compensation Scheme is required to work with councils and put in place a plan to address a number of observations made by Return to Work SA. This will see a focus on members' WHS plans and programs, boosting internal audit capabilities, customising risk evaluation, and align our service delivery structures to member's plans and programs.

Claim numbers and loss time injuries have been stable this year with manual handling; slip trips & falls; together with psychological stress still being the main cause of injuries. Should current trends continue, the Board may again be in a position to consider the release of a special distribution to councils.

The LGASA Mutual Board, CEO and Local Government Risk Services are fully committed to delivering a modernised, user friendly and simplified WHS system that meets the needs of councils as well as the Performance Standards for Self-Insurers via its LG Safe project. The project's success will also depend on a clear implementation strategy that is tailored to the diversity in local government organisations.

Significant progress has been made with designing and moving towards the implementation of the new LG Safe system. Over the last 12 months a new WHS framework has been created, new standards and procedures have been drafted, an evaluation of the requirements of an electronic WHS system has been considered, substantial effort has been put into enhancing the feature, tools and templates available in Skytrust, and a draft implementation strategy has been created.



This progress would not have been made without the extensive input from the sector. The LG Safe team have responded and adapted to the continual feedback it receives in relation to the project to ensure that it will meet members needs. Much work is still required to meet our objectives and deliver a system that will meet the needs of our members and the regulator.

The LGA Mutual Liability Scheme continues to manage complex matters related to the environment, planning and other matters while the global insurance market continues to experience significant challenges with catastrophic losses across Australia and the globe together with new risks emerging.

The demands from Insurers are increasing with respect to risk management and profiling which is evident in the renewal questionnaires that were recently sent to Scheme members. Our 30 years of operations, our attention to risk and claims management and the sectors' ability to adjust to emerging risk has held the scheme in good repour with our reinsurers. This has allowed us to provide the best level of cover available while maintaining stable contributions, in an otherwise difficult market.

The Treasures Indemnity was renegotiated in September 2022 which provides a further layer of protection for members by ensuring the state government is at the table and negotiating in good faith should a member suffer a civil liability claim beyond the schemes extensive cover. This provides a level of comfort to our members and the South Australian community which they represent should a catastrophic event occur.

The Board is continually looking at ways which it can support members manage their complex risk profile. This has involved the Board considering ways it can expand its strategic risk service following the strong demand from councils for assistance in this area to address their emerging risks. In addition, the Board has provided funding this year to pilot a Waste Management Risk Profiling tool. initially with waste authorities but with the intention of a much broad roll out in due course. A psychological health trial and the new Behavioural Standards Risk Management service has also been funded by the Board for the first time this year. A new noise induced hearing loss program is also in under development.

This is in addition to LGASA Mutual continuing to deliver critical sector risk management programs such as the Ageing Work Health program, Healthy Lifestyle Program, support with Skytrust implementation, emergency management, and the Aerodrome Risk Management Program.

The LGASA Mutual Board and its service provider, Local Government Risk Services, look forward to continuing to work with councils in managing their individual risk profiles and providing the best cover available, while maintaining stable contributions.

### ***Financial and Resource Implications***

This activity has been anticipated in the LGA's work program and resources are available to progress this work.

## 6.5 LGA Procurement Update

### LGA Updates

From:	Simon Blom, Chief Executive Officer - LGA Procurement	
Strategy:	2 - Assist	
Outcome:	2.2 Councils draw upon our resources, services and advice in order to save time and money, and reduce risk	
Meeting:	Ordinary General Meeting	14 April 2023
ECM:	788961	

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### Recommendation

**That the Ordinary General Meeting notes the report.**

### Discussion

LGA Procurement is an integral part of SA Local Government. It supports Councils by:

- Providing a panel of prequalified vendors to make procuring quick, easy, and safe across many categories, with the price benefit of aggregated sector wide spending.
- Aggregated purchasing which provides best pricing across all Councils, not just those with purchasing power.
- Supplementing Council procurement teams with bespoke tendering activities to deliver on Council commitments, at a comparable internal cost, allowing Councils to deliver more with what they have.
- Supporting Council procurement teams with difficult procurement projects that require an unbiased approach or specialised skills.
- Utilising a full cost recovery model with any profits returned to the LGA to provide member services, not profits to private equity.

Through LGAP the sector has access to 24 pre-qualified panels and 8 special contracts made up of over 729 provisioned suppliers. These panels are locally and regionally focused and have been constructed through a rigorous procurement process that meets or exceeds council policy requirements and provides protection to Councils via a Heads of Agreement contract. Suppliers pay a small management fee to LGAP, which is not passed to Councils, and in return have prequalified access to all Councils as a customer through the Heads of Agreement, without the internal costs associated with responding to repeated open tender processes.

New and refreshed panels year to date include:

1. Road Furniture
2. Corporate Wear, Workwear, and Personal Protective Clothing
3. Passenger and Light Commercial Vehicles
4. Community Wastewater Management Services (Underway)
5. Bulk Fuel – Available through MAV
6. ICT Refresh to include both Hardcopy and Softcopy Records Management and Archiving Services

7. Bitumen and Minor Civil Refresh
8. VM Ware – 12-month contract signed in December 2022
9. Debt Collection Refresh

LGAP provide a procurement training program designed to lift the capability, understanding, and risk mitigation of all staff involved in the expenditure of public money. Councils are encouraged to learn more about the e-learning subscription option by contacting LGA Procurement.

A Model Procurement Policy has been developed that complies with all applicable legislation and is available as a free resource for Councils on the LGAP website. There is also a new suite of market facing templates available for councils to use. The documents are contemporary and align with LGRS requirements.

The RFT for Electricity Supply was a significant procurement activity during the period. Electricity supply has become exponentially more complicated in recent years and international forces created unprecedented volatility in the Electricity market. Despite these challenges LGAP secured an excellent aggregated offer for all Councils. Total electricity costs are however one of the cost pressures being experienced by Councils.

LGAP appointed a new CEO early this year, Simon Blom, who is happy to hear from you and will be reaching out to Councils over the coming period.

### **Financial Performance**

LGAP is a part of Local Government and therefore does not generate profits for private equity. Income is generated through management fees from panel agreements, direct consultancies to Councils, and training activities for Councils. The organisation covers its costs via the income generated from procurement activities, reinvests in growth and sustainment activities, with any remaining profits paid to the LGA to assist delivery of additional services to Councils as its members.

LGAP is tracking to budget YTD FY22/23 with a positive outlook for achieving year end targets. The financial position is considered bi-monthly by LGA Procurement and LGA Board's.

## 6.5 LGA Climate Commitment Action Plan Update

### LGA Updates

From:	Andrew Wroniak, Executive Director Corporate Services		
Strategy:	4 - Achieve		
Outcome:	4.1 We lead by example in the governance and operations of the LGA		
Meeting:	Ordinary General Meeting	14 April 2023	
ECM:	788964	Attachment: 787481	

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### Recommendation

**That the Ordinary General Meeting notes the report.**

### Discussion

In March 2021, the LGA Board adopted its Climate Commitment Action Plan 2021-2023 to outline the LGA's corporate commitment to taking action on climate change.

The plan formalised LGA's commitment to tangible actions on climate change. These actions are aligned with the LGA's four key strategies of Advocate, Assist, Advance and Achieve. The plan contains a suite of actions that continue and extend LGAs efforts to work with and on behalf of our member councils on issues relating to climate change.

As part of the plan, the LGA is required to report to an LGA general meeting annually on its progress in implementing the actions. The attached progress report shows that the LGA has commenced all actions. Nine actions have been completed. The remaining actions are on track to be completed by the end of 2023.

Highlights from the last year months of implementation include:

- The LGAs has established a baseline for carbon reduction by measuring the 2021 carbon emissions. LGAs estimated carbon emissions for 2021 was 606.8 tonnes carbon dioxide equivalents.
- The 'Managing the Risk of Climate' section in the LGA Policy Manual has been updated in line with recent science, evidence and practice on climate change.
- The revised LGA Training Standard for Council Members includes 'strategic risk management & oversight' as a leadership competency module and climate change as a strategic risk.

### Financial and Resource Implications

This activity has been anticipated in the LGA's work program and resources are available to progress this work.

## Climate Commitment Action Plan - Progress Update March 2023

1. Advocate for urgent action on climate change				
Action	Status	% Complete	Anticipated Completion	Comments
<b>1.1 Policy Statement (LB)</b> Review and update the “Managing the Risks of Climate Change” statements in the LGA Policy Manual based on recent science, evidence and practice.	Completed	100%	Oct 2022	Proposed amendments to the Policy Manual were approved by the LGA at its OGM in October 2022. These amendments have now been made and can be seen <a href="#">here</a> .
<b>1.2 Advocacy (AL)</b> Reinforce climate change as a priority in the LGA Advocacy Plan and continue to advocate to the State Government for: <ul style="list-style-type: none"> <li>• Implementation of their Climate Change Action Plan 2021 -25</li> <li>• State-Local Government Climate Change Partnership Proposal</li> <li>• Renewal of the Regional Climate Partnerships – Sector Agreements</li> <li>• Greater funding for councils for climate risk management, waste management, coastal management and stormwater management</li> <li>• Better recognition of and response to climate change in the Planning and Design Code</li> <li>• Greater support for the Electric Vehicle Strategy.</li> </ul> Continue to advocate via the Australian Local Government Association (ALGA) for greater Commonwealth Government funding and action on climate change, including funded schemes and incentives to support the uptake of electric vehicles.	Completed	100%	June 22	An updated LGA Advocacy Plan was endorsed by the LGA Board of Directors at its meeting on 29 July 2021 and presented to LGA members at the Annual General Meeting on 29 October 2021.  The revised Advocacy Plan specifically identifies a 2021-21 priority on climate change that reinforces the advocacy issues set out in the LGA Climate Commitment Action Plan.  Recent LGA submissions that have reinforced advocacy on climate change have included: <ul style="list-style-type: none"> <li>• DEW Setting future urban water directions</li> <li>• DTF Road User Charge for Zero and Low Emission Vehicles</li> <li>• Inquiry into the Native Vegetation Act 1991 (SA)</li> <li>• SA’s Draft Water Security Statement 2021</li> </ul> The LGA has undertaken ongoing advocacy regarding electric vehicle subsidies and opposition to levies. This is ongoing work and opportunities will be taken wherever possible, including the forthcoming State and Federal Election campaigns.
<b>1.3 Raise awareness of Local Government efforts (KT)</b>	Commenced	25%	June 23	The LGA’s ongoing communication activities leverage opportunities to raise awareness about the role councils play in climate change and risk mitigation.

Increase awareness of the role and value of councils in managing climate risks through the LGA's ongoing awareness campaigns and stakeholder engagement actions.				
<b>1.4 Representation (AL)</b> Advocate for greater support for councils to address climate change via the local government members on the Premier's Climate Change Council.	Delayed	5%	June 23	Now that the LGA's new Regional Climate Partnerships Coordinator has commenced, these contacts will be developed.
<b>1.5 Integration (AL)</b> Ensure all relevant LGA Advocacy submissions address climate change impact.	Commenced	Ongoing	June 23	This is ongoing work, and all relevant submissions include reference to the role of climate change (see 1.2).
<b>1.6 Partnerships (LB)</b> Pursue opportunities to work collaboratively with government agencies and other organisations with aligned goals and values on projects, programs and campaigns that will assist local government action on climate change.  Maintain a high level of engagement with and participation in the Adaptation Practitioners Network.	Commenced	Ongoing	August 23	This is ongoing work and opportunities to reinforce climate change objectives are taken wherever possible.  The LGA's Central Regional Climate Partnerships Coordinator has been instrumental in a range of projects supporting the Climate Partnerships across the State. While is currently provided only until August 2023, ongoing funding is being pursued for this valuable program.

## 2. Assist member councils in their efforts to reduce carbon emissions and adapt to the impacts of climate change

Action	Status	% Complete	Anticipated Completion	Comments
<b>2.1 Coordination (LB)</b> Host the central climate change coordinator roles that underpin the Regional Climate Partnerships and the state/local government Adaptation Practitioners Network.	Completed	100%	Aug 23	The Central Regional Climate Partnerships Coordinator is being hosted at the LGA. The Project is managed by a Steering Group and work is determined by an approved work plan agreed by all the stakeholders.



<p><b>2.2 Showcase best practice</b></p> <p>In collaboration with the Regional Climate Partnerships, facilitate the sharing of climate change initiatives amongst local government elected members, staff and stakeholders through events and forums.</p> <p>Deliver an annual 'Climate Month' to showcase local government climate change projects, resources and tools via LGA's communication with members</p>	Commenced	50%	Aug 23	The Central Regional Climate Partnerships Coordinator has prioritised sharing of information and resources through a newsletter and in April 22 the LGA's OGM and Showcase included a program stream showcasing councils' climate change initiatives.
<p><b>2.3 Knowledge hub and resource sharing (LB)</b></p> <p>Facilitate information, research and resource sharing between councils through a Climate Change Knowledge Hub on the LGA website, and in partnership with the Regional Climate Partnerships and the Adaptation Practitioners Network.</p>	Completed	100%	June 23	The Steering Committee in February approved the approach for the knowledge hub. The proposed design and subject matter for this comprehensive knowledge hub is complete and has been provided to the Steering Committee for input prior to being uploaded. This will be continually reviewed with new material as the subject develops.
<p><b>2.4 Circular economy and waste management (LB)</b></p> <p>Support councils with the transition to a circular economy, including implementation of Buying it Back pilot program, and key actions from the State Government's Waste and Food Waste strategies.</p>	Commenced	Ongoing	June 23	<p>The LGA continues to support circular procurement through its participation in GISA's sustainable procurement working group and through projects like ARRB's recycled content in local government road networks and the IPWEA/GISA/LGA project developing a IPWEA practice note for the use of recycled materials in infrastructure.</p> <p>A key SAROC/GAROC/GISA project is the update of the LGA Model Waste Tendering Documents. This project aligns with key initiatives articulated in the State Government's Waste and Food Waste strategies. The LGA continues to support councils and State Government with the single-use plastics legislation, the review of the Container Deposit Scheme and the Waste to Resources Policy.</p>

<b>2.5 Procurement (SB)</b>  Proactively assist councils with low-carbon procurement, including the procurement of green power, through panel contracts, training and support resources.	Commenced	Ongoing	June 23	LGA Procurement will soon enter the market to secure sector electricity supply options post December 22. This includes 100% renewable supply options. EV/Hybrid vehicle options provided for the sector through Vendor Panel continue to grow but are subject to lengthy delivery times. The LGAP September e-newsletter promoted the savings when transitioning to EV's due to the Electric Vehicle Discount Bill. LGAP is hosting a presentation on novated leasing of EV's on 23rd February 2023.
<b>2.6 Energy efficiency (NP)</b>  Promote and expand the LGA's support services that assist councils to improve energy efficiency.	Completed	100%	June 22	The LGA's contract with energy efficiency service provider, Peak Services, ceased in October 2022 and following discussions with LGA Procurement, it was determined that a more effective way of promoting and facilitating these services to councils would be via one of LGA Procurement's pre-qualified supplier panels (managed via VendorPanel). This would provide councils with greater choice of service providers. LGA Procurement is currently considering the scope of services to be provided in an upcoming market approach for a new "sustainability" panel.
<b>2.7 Climate risk management (AJ)</b>  Provide advice that assists councils to manage climate risks and potential liabilities via the Mutual Liability Scheme.	Commenced	Ongoing	June 23	Advice is provided through projects including supporting City of Adelaide Climate Risk Assessment, Council Ready, LGFSG, River Murray Slumping and strategic risk management program. Catastrophic modelling for major risks which will include the impacts of climate change, has commenced.

### 3. Advance the local government sector's leadership on climate change

Action	Status	% Complete	Anticipated Completion	Comments
<b>3.1 Thought Leadership (LB)</b> Showcase the local government sector's leadership on climate change in state and national forums, and through the Premier's Climate Change Council.	Commenced	Ongoing	June 23	This is ongoing work and opportunities to reinforce climate change objectives are taken wherever possible, such as at recent LGA forums held with State Government on water management and greening Adelaide.
<b>3.2 Training (RM)</b> Integrate climate awareness and education as part of the LGA's Elected Member leadership development program.	Commenced	70%	June 23	This is on-going work through collaboration with the Regional Climate Partnership. LGRS have also been engaged in the process, with content focused on governance and risk aspects of council's strategic decision-making responsibilities.  The LGA Training Standard for Council Members, endorsed by the Minister now specifies 'strategic risk management & oversight' as a leadership competency module. The Standard defines learning outcomes for the module, including, identifying types of strategic risks (ie financial sustainability, climate change).
<b>3.3 Research and Development (MT)</b> Ensure climate change is retained as a research priority of the Local Government Research and Development Scheme.	Completed	100%	June 23	Achieved for the LGR&DS Annual Business Plan for 2021/22, 2022/23, 2023/24.
<b>3.4 Strategic Planning (AW)</b> Embed our climate commitment within the LGA's Strategic and Annual Business Plans.	Completed	100%	June 23	Achieved for the LGA Strategic Plan 2021-2025, and Annual Business Plan 2021/22.

#### 4. Achieve emissions reduction and adaptation through the operations of the LGA

Action	Status	% Complete	Anticipated Completion	Comments
<b>4.1 Local Government House (AW)</b>  Install solar panels to ensure 100% of electricity consumed by the base building of Local Government House is generated on-site.  Install display screens that communicate live electricity generation data at Local Government House.  Prepare a NABERS (National Australian Built Environment Rating System) rating for Local Government House.  Install end of journey facilities to encourage active travel (cycling and walking) to and from Local Government House.	Completed	100%	June 22	In October 2021 the LGA installed a 99.9KW system which will cover the entire building's base power.  The LGA NABERS rating has been finalised with a rating of 4.5 which is considered Good to Excellent. The top category is 6 which is Market Leading. The recent installation of solar power will improve the rating further.  The End-of-Journey, toilet and shower facility was completed in October 2021.  The LGA is currently displaying live data in the LGA foyer.
<b>4.2 LGA emissions (MT)</b>  Measure, monitor and report carbon emissions associated with LGA operations in year one to establish a baseline from which the LGA can set a zero emissions target in year two.	Commenced	100%	June 22	Pangolin Associates was engaged to prepare a baseline Carbon Emissions Profile for the LGA. The results were presented to the LGA Board in May 2022. The LGA Board has committed to undertake an annual assessment to monitor the progress of LGAs carbon reductions using 2021 as a baseline. (i.e. 606.8 tonnes of carbon dioxide equivalents (tCO <sub>2</sub> -e)). The LGA is currently in the process engaging consultants to measure LGAs carbon emissions for 2022.
<b>4.3 Travel (AW)</b>  Modify the LGA's Travel Policy to encourage video conferencing, active travel and car-pooling wherever practicable.	Commenced	50%	June 23	The LGA's is currently in the process of reviewing the LGAs Travel policy to encourage more climate friendly travel options. The updated travel policy will be presented to the Audit and Risk Committee in April 2023.
<b>4.4 Vehicles (AW)</b>  Modify LGA Vehicle Purchase and Changeover Policy to require low emissions technology as a minimum for all future pool vehicle acquisitions or changeovers, with a transition to	Commenced	50%	June 23	The LGA is currently in the process of updating the Vehicle Purchase and Changeover Policy. The updated policy will be presented to the Audit and Risk Committee in April.

zero emissions vehicles being the LGA's long term aspiration.				
<b>4.5 Events (RM)</b> Develop and implement a Sustainable Events Procedure for all LGA events.	Commenced	50%	June 23	LGA Training & Events will continue to progress sustainable event outcomes, as part of the LGA & LG Professionals partnership.
<b>4.6 Corporate climate risk (AW)</b> Ensure climate risks are appropriately considered in the LGA's strategic risk register and Long-Term Financial Plan.	Commenced	30%	June 23	The LGA risk register is currently being reviewed as part business planning process. Climate risks will raised for consideration.
<b>4.7 Monitor and report (AW)</b> Monitor the implementation of the Climate Commitment Action Plan and report on progress every six months to the LGA Board, and annually to the LGA membership.	Commenced	75%	June 23	Reporting requirements have been slightly delayed due to staff changes. The last report was provided to the LGA Board in May 2022. The LGA are on schedule to provide their annual update to the OGM in April and will report to the Board in November 2023.

## 8.1 Environmentally Sustainable Development – City of Unley

### Recommendation Reports from the GAROC Committee

Submitted by:	City of Unley	
Approved by:	GAROC Committee	
Meeting	Ordinary General Meeting	14 April 2023
ECM:	7884909	Attachment: 787485

### Recommendation

That the Ordinary General Meeting request the LGA to:

1. Promote the concept of Environmentally Sustainable Development using Best Practice Principles;
2. Advocate for commensurate change to the Planning and Design Code; and
3. Advocate for better constructions standards.

### GAROC Committee's Comments

The GAROC Committee unanimously supported the Item of Business put forward by the City of Unley, as it was considered that the motion provided additional support for the LGA's current advocacy on the State's Planning System.

### LGA Officer's Comments

(Officer: Stephen Smith, Policy Advisor - Planning)

The primary objective of the *Planning, Development and Infrastructure Act 2016* (the PDI Act) is to:

*'support and enhance the state's liveability and prosperity in ways that are ecologically sustainable; meet the needs, expectations and reflect the diversity of the state's communities by creating an effective, efficient and enabling planning system that:*

- *promotes and facilitates development and the integrated delivery and management of infrastructure and public spaces and facilities, consistent with planning principles and policies.*
- *provides a scheme for community participation in relation to the initiation and development of planning policies and strategies'.*

The PDI Act requires the State Government to prepare State Planning Policies that help guide policy within both regional plans and the Planning and Design Code. The following three State Planning Policies align with the City of Unley motion:

#### DESIGN QUALITY

Good design improves the way our buildings, streets and places function, making them more sustainable, more accessible, safer and healthier. The integration of design within the planning system encourages creative solutions to complex social, economic and environmental challenges including those arising from our changing settlement patterns.



## ADAPTIVE REUSE

Adaptive reuse of buildings, sites and places in both urban and rural settings can have cultural, social, economic and environmental benefits. It can rejuvenate neighbourhoods and strengthen a sense of place and familiarity with the surrounding environment. A strong link to the past can enhance a sense of place, history and belonging and unlock new opportunities and promote innovation in design

## CLIMATE CHANGE

Climate change will impact all areas of our society. Our future prosperity, the liveability of our cities and towns, the health and wellbeing of our communities and the resilience of our built and natural environment all depend on how well we adapt to and mitigate the impacts of climate change.

In addition, good planning should focus on the following principles:

### Long-term focus principles

- Policy frameworks should be based around long- term priorities, be ecologically sound, and seek to promote equity between present and future generations.
- Policy frameworks should be able to respond to emerging challenges and cumulative impacts identified by monitoring, benchmarking and evaluation.

### Urban renewal principles

- Urban renewal should seek to make the best use (as appropriate) of underlying or latent potential associated with land, buildings and infrastructure.

### High-quality design principles

- Built form should be durable, adaptive (including the reuse of buildings or parts of buildings) and compatible with the relevant public realm.

This motion seeks to ensure that development approved through the planning system is social and environmental sustainability. For this to be achieved policy within the Planning and Design Code needs to be developed being cognisant of the object of the PDI Act and the relevant State Planning Policies.

The LGA through its submissions on the Planning and Design Code and more recently with the Expert Panel Review of the Planning System have raised the concerns outlined by the City of Unley and have identified the need for improved planning policy relating to environmental sustainability.

## ***Financial and Resource Implications***

This activity has been anticipated in the LGA's work program and resources are available to progress this work.

## LGA General Meeting – Proposed Item of Business

The purpose of this form is to request consideration by SAROC, GAROC or the Board of Directors of an item of business to be included on the agenda of an LGA General Meeting - refer Clause 16.3.1 of the LGA Constitution. Prior to submitting a proposed Item of Business, please refer to the Considering Proposed Items of Business for LGA General Meetings Guidelines.

<b>Council Name</b>	City of Unley
<b>The body the item is being referred to</b>  <i>Proposals may only be submitted to the ROC of which council is a member, or to the LGA Board of Directors.</i>	Board of Directors <u>OR</u> SAROC <u>OR</u> GAROC ( <i>choose only one</i> )  GAROC
<b>Subject of the proposed item of business</b>	<b>Environmentally Sustainable Development</b>
<b>Proposed motion for the General Meeting</b>	That the Annual / Ordinary General Meeting requests the LGA to: <ul style="list-style-type: none"> <li>Promote the concept of Environmentally Sustainable Development using Best Practice Principles</li> <li>Advocate for commensurate change to the Planning and Design Code</li> <li>Advocate for better constructions standards</li> </ul>
<b>Supporting information</b>  <i>Provide a summary of the issue(s), relevant background information, description of the impact on the sector and evidence that this is an item of strategic importance to local government.</i>	<p>At the Council Meeting on 26 September 2022, Council resolved the following:</p> <p>That:</p> <ol style="list-style-type: none"> <li>The concept of developing Environmentally Sustainable Development using Best Practice Principles is supported.</li> <li>The Mayor raises the topic of environmentally sustainable development at the next Eastern Regional Alliance (ERA) Mayors and CEOs meeting, seeking agreement for a joint project to be undertaken using ERA funds to create Best Practice Principles for Environmentally Sustainable Development with the intention to: <ul style="list-style-type: none"> <li>be a guide for developments being proposed in ERA Councils;</li> <li>advocate for commensurate changes to the Planning and Design Code; and</li> <li>advocate for better construction standards.</li> </ul> </li> </ol> <p style="text-align: right;"><b><u>CARRIED UNANIMOUSLY</u></b></p> <p style="text-align: right;"><b><i>Resolution No. C0888/22</i></b></p> <p>Background Information:</p> <p>There is an increasing number of major developments and a continuing large number of smaller developments that all contribute to the total environmental outcome in Unley. The quality of residential buildings (from multi-unit dwellings to home extensions) and the associated private, communal and public open space have an impact on people's quality of life, the</p>

liveability and amenity of our City, and the attributes that make communities vital, creative and engaging places.

The building construction (and demolition) sector are large contributors to the consumption of materials and emissions. While there are many examples of best practice guidelines and supporting rating and certification schemes, they are advisory. Through the development process, it is ultimately only the statutory requirements that can be relied upon. However, enhancement continually evolves, and dedicated action and resources are required to pursue the advancement of such changes where there may be opposition in relation to the potential difficulties and cost implications.

This motion seeks to improve the quality of development and to ensure social and environmental sustainability. The motion is based on the 10 Environmentally Sustainable Development (ESD) Principles created and used by local governments in Victoria to improve the quality of development. These are:

1. Indoor Environmental Quality.
2. Energy Efficiency.
3. Water Efficiency.
4. Stormwater Management.
5. Building Materials.
6. Transport.
7. Waste Management.
8. Urban Ecology.
9. Innovation.
10. Construction and Building Management.

Unley staff have compared these Best Practice principles to current South Australian Statutory Requirements and identified enhancements of ESD provisions in new development. However, research by staff is only a starting point, and it is beyond Council resources to continue this work alone.

Both the motion from September 2022 and the recent motion at the January 2023 council meeting to submit a motion to the OGM speaks to the need for a collaborative approach to embed sustainability principles into new development. Working together, councils can build on the thinking already commenced by Unley Council and if agreed, this project would help to develop knowledge-based policy, tools, guidelines and information for best practice principles for Environmentally Sustainable Development for adoption by the LGA. These best practice principles can be further used by councils to advocate with State and national Governments to improve statutory and other frameworks for better

	<p>outcomes and practices that benefit our communities and their sustainability more generally.</p> <p>The collective voice of councils provides us with the best opportunity to leverage our voice to achieve progress in Environmentally Sustainable Development.</p>
<b>LGA Policy Manual</b>  <i>Does this item require a change to the LGA Policy Manual (new policy or amendment to existing policy)?</i>	<p>(<a href="#">please click here to view the LGA Policy Manual</a>)</p> <p>No</p>
<b>LGA Strategic Plan reference</b>	<p>(<a href="#">please click here to view the 2021-25 LGA Strategic Plan</a>)</p> <p>Strategy 1: Advocate – Achieve greater influence for local government</p> <p>Outcome 1.2: Governments rely on our proactive contribution to policy and legislation that impacts councils, leading to better outcomes for communities</p>
<b>Council Contact Officer submitting form</b>	<p>Kathryn Goldy, Acting Manager Governance</p> <p><a href="mailto:kgoldy@unley.sa.gov.au">kgoldy@unley.sa.gov.au</a></p> <p>8273 8750</p>
<b>Council Meeting minute reference and date of meeting</b>	<p>23 January 2023</p> <p>C0960/23</p>
<b>Date submitted to LGA</b>	<p>01/02/23</p>

Please return Word version of completed form to [lgasa@lga.sa.gov.au](mailto:lgasa@lga.sa.gov.au).  
Refer to [LGA Latest News](#) in respect to deadlines for upcoming General Meetings.

## 8.2 State of Climate Emergency - City of Mitcham

### Recommendation Reports from the GAROC Committee

Submitted by:	City of Mitcham	
Approved by:	GAROC Committee	
Meeting	Ordinary General Meeting	14 April 2023
ECM:	789157	Attachment: 787483

### Recommendation

**That the Ordinary General Meeting requests the LGA to recognise the climate crisis and declare a Climate & Biodiversity Emergency.**

### GAROC Committee's Comments

The GAROC Committee considered a Proposed Item of Business from the City of Mitcham at its meeting on 27 February 2022 in two parts:

Part 1: That the LGA recognise the climate crisis; and

Part 2: That the LGA declare a Climate & Biodiversity Emergency.

In regard to Part 1, the LGA Secretariat did not support the Proposed Item of Business on the basis that the LGA has considered similar Proposed Items of Business in the past and most recently this issue was considered by members who endorsed the following recommendation at the October 2022 Annual General Meeting (AGM):

*"That the Annual General Meeting:*

*1. requests the LGA to:*

*a) update its Climate Policy Statements to acknowledge the State Government's declaration of a Climate Emergency;*

*b) commit to supporting the State Government in responding to the Climate Emergency; and*

*c) commit to engaging with the State Government on developing a collaborative reform agenda towards:*

*i. Enabling councils and their communities to better access renewable energy, carbon offsets and technologies to reduce emissions (mitigation); and*

*ii. Improving disaster resilience and climate adaptation planning and response to extreme events (adaptation)."*

In regard to Part 2, the LGA Secretariat did not support the Proposed Item of Business on the basis that:

1. The LGA already has a supportive policy position on this issue and the LGA Policy Manual was reviewed six months ago to reflect an extensive consultation process with councils during which no councils sought a declaration of a climate emergency;

2. No other state or territory local government associations have declared a climate emergency;
3. Only eight South Australian councils have declared a climate emergency according to the [Climate Emergency Australia website](#); and
4. The LGA already has a supportive policy position on this issue backed up by the [LGA Policy Manual](#) and the [LGA Climate Commitment Action Plan](#).

In its discussion, GAROC resolved that the position of the LGA Secretariat was too hesitant and lacking in conviction and it did not support the staff recommendation not to approve the Proposed Item of Business.

## LGA Officer's Comments

(Officer: Katherine Russell, Manager Policy Projects)

### *Declaration of a Climate Emergency*

While many councils around Australia have declared a climate emergency, this is not universal. The LGA has made a strong commitment to addressing climate change through its Policy Manual and Climate Commitment Action Plan. The LGA strongly encourages councils to take action to address and mitigate climate change and has striven to set a good example in this regard.

However, it should be noted that in making a declaration, it comes with significant obligations. Making a strong statement, but not backing it up with action, risks the reputation of the LGA by being seen as tokenistic.

In 2022, the South Australian Government declared a climate emergency and this is now reflected in the LGA Policy Manual. The Department for Environment and Water (DEW) has explained this on its website stating that 'by declaring a climate emergency, South Australia is signalling its intentions to take action'. It details a range of actions it intends to take to address climate change.

In making a declaration, the use of the term 'emergency' is intended to signal that the organisation will implement reforms beyond business-as-usual.

Declaration of a climate emergency creates an expectation that the LGA and, by extension, its member councils would significantly escalate their focus on climate mitigation and adaptation activities. In order to manage the risks of climate change to councils associated with an emergency response:

- Ensure all councils understand the risks to their organisation, assets and services as well as to their communities; and
- Have adaptation plans in place with appropriate governance arrangements to ensure informed decision-making.

By way of example, the potential actions for the LGA and South Australian councils to undertake following the declaration of a climate emergency may include (but not be limited to):

- Transitioning all buildings, operations, services to 100% renewable energy;
- Electrifying council vehicle fleets, that of their suppliers, and providing electric vehicle charging;
- Implementing energy efficiency across all facilities/buildings;
- Embedding circular economy principles and renewable energy into procurement policy and practices;
- Reviewing asset management plans and implementing climate risk governance processes into infrastructure planning
- Upgrading infrastructure to capture and treat stormwater for reuse;



- Increasing coverage and frequency of recycling and green waste services;
- Increase tree coverage and revegetation activities;
- Supporting community, staff and elected member education programs;
- Empowering residents and business activities through renewable energy projects, financing schemes and transition services; and
- Ensuring that all council events are environmentally sustainable, including appropriate management of waste.

### ***LGA Climate Commitment Action Plan 2021-2023***

The LGA Climate Commitment Action Plan 2021-2023 ('the Action Plan') demonstrates the LGA's activities in addressing climate change and its impacts.

The Action Plan was adopted by the LGA Board in March 2021 and recognises the challenge of climate change and the role of the LGA in supporting councils with their own efforts while also demonstrating real action in its own operations.

The Action Plan formalises the LGA's commitment to tangible action on climate change with four key areas of activity and associated actions, briefly explained below. For further detail, please see the Action Plan.

<b>Activity</b>	<b>Action</b>	<b>LGA activity</b>
1. Advocate for urgent action on climate change	Policy statement	Review the Policy Manual statements on climate change in 2022
	Advocacy	Advocates to the State Government for funding and greater support for local government
	Raising awareness	Seeks opportunities to raise awareness of the role of councils
	Representation	Via The Premier's Climate Change Council
	Integration	Ensures all <u>submissions</u> address climate change impact (e.g. submission to Federal Government on electric vehicles, submission on SA's container deposit scheme review and submission on urban water)
	Partnerships	Seeks opportunities to partner with other agencies to support councils on climate change
2. Assist member councils in their efforts to reduce carbon emissions and adapt to the impacts of climate change	Coordination	Hosts the Regional Climate Partnerships Central Coordinator
	Showcase	Facilitates showcasing best practice
	Knowledge hub	Developing its website on climate change
	Circular economy and waste management	Supports councils with this transition
	Procurement	LGA Procurement supports councils
	Energy efficiency	Promotes support services in this area
	Climate risk management	Supports advice to councils on managing climate risks and potential liabilities through the Mutual Liability Scheme

Activity	Action	LGA activity
3. Advance the local government sector's leadership on climate change	Thought leadership	Showcases the sector's leadership such as the GAROC Climate Change Forum held in May 2022
	Training	Integrating climate awareness in the LGA elected member training
	Research and development	Ensuing climate change remains a research priority in the Local Government Research and Development Scheme
	Strategic Planning	Embedding the climate commitment in corporate documents
4. Achieve emissions reduction and adaptation through the operations of the LGA	Managing LGA emissions through its operations such as building, vehicles and events	

While much is being achieved in climate change mitigation and adaptation through the LGA's work, some of this is driven by the Regional Climate Partnerships Central Coordinator, a short-term contract currently funded by DEW, or as part of other activities underway. The LGA does not have a dedicated officer managing the internal aspects of climate change within the LGA, nor in leading the sector in managing its impacts.

In order for a declaration of a climate change emergency to be taken legitimately it must be backed up by a plan for implementing the activities which must inevitably flow from such as declaration. Funding is required to enable the LGA Secretariat to prepare a plan and implement it.

### ***Financial and Resource Implications***

This activity will require significant staff resources and funding that are not currently anticipated in the LGA budget. Should the recommendation to declare a climate emergency be approved by the AGM, it must be appropriately resourced.

The LGA Secretariat will need to commit resources to leading this transition across the local government sector. This cannot be resourced within the existing Policy Team and the cost of employing a Senior Policy Officer Climate Change including overheads, on costs and salary will be around \$170K p.a.

This proposed funding does not reflect the cost which each council will need to invest to address the issues detailed above as a result of the declaration of a climate emergency.

## LGA General Meeting – Proposed Item of Business

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<b>Council Name</b>	City of Mitcham
<b>The body the item is being referred to</b>  <i>Proposals may only be submitted to the ROC of which council is a member, or to the LGA Board of Directors.</i>	GAROC
<b>Subject of the proposed item of business</b>	State of Climate Emergency
<b>Proposed motion for the General Meeting</b>	That the Annual / Ordinary General Meeting requests the LGA to <i>recognise the climate crisis and declare a Climate &amp; Bio-diversity Emergency</i>
<b>Supporting information</b>  <i>Provide a summary of the issue(s), relevant background information, description of the impact on the sector and evidence that this is an item of strategic importance to local government.</i>	<p><i>Mitcham Council declared a climate emergency in 2019. A climate emergency declaration taken to the LGA the following year failed by just one vote. Most state LGAs have declared climate emergencies.</i></p> <p><i>The 2022 elections saw voters, at all levels of government, including at local council level, prioritise climate and the environment in their vote. Their expectation is that climate is at the forefront of all policy and decision-making.</i></p> <p><i>Our own State government has declared a climate emergency, one of the first in the country to do so. The debate of this motion saw the Liberals propose an amendment to include bio-diversity loss. The declaration was made thanks to bi-partisan support in the Lower House which came about as a result of some 10,000 people across the state signing a petition asking the government to declare a climate emergency. Our local communities expect their LGA to do the same.</i></p> <p><i>Councils are at the cutting edge of action on climate, from retaining and strengthening tree canopy in streets and on public land, providing high quality green open space which is consistently proven to have a significant, positive, impact on both the mental and physical health of residents, to minimising the dumping of rubbish to landfill and maximising recycling and composting.</i></p> <p><i>They are also on the frontline of dealing with the extreme weather that we are seeing as a result of anthropogenic climate change. Whether that be the storm that lashed the Mitcham Hills</i></p>

	<p><i>last November, removing much of the tree canopy that we so desperately need to help mitigate climate change, or for our colleagues along the River Murray, the effects of the recent heavy rains seen in the Eastern states and the subsequent flooding that they brought, local councils are bearing the brunt of helping their residents respond to the immediate effects of extreme weather and also deal with the long-term consequences of climate change. We must respond to this emergency.</i></p> <p><i>The latest IPCC report has been described by the UN as “Code red for humanity”. IPCC reports are meticulously researched and very conservative. This should give us all pause for thought.</i></p> <p><i>Given the shift across the community towards strong, responsible action on climate, the time is right to take a climate and bio-diversity emergency motion to the LGA.</i></p>
<b>LGA Policy Manual</b>  <i>Does this item require a change to the LGA Policy Manual (new policy or amendment to existing policy)?</i>	Yes – Item 4.4 would need updating
<b>LGA Strategic Plan reference</b>	Corporate Plans – Climate Commitment Action Plan
<b>Council Contact Officer submitting form</b>	Jamie Barrett jbarrett@mitchamcouncil.sa.gov.au 8372 8879
<b>Council Meeting minute reference and date of meeting</b>	31 January 2023 – Item 12.7
<b>Date submitted to LGA</b>	1 February 2023

Please return Word version of completed form to [lgasa@lga.sa.gov.au](mailto:lgasa@lga.sa.gov.au).  
 Refer to [LGA Latest News](#) in respect to deadlines for upcoming General Meetings.

## 9.1 First Nations Voice to Parliament – LGA Secretariat

### Recommendation Reports from the LGA Secretariat

Submitted by:	LGA Secretariat		
Approved by:	LGA Board of Directors		
Meeting	Ordinary General Meeting	14 April 2023	
ECM: 789161	789161	Attachment: 788485	

### Recommendation

That the Ordinary General Meeting:

1. ***requests that the LGA advocates that the Australian Government:***
  - a. ***provides sufficient public funding for an effective information campaign to raise awareness of the national referendum on the First Nations Voice to Parliament;***
  - b. ***allocates sufficient resources to cover the costs of any local forums facilitated by the Australian Government to support the national referendum process; and***
  - c. ***in the event the national referendum is successful, ensures that any local government involvement in the establishment of Local and Regional Voices – as part of the governance structure of the Voice to Parliament – is fully funded by the Australian Government.***
2. ***notes that the LGA does not have a policy position on the proposal for a First Nations Voice to Parliament and that councils may choose to adopt their own positions.***

### LGA Board of Directors Comments

The LGA Board of Directors considered this matter at their meeting on 2 March 2023 and recommended that it be brought forward for consideration by the Ordinary General Meeting.

The Board of Directors noted the advocacy requests contained in the above item of business are consistent with ALGA's understanding of the impacts the national referendum and First Nations Voice to Parliament are likely to have on the local government sector, as well as ALGA's advocacy for funding to employ state/territory local government association Indigenous Affairs Policy Officers to facilitate this and related First Nations reconciliation work.

The Board of Directors also noted that, according to anecdotal feedback, the South Australian local government sector may feature a range of views regarding the First Nations Voice to Parliament, and as such each council should decide whether they adopt a formal position on this proposal.

### LGA Guidelines

The LGA Guidelines for considering proposed Items of Business for LGA General Meetings outlines that all proposals will be assessed in terms of their strategic importance to the sector, alignment with LGA policy, the supporting evidence provided and resourcing requirements.

The commentary provided below outlines how the Australian Government's national referendum on the First Nations Voice to Parliament may impact on the local government sector, and also details how the regional representative structure currently envisaged for Local and Regional Voices may place demands on councils, in the event the national referendum is successful.

## LGA Officer's Comments

(Officer: Dr Tom Counce, Senior Policy Officer)

### Australian Government's proposal

On 30 July 2022, Hon Anthony Albanese MP, Prime Minister of Australia, reaffirmed his government's commitment to implement the Uluru Statement from the Heart, in full.<sup>1</sup>

This commitment includes conducting a national referendum on enshrining a First Nations Voice to Parliament in the Constitution, with the effect that First Nations people would receive constitutional recognition and be formally consulted on decisions which affect them.

The following passages are those currently being considered for constitutional addition:

*"In recognition of Aboriginal and Torres Strait Islanders as the First Peoples of Australia:*

- 1. There shall be a body, to be called the Aboriginal and Torres Strait Islander Voice.*
- 2. The Aboriginal and Torres Strait Islander Voice may make representations to Parliament and the Executive Government on matters relating to Aboriginal and Torres Strait Islander Peoples.*
- 3. The Parliament shall, subject to this Constitution, have power to make laws with respect to the composition, functions, powers and procedures of the Aboriginal and Torres Strait Islander Voice."*

The Australian Government's proposal is that the above constitutional amendment be achieved by asking the Australian people the following question at a national referendum:

*"Do you support an alteration to the Constitution that establishes an Aboriginal and Torres Strait Islander Voice?"<sup>2</sup>*

For a national referendum to be successful, the proposed question must receive a national majority "Yes" vote, and also receive a majority "Yes" vote in a majority of states (at least 4 out of 6).

Ultimately, therefore, the outcome of the referendum will be determined by the Australian people.

The Albanese Government has indicated that it will introduce legislation establishing a process for a referendum on the Voice to Parliament in March 2023, which will allow the referendum to be held as early as August and most likely before or during November 2023.<sup>3</sup>

As part of negotiating the passage of this legislation, the Prime Minister – at time of writing – has indicated that he is willing to consider taxpayer funding for the production and distribution of an information pamphlet ahead of the national referendum.<sup>4</sup>

The Minister for Indigenous Australians, Hon Linda Burney MP, has established a Referendum Working Group, featuring a broad cross-section of representatives from First Nations communities to consider issues such as the timing of the referendum, the refining of the constitutional

<sup>1</sup> Hon Anthony Albanese MP, Prime Minister of Australia, 'Address to Garma Festival', 20 July 2022, <https://www.pm.gov.au/media/address-garma-festival>

<sup>2</sup> Hon Anthony Albanese MP, Prime Minister of Australia, 'Address to Garma Festival', 20 July 2022.

<sup>3</sup> See: Anthony Galloway, 'Voice referendum as 'early as August', Burney reveals', *The Sydney Morning Herald*, 1 January 2023, <https://www.smh.com.au/politics/federal/voice-referendum-as-early-as-august-burney-reveals-20221229-p5c9br.html>

<sup>4</sup> Hon Anthony Albanese MP, Prime Minister of Australia, Press Conference, Mocca Childcare Centre, Canberra, 9 February 2023, <https://www.pm.gov.au/media/press-conference-mocca-childcare-centre-canberra>



amendment and question, and the proliferation of information on the Voice to Parliament necessary for a successful referendum.<sup>5</sup>

The Referendum Working Group has agreed to the following principles on how the Voice to Parliament will operate. The Voice to Parliament as a body is envisaged to:

- provide independent advice to Parliament and Government;
- be chosen by First Nations people based on the wishes of local communities;
- be representative of Aboriginal and Torres Strait Islander communities;
- be empowering, community led, inclusive, respectful, culturally informed and gender balanced, and include youth;
- be accountable and transparent; and
- work alongside existing organisations and traditional structures.<sup>6</sup>

The Prime Minister has emphasised that the proposed Voice to Parliament would not constitute a third chamber of Parliament, nor would it provide First Nations people with a rolling veto on Australian Government policy, or the laws passed through the Australian Parliament, and it would not administer funding or deliver programs.<sup>7</sup>

The Prime Minister has also emphasised that he views the “Voice as a vehicle for Closing the Gap and improving lives” through practical outcomes.<sup>8</sup>

The First Nations Voice to Parliament is envisaged to be accompanied by Local and Regional Voices, as detailed in the ‘Final Report to the Australian Government on the Indigenous Voice Co-design Process’ (July 2021).<sup>9</sup>

The framework for Local and Regional Voices includes 35 regions nation-wide – 3 in South Australia – in which communities and governments in each state/territory will work together to determine the detail of regions in their jurisdictions, including the number of voice members and selection system (i.e., through elections, nomination or expression of interest selection processes, drawing on structures based in traditional law and custom, or a combination).

Under this structure, members of the national Voice to Parliament will be drawn from members of the Local and Regional Voices.

The purpose of each Local and Regional Voice will be to liaise with all levels of government to share advice and decision making on community priorities, and also provide advice to the national Voice to Parliament on systemic national issues.<sup>10</sup>

The Minister for Indigenous Australians, Hon Linda Burney MP, has also established a First Nations Referendum Engagement Group which includes members of the Referendum Working Group in addition to representatives from land councils, local government and community controlled organisations. Local government is represented through four First Nations Mayoral and Deputy Mayoral delegates nominated by ALGA.

<sup>5</sup> Hon Anthony Albanese MP, Prime Minister of Australia, Hon Linda Burney MP, Minister for Indigenous Australians, Hon Mark Dreyfus KC MP, Attorney-General, Senator Patrick Dodson, Special Envoy for Reconciliation and the Implementation of the Uluru Statement from the Heart, Joint Media Release, ‘First Meetings of Referendum Working Group & Referendum Engagement Group’, 29 September 2022, <https://ministers.ag.gov.au/media-centre/first-meetings-referendum-working-group-referendum-engagement-group-29-09-2022>

<sup>6</sup> Hon Linda Burney MP, Minister for Indigenous Australians, Communique for the Referendum Working Group, 29 September 2022, <https://ministers.pmc.gov.au/burney/2022/communique-referendum-working-group>

<sup>7</sup> Hon Anthony Albanese MP, Prime Minister of Australia, ‘Address to the Chifley Research Centre’, 5 February 2023, <https://www.pm.gov.au/media/address-chifley-research-conference>

<sup>8</sup> Hon Anthony Albanese MP, Prime Minister of Australia, ‘Address to the Chifley Research Centre’, 5 February 2023.

<sup>9</sup> The Indigenous Voice co-design process lasted two years and involved 3 co-design groups and 52 members from across the nation to design an Indigenous Voice, followed by a nationwide consultation involving 9,400 people.

<sup>10</sup> National Indigenous Australians Agency, Australian Government, ‘Indigenous Voice Co-design Process’, Final Report to the Australian Government, July 2021, [https://voice.niaa.gov.au/sites/default/files/2021-12/indigenous-voice-co-design-process-final-report\\_1.pdf](https://voice.niaa.gov.au/sites/default/files/2021-12/indigenous-voice-co-design-process-final-report_1.pdf), pp. 16-9.

The group is currently providing advice about building community understanding, awareness and support for the referendum, and met for the third time on 3 February 2023.<sup>11</sup>

Also on this date, all state and territory first ministers signed a 'Statement of Intent' committing each government to work collaboratively to support a constitutionally enshrined Voice to Parliament, and support the Voice to Parliament referendum by working together on national measures to:

- ensure the integrity and transparency of the referendum process, including by ensuring voters are informed about the Voice and referendum process;
- ensure the national conversation about the Voice, and the referendum process, are conducted in a respectful and informed manner; and
- consider steps for implementing the Voice following a successful referendum, including the design of the Voice and arrangements at the regional local levels.<sup>12</sup>

### **South Australian Voice to Parliament & Regional Voice considerations**

Separately, the South Australian Government has introduced the *First Nations Voice Bill 2023* into the South Australian Parliament, which seeks to establish a Voice to Parliament (and Government) at the state level.<sup>13</sup> The bill was passed by the Legislative Council on 23 February 2023 and has been received by the House of Assembly.

As with the national Voice to Parliament, the state structure will include a Local First Nations Voice which will collaborate with public sector agencies, local government and other organisations on issues of local importance, and from each Local First Nations Voice two presiding members will be elected to the State First Nations Voice.

At time of writing, it is unclear how the Local First Nations Voice will either interact and/or support the Local and Regional Voice structure envisaged for the national First Nations Voice to Parliament.

### **ALGA position**

The Australian Local Government Association (ALGA) National General Assembly, held on 19-22 June 2022, carried the following motion:

*"This National General Assembly calls on the Australian Government to continue to demonstrate strong leadership in support of Aboriginal and Torres Strait Islander Peoples by supporting a constitutionally enshrined voice to Parliament for Aboriginal and Torres Strait Islander peoples and endorsing the Uluru Statement from the Heart. Request that the Australian Local Government Association work with the Uluru Statement from the Heart's campaign to develop a resource kit for councils seeking to host public forums to inform their communities about the proposed referendum."*

(Motion 56 Newcastle City Council NSW)

Subsequently, the ALGA Board has been actively considering its advocacy position in light of the formal positions of its state and territory association members.

Appendix 1 details the formal positions adopted by inter-state local government associations, and Table 1 graphically compares these positions.

<sup>11</sup> Hon Linda Burney MP, Minister for Indigenous Australians, Communique for the Referendum Engagement Group, 3 February 2023, <https://ministers.pmc.gov.au/burney/2023/communique-referendum-engagement-group>

<sup>12</sup> Australian Government, National Cabinet sign Voice Statement of Intent, 3 February 2023, <https://voice.niaa.gov.au/news/national-cabinet-sign-voice-statement-intent>

<sup>13</sup> *First Nations Voice Bill 2023*, as received by the House of Assembly on 23 February 2023, [https://www.legislation.sa.gov.au/legislation/lz/b/current/first%20nations%20voice%20bill%202023/d\\_as%20received%20in%20ha/first%20nations%20voice%20bill%202023.un.pdf](https://www.legislation.sa.gov.au/legislation/lz/b/current/first%20nations%20voice%20bill%202023/d_as%20received%20in%20ha/first%20nations%20voice%20bill%202023.un.pdf)

**Table 1: Local Government Associations positions on First Nations Voice to Parliament**

LG Association	Support	Encourage council consideration	Support respectful, well-informed debate	No formal position
LGNSW	x			
LGAQ	x			
MAV		x		
WALGA			x	
LGAT				x
LGANT				x
LGASA				x

In summary, two inter-state associations have adopted motions supporting the First Nations Voice to Parliament (LGNSW & LGAQ), and the Municipal Association of Victoria (MAV) has adopted a motion “call[ing] upon all Victorian local government authorities to consider supporting the Uluru Statement from the Heart.”

The Western Australian Local Government Association (WALGA) Secretariat moved a motion at its State Council on 1 March 2023, that: “WALGA supports constitutional recognition of Aboriginal and Torres Strait Islander People through the enshrining of a Voice to Parliament.”

The motion was not supported in this format and the following alternate motion was moved and carried by State Council:

*That WALGA:*

- 1. Supports respectful conversations about constitutional recognition of Aboriginal and Torres Strait Islanders and the Voice to Parliament.*
- 2. Requests that the Commonwealth Government ensure that Local Governments and communities are kept informed on the proposal.<sup>14</sup>*

At the time of writing, neither the Local Government Association of Tasmania (LGAT) or the Local Government Association of the Northern Territory (LGANT) have adopted a formal position on the First Nations Voice to Parliament.

The LGA is yet to receive a proposed item of business on the First Nations Voice to Parliament from a member council, and as a result the LGA has also not adopted a formal position.

In addition to the positions of state local government associations, ALGA has noted that while all state and territory governments have committed to support the First Nations Voice to Parliament, a diversity of views proliferate amongst federal members of parliament. For instance, at the time of writing the federal Opposition is yet to determine a position – despite the National Party Coalition partner opposing the reform – while the Greens have announced support for the Voice following the resignation of its previous Indigenous Affairs spokesperson.

In assessing the role the local government sector may play in supporting the national referendum, ALGA has argued that: “Notwithstanding the lack of resources, as the level of government closest to the people, local government is in an excellent position to assist First Ministers and their

<sup>14</sup> WALGA State Council Full Minutes, 1 March 2023, Item 7.1, p. 10, <https://walga.asn.au/getattachment/cfc41c11-e282-426e-8627-e9e21604f306/State-Council-Full-Minutes-1-March-2023.pdf>

communities by promoting and encouraging this national conversation and to ensure that it is conducted in an informed and respectful manner.”

In light of this context, the ALGA Board passed the following recommendation at its meeting on 16 February 2023:

*That the ALGA Board:*

1. *Note the Government’s commitment to hold a referendum in its first term of office, to enshrine an Indigenous Voice to Parliament in the Australian Constitution.*
2. *Note the variety of views held by political parties and interested stakeholders in regard to support for the proposed Voice to Parliament.*
3. *Agree to the need for an informed and respectful conversation and debate on the proposed Voice to Parliament and constitutional change.*
4. *Note First Ministers signing of the ‘Statement of Intent’ of 3 February 2023.*
5. *Agree to work with first Ministers to:*
  - a. *ensure the national conversation about the voice, and the referendum process, are conducted in a respectful and informed manner; and*
  - b. *consider steps for implementing the Voice and arrangements at the regional and local level.*

### **Impact of national referendum on local government resources**

ALGA recognises that the referendum process will likely have significant resource impacts on state/territory local government associations and the local government sector more broadly.

In ALGA’s pre-Budget submission to the Australian Government, it has requested \$13 million over four years to employ a network of Indigenous Affairs Policy Officers across ALGA and all of the state and territory local government associations.

In this pre-Budget advocacy, ALGA explains local government associations “require additional support to work closely with governments, councils and peak bodies to progress Closing the Gap and other reconciliation initiatives ... with no association resourced to fund a dedicated member of staff to work in this important policy area.”

The funding would specifically be used by ALGA and state and territory associations to:

- Facilitate significant progress against Closing the Gap priorities across the local government sector, and support the implementation of regional and local voice;
- Coordinate and support local government promotion of the Government’s planned Voice referendum;
- Promote, advocate and advance partnerships between councils and their First Nations peoples to identify local priorities, to promote co-design and shared decision-making;
- Build the capacity of councils to work appropriately with local First Nations peoples;
- Facilitate partnerships and capacity building between councils and relevant First Nations peoples/organisations;
- Act as a link between levels of government and relevant peak organisations representing First Nations peoples.

### ***Financial and Resource Implications***

The advocacy contained in the item of business is not currently anticipated in the LGA's work program, but can be delivered within existing LGA resources.

The item of business does, however, refer to the resource impacts on the local government sector and LGA which may result from the Australian Government's national referendum on the First Nations Voice to Parliament, as well as its regional implementation through Local and Regional Voices, should the referendum prove successful.

## Appendix 1

### Local Government Association positions on the First Nations Voice to Parliament

#### Local Government New South Wales (LGNSW)

Resolution of the LGNSW 2022 Special Conference, March 2022:

*That Local Government NSW:*

- 1. Supports the Statement from the Heart's call for Indigenous constitutional recognition through a Voice and that a referendum is held in the next term of federal parliament to achieve it.*
- 2. Develops a kit in partnership with the Traditional Custodians to assist councils to hold public forums to inform their communities about the Statement from the Heart and the proposed referendum.*
- 3. Develops an advisory body model for a First Nations Voice to Council for local Indigenous communities; with the structure, terms of reference and membership for the First Nations Voice to Council to be determined by consultation with local Indigenous community stakeholders including Local Aboriginal Land Councils, native title holders and elders in conjunction with local councils.*
- 4. Encourages local councils to develop a relationship with their local First Nations communities, especially the Traditional Owners/Custodians, and to develop with them ways in which they can provide input into the decisions of council.*

#### Local Government Association Northern Territory (LGANT)

No formal position adopted.

#### Local Government Association Queensland (LGAQ)

Resolution of the LGAQ Annual Conference, October 2022:

*The LGAQ:*

- 1. To make a statement of support for the Uluru Statement from the Heart, an Indigenous Voice to Parliament and the Makarrata Commission*
- 2. To engage with the State and Federal governments, Indigenous leaders and organisations to develop communication materials to support an informed vote at the proposed referendum.*

#### Local Government Association Tasmania (LGAT)

No formal position adopted.

#### Municipal Association of Victoria (MAV)

Resolution of the MAV State Council, June 2022:

*That the MAV call upon all Victorian local government authorities to consider supporting the Uluru Statement from the Heart which calls on the Australian people to walk with First Nations in a people's movement for Voice, Treaty and Truth, and encourage all Councils to write to their respective Federal Member of Parliament calling on the Australian Government to support*





*Constitutional Recognition for Aboriginal and Torres Strait Islander peoples and the key principles of the "Uluru Statement from the Heart".*

**Western Australian Local Government Association (WALGA)**

Resolution of the WALGA State Council, March 2023:

*That WALGA:*

- 1. Supports respectful conversations about constitutional recognition of Aboriginal and Torres Strait Islanders and the Voice to Parliament.*
- 2. Requests that the Commonwealth Government ensure that Local Governments and communities are kept informed on the proposal.*

# Attachment 2



Recommendation	Proposed Position
<b>GAROC</b>	
<p><b>8.1 Environmentally Sustainable Development (City of Unley)</b></p> <p>That the Ordinary General Meeting request the LGA to:</p> <ol style="list-style-type: none"> <li>1. Promote the concept of Environmentally Sustainable Development using Best Practice Principles;</li> <li>2. Advocate for commensurate change to the Planning and Design Code; and</li> <li>3. Advocate for better constructions standards.</li> </ol>	<p><u>Support</u></p> <p>This motion seeks to ensure that development approved through the planning system is socially and environmentally sustainable. For this to be achieved, policy within the Planning and Design Code needs to support such outcomes.</p> <p>This motion is consistent with Council’s recent motion (C140323/7370, 14 March 2023) to GAROC that:</p> <p>That the Annual / Ordinary General Meeting requests the LGA:</p> <ol style="list-style-type: none"> <li>1. Lobbies the Australian Government to further expand the Nationwide House Energy Rating Scheme (NatHERS) to ensure that all future buildings are nature positive in as short a timeframe as possible</li> <li>2. Lobbies the Australian Government to ensure NatHERS is reviewed bi-ennially</li> <li>3. Lobbies State and Australian Governments to provide programs, incentives and appropriate economic supports and interventions to encourage rapid transformation of the housing market</li> <li>4. Campaigns actively to achieve nature positive buildings throughout all council areas.</li> </ol>
<p><b>8.2 State of Climate Emergency (City of Mitcham)</b></p> <p>That the Ordinary General Meeting requests the LGA to recognise the climate crisis and declare a Climate &amp; Biodiversity Emergency.</p>	<p><u>Support in Principle</u></p> <p>The LGA Secretariat did not support such a statement for a number of reasons, including the belief that such a declaration must be backed up by a plan for implementing the activities which must inevitably flow from such a declaration. As the LGA is currently unfunded for such work, the LGA Secretariat remains reluctant to support such a declaration.</p> <p>GAROC resolved that the position of the LGA Secretariat was too hesitant and lacking in conviction and it did not support the staff recommendation not to approve the Proposed Item of Business.</p> <p>In 2019, a motion was carried whereby the City of Holdfast Bay “recognise[d] the World is in a state of climate emergency and that all levels of Government have a responsibility to act.” (C081019/1630, 8 October 2019)</p> <p>Since then Council has worked diligently towards achieving the goals in its Environment Strategy, which include being a carbon neutral council by 2030, and working towards becoming a carbon neutral community by 2030.</p> <p>While it is acknowledged that for a climate emergency declaration to be meaningful it must be supported by action, the reality is that action is urgent and incumbent on everyone.</p>

LGA BOARD OF DIRECTORS	
<p><b>9.1 First Nations Voice to Parliament (LGA Secretariat)</b></p> <p>That the Ordinary General Meeting:</p> <p>1. requests that the LGA advocates that the Australian Government:</p> <ul style="list-style-type: none"> <li>a. provides sufficient public funding for an effective information campaign to raise awareness of the national referendum on the First Nations Voice to Parliament;</li> <li>b. allocates sufficient resources to cover the costs of any local forums facilitated by the Australian Government to support the national referendum process; and</li> <li>c. in the event the national referendum is successful, ensures that any local government involvement in the establishment of Local and Regional Voices – as part of the governance structure of the Voice to Parliament – is fully funded by the Australian Government.</li> </ul> <p>2. notes that the LGA does not have a policy position on the proposal for a First Nations Voice to Parliament and that councils may choose to adopt their own positions.</p>	<p><u>Support in Principle, subject to a suggested amendment</u></p> <p>Item 1 is supported and is consistent with the recent Council Motion to the Australian LGA National General Assembly (C140323/7379, 14 March 2023).</p> <p>In relation to Item 2, it is suggested that this recommendation be replaced with:</p> <p>“notes the LGA’s respectful support for the wishes of Aboriginal and Torres Strait Islanders in relation to the Voice to Parliament, and that the LGA encourages all councils to engage with Aboriginal and Torres Strait Islander communities within their areas when determining their positions on this matter”.</p> <p>This is consistent with Council’s adopted motion to the ALGA NGA and ensures the matter of voice remains oriented on the recognition of First Nations people of Australia and their right to self-determination.</p> <p>Per Council’s motion, “[t]he dialogue that moves our nation to this state of mature collaboration requires the amplification of the voices of Aboriginal and Torres Strait Islander people in all communities.” It is appropriate and necessary for local government to take a leadership position on this matter and assist in amplifying the voices of their First Nations communities.</p>